

## Executive Summary

### ES-05 Executive Summary – 24 CFR 91.200(c), 91.220(b)

#### 1. Introduction

Union County receives annual grant allocations from the U.S. Department of Housing and Urban Development (HUD) through the Community Development Block Grant (CDBG), HOME Investment Partnership Program (HOME), and the Emergency Solution Grants Programs (ESG).

Under the CDBG program, Union County has jurisdiction over the entire county except the City of Elizabeth and Union Township. Elizabeth and Union Township both qualify to receive CDBG funds directly from HUD. For the HOME Program, the County serves the entire County except for Elizabeth, which receives its HOME funds directly from HUD. For the ESG Program, the County provides serves the entire County. Whenever the words County or countywide are used in this document, unless specified, the City of Elizabeth is not included. The municipalities which receive HUD funding through the County are listed on the following table.

The overarching purpose of the CDBG and HOME programs is to assist in the development of viable communities by providing the following, primarily for persons of low and moderate income earning less than eighty percent of the area median income (AMI): provide decent, affordable housing, develop a suitable living environment, and expand economic opportunity. To receive CDBG, HOME, and ESG funds, the County must develop a Consolidated Plan. This Consolidated Plan will begin August 01, 2020 and end July 31, 2024.

Townships	Boroughs	Cities and Towns
Berkeley Heights	Fanwood	Linden
Clark	Garwood	Plainfield
Cranford	Kenilworth	Rahway
Hillside	Mountainside	Summit
Scotch Plains	New Providence	Westfield
Winfield	Roselle	
Union (HOME only)	Roselle Park	
	Springfield	

Table 1 - Table 1: Union County Participating Municipalities

#### 2. Summary of the objectives and outcomes identified in the Plan Needs Assessment Overview

##### AFFORDABLE HOUSING

The County estimates it will budget about one third of its available resources to housing. All HOME funds are currently planned to subsidize the development of new affordable

units. The County plans on starting a tenant based rental assistance program using HOME funds as well. CDBG funds will continue to fund the housing rehabilitation programs.

### **FACILITIES AND INFRASTRUCTURE**

The County estimates it will budget about one third of its available resources to public facilities and infrastructure improvements that will primarily benefit low and moderate income populations. Funded projects include upgrades to neighborhood centers, senior centers, and infrastructure projects such as streetscape improvements.

### **SOCIAL SERVICES**

The County estimates it will budget about ten percent of its available resources to social service programs that will primarily benefit low and moderate income populations. Funded programs will include but are not limited to services that target seniors, disabled, at-risk youth, and food pantries.

### **HOMELESS**

Six percent of funds are budgeted for programs that exclusively serve homeless populations. This does not include social service, housing, and facility programs in other categories that may also benefit the homeless.

The remainder of available funds will be used for economic development, planning, administration, and operating support for CHDO organizations who develop affordable housing within the County.

## **3. Evaluation of past performance**

Since its inception, the HOME Program has produced 524 affordable rental units, 91 homebuyer units, and rehabilitated 14 owner-occupied units. Half of the rental units catered to extremely low income households earning less than 30% of area income. Overall, 94% of the rental units served households earning less than 60% of area income.

The CDBG program has spread its funding to several types of projects, including public facilities, infrastructure, services, housing, and economic development. All of the CDBG-funded programs contribute the vitality of the living environment, the quality of the community's affordable housing stock, and the availability of economic opportunities. Approximately one third of CDBG is used for housing and one third is used for public facilities and infrastructure improvements. The remainder is split between social service programs (15%), planning and administration (20%), and economic development (3%). In a typical year, CDBG funds will support projects that create 30 jobs, rehabilitate 150 housing units, and provide services to 45,000 persons through social services, facilities, and infrastructure improvements.

The ESG program, while small, is an effective complement to the other homeless activities carried out by the County and the local Continuum of Care. The Continuum of Care supports 247 emergency shelter beds, 128 transitional beds, and 366 permanent supportive housing beds. The Continuum of Care uses ESG to supplement approximately \$4 million of other homeless resources. In recent years, the emphasis of ESG funds have shifted away from a shelter approach

to efforts to get homeless families stabilized in independent housing through homeless prevention and rapid rehousing.

#### **4. Summary of citizen participation process and consultation process**

The County followed its adopted Citizen Participation Plan during the development of the Consolidated Plan. Procedures for public hearings, planning, annual reporting, amendments, and a complaint process are detailed in the text of the Citizen Participation Plan.

##### **Public Notice**

A Public Hearing notice was published in the Star-Ledger on March 19, 2020 announcing four public meetings to solicit public comment on the plan. Due to Covid-19 and social distancing guidelines, a revised public notice was published on March 21, 2020 indicating the public hearing meeting will be conducted as a virtual meeting using online technology. with The notice of the Public Hearings was also published in the local Spanish language newspaper La Voz on March 19, 2020.

##### **Availability of the Plan**

The Consolidated Plan, both the draft and final versions, were made available to the public in the Administration Building, with the Clerk of the Freeholder Board and in the Union Township Municipal Building. The County published the proposed plan for public review beginning April 1, 2020. Notification was given through advertising placed in local newspapers.

##### **Public Hearings**

Every members of local service agencies and housing/economic development organizations were encouraged to attend and participate in committee and public meetings.

Due to Covid-19 health concerns, the County held three public hearings using an on-line conference platform. An interpreter/translator was offered and available for participants during public comments. At the meetings, the County solicited public comments and suggestions about the Five-Year Plan and discussed the past use of funds. Public hearings, specifically on CDBG projects proposed in the municipalities, were held in each of the nineteen municipalities that are part of the Union County Urban County. At the **May 23<sup>rd</sup>** Board of Chosen Freeholder's agenda meeting, the Five-Year Consolidated Plan and the Annual Action Plan were presented for public review and comments. As stated before, all meetings were held using an online conference platform, therefore, we did not need an ADA-accessible meeting space.

##### **Revenue Sharing Committee**

In addition to the citizen participation process and public hearings, Union County has developed the Union County Development Revenue Sharing Committee. This Committee consists of two representatives from each of the nineteen participating municipalities. Each municipality prioritized its municipally sponsored projects by sub-committee at the time the projects are submitted for initial review. These priority listings assist each subcommittee in funding

deliberations. While non-profit agencies do not have to be included in the municipality's priority list, every non-profit proposal must be signed by the mayor to be considered for funding. The Committee recommends which projects are to be included in the Annual Action Plan and the funding level of each project.

**5. Summary of public comments**

**Speaker #1** respectfully requested an increase of funding from \$6,000 to \$15,000.

**Speaker #2** spoke about partnership with their townships Housing Authority and new senior and youth programming.

**Speaker #3** asked about more information regarding the CARES Act stimulus funding.

**6. Summary of comments or views not accepted and the reasons for not accepting them**

Not applicable.

**7. Summary**

The priorities, goals and focus of this Strategic Plan will remain on housing, homelessness, investments in public facilities and infrastructure improvements. In addition, we would like to add health and wellness focused driven programs and services for low and moderate income persons as well as our senior citizen population. Geographically, the highest levels of need are within Plainfield, Linden, Rahway, Roselle, Roselle Park, and Hillside.

The County estimates it will budget about one third of its available resources to housing, one third to public facilities and infrastructure improvements, and the remainder to social services that will primarily benefit low and moderate income populations such as the homeless and non-homeless special needs populations. The County also has set asides for economic development, planning, administration, and operating support for CHDO organizations who develop affordable housing within the County.

## The Process

### PR-05 Lead & Responsible Agencies - 91.200(b)

**1. Describe agency/entity responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source**

The following are the agencies/entities responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Agency Role	Name	Department/Agency
Lead Agency	UNION COUNTY	
CDBG Administrator	UNION COUNTY	Brandon Givens
HOPWA Administrator		
HOME Administrator	UNION COUNTY	James Heim
ESG Administrator	UNION COUNTY	Christina Topolosky
HOPWA-C Administrator		

**Table 2 – Responsible Agencies**

### Narrative

The Union County Department of Economic Development acts as the lead agency for the development and administration of the Consolidated Plan and its funded projects. Within the Department, the Bureau of Community Development has responsibility for CDBG funds and the Bureau of Housing has responsibility for HOME funds. ESG funds are primarily administered through the Department of Human Services.

### Consolidated Plan Public Contact Information

For more information on the Consolidated Plan please contact Brandon Givens at (908) 527-4023 or bgivens@ucnj.org.

## **PR-10 Consultation - 91.100, 91.110, 91.200(b), 91.300(b), 91.215(I) and 91.315(I)**

### **1. Introduction**

As an urban county, Union County partners with its participating cities, townships, boroughs and towns to broaden the planning process and develop the Consolidated Plan and each annual Action Plan. Twenty of the twenty-one municipalities in Union County participate in the planning and development process of the Consolidated Plan and each annual Action Plan.

In addition, the County consulted with other stakeholders in its jurisdiction that work to expand affordable housing, serve the homeless, and create sustainable communities. These consultations included the Continuum of Care, public housing agencies, non-profit service providers, and other government agencies and departments.

**Provide a concise summary of the jurisdiction's activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(I)).**

Over the years, the County has created a comprehensive institutional structure to ensure high levels of coordination amongst government and private service providers. The County sponsors, participates in, and provides staff support for a number of commissions in an effort to increase coordination, including:

- Comprehensive Emergency Assistance Systems and Continuum of Care (CEAS/CoC),
- Union County Human Services Advisory Council (HSAC),
- Youth Services Commission (YSC) and
- Professional Advisory Committee for Mental Health and Addiction Agencies (PACMHADA).

The County's allocation process is a result of the Development Revenue Sharing Committee, which consists of two representatives from each of the nineteen participating communities. Each municipality must prioritize its municipally sponsored projects. All non-profits seeking funds must be sponsored by a municipality to be considered for funding.

In recent years, the County has partnered with another large funder, the United Way of Greater Union County (UWGUC), to help coordinate the direction of funding for social service agencies. UWGUC provides coordination of family strengthening service providers in Union County to produce collaborative efforts, and move away from overlapping, and conflicting efforts.

**Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness**

County staff are active participants in the Continuum of Care (CoC), an umbrella organization formed to coordinate homeless services in the local area. All homeless-related needs, strategies, and funding proposals that are included in this plan are reviewed and approved by the CoC.

**Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards and evaluate outcomes, and develop funding, policies and procedures for the administration of HMIS**

County staff are active participants in the Continuum of Care (CoC), and umbrella organization formed to coordinate homeless services in the local area. All homeless-related needs, strategies, and funding proposals that are included in this plan are reviewed and approved by the CoC.

**2. Describe Agencies, groups, organizations and others who participated in the process and describe the jurisdictions consultations with housing, social service agencies and other entities**

**Table 3 – Agencies, groups, organizations who participated**

1	<b>Agency/Group/Organization</b>	City of Plainfield
	<b>Agency/Group/Organization Type</b>	Housing Services - Housing Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-Persons with HIV/AIDS Services-Victims of Domestic Violence Services-homeless Services-Health Services-Education Services-Employment Service-Fair Housing Services - Victims Other government - Local
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Non-Homeless Special Needs Economic Development Market Analysis Anti-poverty Strategy
	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	

2	<b>Agency/Group/Organization</b>	TOWNSHIP OF BERKELEY HEIGHTS
	<b>Agency/Group/Organization Type</b>	Housing Services - Housing Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-Persons with HIV/AIDS Services-Victims of Domestic Violence Services-homeless Services-Health Services-Education Services-Employment Service-Fair Housing Services - Victims Other government - Local Civic Leaders
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Non-Homeless Special Needs Economic Development Market Analysis
	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	

3	<b>Agency/Group/Organization</b>	TOWNSHIP OF CLARK
	<b>Agency/Group/Organization Type</b>	Housing Services - Housing Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-Persons with HIV/AIDS Services-Victims of Domestic Violence Services-homeless Services-Health Services-Education Services-Employment Service-Fair Housing Services - Victims Other government - Local Civic Leaders
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Non-Homeless Special Needs Market Analysis
	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	

4	<b>Agency/Group/Organization</b>	TOWNSHIP OF CRANFORD
	<b>Agency/Group/Organization Type</b>	Housing Services - Housing Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-Persons with HIV/AIDS Services-Victims of Domestic Violence Services-homeless Services-Health Services-Education Services-Employment Service-Fair Housing Services - Victims Other government - Local Civic Leaders
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Non-Homeless Special Needs Market Analysis
	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	

5	<b>Agency/Group/Organization</b>	TOWNSHIP OF HILLSIDE
	<b>Agency/Group/Organization Type</b>	Housing Services - Housing Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-Persons with HIV/AIDS Services-Victims of Domestic Violence Services-homeless Services-Health Services-Education Services-Employment Service-Fair Housing Services - Victims Other government - Local
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Non-Homeless Special Needs Market Analysis
	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	
6	<b>Agency/Group/Organization</b>	Township of Scotch Plains
	<b>Agency/Group/Organization Type</b>	Housing Services - Housing Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-Persons with HIV/AIDS Services-Victims of Domestic Violence Services-homeless Services-Health Services-Education Services-Employment Service-Fair Housing Services - Victims Other government - Local Civic Leaders

	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Non-Homeless Special Needs Market Analysis
	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	
7	<b>Agency/Group/Organization</b>	Township of Winfield
	<b>Agency/Group/Organization Type</b>	Housing Services - Housing Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-Persons with HIV/AIDS Services-Victims of Domestic Violence Services-homeless Services-Health Services-Education Services-Employment Service-Fair Housing Services - Victims Other government - Local Civic Leaders
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Non-Homeless Special Needs Market Analysis
	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	

8	<b>Agency/Group/Organization</b>	UNION TOWNSHIP (UNION COUNTY)
	<b>Agency/Group/Organization Type</b>	Housing Services - Housing Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-Persons with HIV/AIDS Services-Victims of Domestic Violence Services-homeless Services-Health Services-Education Services-Employment Service-Fair Housing Services - Victims Other government - Local Civic Leaders
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Non-Homeless Special Needs Market Analysis
	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	

9	<b>Agency/Group/Organization</b>	BOROUGH OF FANWOOD
	<b>Agency/Group/Organization Type</b>	Housing Services - Housing Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-Persons with HIV/AIDS Services-Victims of Domestic Violence Services-homeless Services-Health Services-Education Services-Employment Service-Fair Housing Services - Victims Other government - Local Civic Leaders
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Non-Homeless Special Needs Market Analysis
	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	

10	<b>Agency/Group/Organization</b>	BOROUGH OF GARWOOD
	<b>Agency/Group/Organization Type</b>	Housing Services - Housing Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-Persons with HIV/AIDS Services-Victims of Domestic Violence Services-homeless Services-Health Services-Education Services-Employment Service-Fair Housing Services - Victims Other government - Local Civic Leaders
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Non-Homeless Special Needs Market Analysis
	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	

11	<b>Agency/Group/Organization</b>	BOROUGH OF KENILWORTH
	<b>Agency/Group/Organization Type</b>	Housing Services - Housing Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-Persons with HIV/AIDS Services-Victims of Domestic Violence Services-homeless Services-Health Services-Education Services-Employment Service-Fair Housing Services - Victims Other government - Local Civic Leaders
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Non-Homeless Special Needs Market Analysis
	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	

12	<b>Agency/Group/Organization</b>	BOROUGH OF MOUNTAINSIDE
	<b>Agency/Group/Organization Type</b>	Housing Services - Housing Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-Persons with HIV/AIDS Services-Victims of Domestic Violence Services-homeless Services-Health Services-Education Services-Employment Service-Fair Housing Services - Victims Other government - Local Civic Leaders
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Non-Homeless Special Needs Market Analysis
	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	

13	<b>Agency/Group/Organization</b>	BOROUGH OF NEW PROVIDENCE
	<b>Agency/Group/Organization Type</b>	Housing Services - Housing Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-Persons with HIV/AIDS Services-Victims of Domestic Violence Services-homeless Services-Health Services-Education Services-Employment Service-Fair Housing Services - Victims Other government - Local Civic Leaders
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Non-Homeless Special Needs Market Analysis
	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	

14	<b>Agency/Group/Organization</b>	BOROUGH OF ROSELLE
	<b>Agency/Group/Organization Type</b>	Housing Services - Housing Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-Persons with HIV/AIDS Services-Victims of Domestic Violence Services-homeless Services-Health Services-Education Services-Employment Service-Fair Housing Services - Victims Other government - Local Civic Leaders
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Non-Homeless Special Needs Market Analysis
	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	

15	<b>Agency/Group/Organization</b>	Borough of Roselle Park
	<b>Agency/Group/Organization Type</b>	Housing Services - Housing Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-Persons with HIV/AIDS Services-Victims of Domestic Violence Services-homeless Services-Health Services-Education Services-Employment Service-Fair Housing Services - Victims Other government - Local Civic Leaders
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Non-Homeless Special Needs Market Analysis
	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	

16	<b>Agency/Group/Organization</b>	TOWNSHIP OF SPRINGFIELD
	<b>Agency/Group/Organization Type</b>	Housing Services - Housing Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-Persons with HIV/AIDS Services-Victims of Domestic Violence Services-homeless Services-Health Services-Education Services-Employment Service-Fair Housing Services - Victims Other government - Local Civic Leaders
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Non-Homeless Special Needs Market Analysis
	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	

17	<b>Agency/Group/Organization</b>	City of Linden
	<b>Agency/Group/Organization Type</b>	Housing Services - Housing Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-Persons with HIV/AIDS Services-Victims of Domestic Violence Services-homeless Services-Health Services-Education Services-Employment Service-Fair Housing Services - Victims Other government - Local Civic Leaders
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Non-Homeless Special Needs Market Analysis
	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	

18	<b>Agency/Group/Organization</b>	City of Rahway
	<b>Agency/Group/Organization Type</b>	Housing Services - Housing Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-Persons with HIV/AIDS Services-Victims of Domestic Violence Services-homeless Services-Health Services-Education Services-Employment Service-Fair Housing Services - Victims Other government - Local Civic Leaders
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Non-Homeless Special Needs Market Analysis
	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	

19	<b>Agency/Group/Organization</b>	CITY OF SUMMIT
	<b>Agency/Group/Organization Type</b>	Housing Services - Housing Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-Persons with HIV/AIDS Services-Victims of Domestic Violence Services-homeless Services-Health Services-Education Services-Employment Service-Fair Housing Services - Victims Other government - Local Civic Leaders
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Non-Homeless Special Needs Market Analysis
	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	

20	<b>Agency/Group/Organization</b>	CITY OF WESTFIELD
	<b>Agency/Group/Organization Type</b>	Housing Services - Housing Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-Persons with HIV/AIDS Services-Victims of Domestic Violence Services-homeless Services-Health Services-Education Services-Employment Service-Fair Housing Services - Victims Other government - Local Civic Leaders
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Non-Homeless Special Needs Market Analysis
	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	
21	<b>Agency/Group/Organization</b>	Linden Housing Authority
	<b>Agency/Group/Organization Type</b>	Housing PHA Other government - Local
	<b>What section of the Plan was addressed by Consultation?</b>	Public Housing Needs Anti-poverty Strategy
	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	
22	<b>Agency/Group/Organization</b>	Union Township Housing Authority
	<b>Agency/Group/Organization Type</b>	PHA Other government - Local
	<b>What section of the Plan was addressed by Consultation?</b>	Public Housing Needs Anti-poverty Strategy

	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	
23	<b>Agency/Group/Organization</b>	HOUSING AUTHORITY OF PLAINFIELD
	<b>Agency/Group/Organization Type</b>	Housing PHA
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Public Housing Needs Anti-poverty Strategy
	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	
24	<b>Agency/Group/Organization</b>	SUMMIT PUBLIC HSG AUTHORITY
	<b>Agency/Group/Organization Type</b>	Housing PHA Other government - Local
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Public Housing Needs Anti-poverty Strategy
	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	
25	<b>Agency/Group/Organization</b>	RAHWAY HOUSING AUTHORITY
	<b>Agency/Group/Organization Type</b>	Housing PHA Other government - Local
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Public Housing Needs Anti-poverty Strategy
	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	
26	<b>Agency/Group/Organization</b>	ARC OF UNION COUNTY
	<b>Agency/Group/Organization Type</b>	Housing Services-Persons with Disabilities

	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Non-Homeless Special Needs
	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	
27	<b>Agency/Group/Organization</b>	UNITED WAY OF GREATER UNION COUNTY
	<b>Agency/Group/Organization Type</b>	Services - Housing Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-Persons with HIV/AIDS Services-Victims of Domestic Violence Services-homeless Services-Health Services-Education Services-Employment Service-Fair Housing Services - Victims Regional organization
	<b>What section of the Plan was addressed by Consultation?</b>	Non-Homeless Special Needs
	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	
28	<b>Agency/Group/Organization</b>	RAHWAY COMMUNITY ACTION ORGANIZATION INC.
	<b>Agency/Group/Organization Type</b>	Services-Children Services-Elderly Persons Services-Education Services-Employment
	<b>What section of the Plan was addressed by Consultation?</b>	Non-Homeless Special Needs
	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	

29	<b>Agency/Group/Organization</b>	UNITED FAMILY & CHILDREN'S SOCIETY
	<b>Agency/Group/Organization Type</b>	Services - Housing Services-Persons with Disabilities
	<b>What section of the Plan was addressed by Consultation?</b>	Non-Homeless Special Needs
	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	
30	<b>Agency/Group/Organization</b>	JEWISH FAMILY SERVICES
	<b>Agency/Group/Organization Type</b>	Services-Children Services-Elderly Persons
	<b>What section of the Plan was addressed by Consultation?</b>	Non-Homeless Special Needs
	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	
31	<b>Agency/Group/Organization</b>	YMCA OF PLAINFIELD
	<b>Agency/Group/Organization Type</b>	Services - Housing Services-Children Services-homeless Services-Health
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Homelessness Strategy Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Non-Homeless Special Needs
	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	

32	<b>Agency/Group/Organization</b>	FISH HOSPITALITY
	<b>Agency/Group/Organization Type</b>	Services-homeless Services-Education Services-Employment
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Homelessness Strategy Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth
	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	
33	<b>Agency/Group/Organization</b>	BOYS & GIRLS CLUBS OF UNION COUNTY
	<b>Agency/Group/Organization Type</b>	Services-Children Services-Employment
	<b>What section of the Plan was addressed by Consultation?</b>	Anti-poverty Strategy Non-Housing Community Development
	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	
34	<b>Agency/Group/Organization</b>	THE SALVATION ARMY OF PLAINFIELD
	<b>Agency/Group/Organization Type</b>	Housing Services - Housing Services-Children Services-Elderly Persons Services-homeless Services-Employment
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Homelessness Strategy Non-Homeless Special Needs
	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	

35	<b>Agency/Group/Organization</b>	FAITH, BRICKS & MORTAR, INC.
	<b>Agency/Group/Organization Type</b>	Housing Services - Housing
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Market Analysis
	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	
36	<b>Agency/Group/Organization</b>	BRAND NEW DAY
	<b>Agency/Group/Organization Type</b>	Housing Services - Housing
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Market Analysis
	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	
37	<b>Agency/Group/Organization</b>	URBAN LEAGUE
	<b>Agency/Group/Organization Type</b>	Housing Services - Housing Services-Children Services-Education Services-Employment
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Market Analysis
	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	
38	<b>Agency/Group/Organization</b>	Plainfield Community Development Corporation
	<b>Agency/Group/Organization Type</b>	Housing Services - Housing
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Market Analysis
	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	

39	<b>Agency/Group/Organization</b>	Greater Plainfield Habitat for Humanity
	<b>Agency/Group/Organization Type</b>	Housing Services - Housing
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Market Analysis
	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	

**Identify any Agency Types not consulted and provide rationale for not consulting**

The County consulted with all agencies required by the Consolidated Plan regulations.

**Other local/regional/state/federal planning efforts considered when preparing the Plan**

<b>Name of Plan</b>	<b>Lead Organization</b>	<b>How do the goals of your Strategic Plan overlap with the goals of each plan?</b>
Continuum of Care	CEAS/CoC	The homeless portions of this Consolidated Plan is guided directly by the Continuum of Care.
Unified Workforce Investment Plan	Workforce Investment Board	The Consolidated Plan's economic development goals mirror and support the efforts described in the Workforce Investment Plan.

**Table 4 – Other local / regional / federal planning efforts**

**Describe cooperation and coordination with other public entities, including the State and any adjacent units of general local government, in the implementation of the Consolidated Plan (91.215(l))**

The County works closely with all adjacent governments, the State of New Jersey, and the City of Elizabeth in the planning and administration of its federal programs. Affordable housing projects and large scale community development projects often receive funding from multiple agencies which requires information sharing and coordination amongst the different agencies. This information is shared on an as-needed basis for each shared project. Specific instances of coordination include the use of CDBG-R disaster funding, affordable housing projects using tax credits and NSP, and homeless discharge policies.

**Narrative**

## **PR-15 Citizen Participation - 91.105, 91.115, 91.200(c) and 91.300(c)**

### **1. Summary of citizen participation process/Efforts made to broaden citizen participation Summarize citizen participation process and how it impacted goal-setting**

To solicit public input during the planning process, the County follows its adopted Citizen Participation Plan (CPP). This includes holding a number of public meetings and hearings, publishing public notice of opportunities to participate, and publishing the plan for a period of thirty days for review. A summary of the process is provided below.

#### **Availability of the Plan**

The Consolidated Plan and the 2015 Annual Action Plan, both the draft and final versions, were made available to the public in the County Administration Building, with the Clerk of the Freeholder Board. The County published the proposed plan for public review beginning April 2nd, 2015. Notification was given through advertising placed in the Star Ledger newspaper on April 2nd, 2015.

#### **Public Hearings**

Public Hearing notices were published in the Star-Ledger on April 2nd, 2015, announcing two public meetings in Cranford and two meetings at the County Administration building. Members of local service agencies and housing/economic development organizations were encouraged to attend and participate in committee and public meetings.

At the public hearings, the County solicited public comments and suggestions about the Five-Year Plan and discussed the past use of funds. Public hearings, specifically on CDBG projects proposed in the municipalities, were held in each of the nineteen municipalities that are part of the Union County Urban County. At the May 7th Board of Chosen Freeholder's agenda meeting, the Five-Year Consolidated Plan and the Annual Action Plan were presented for public review and comments. All meetings were held in ADA-accessible meeting space.

#### **Revenue Sharing Committee**

In addition to the citizen participation process and public hearings, Union County has developed the Union County Development Revenue Sharing Committee. This Committee consists of two representatives from each of the nineteen participating communities. In addition, one Freeholder and the Director of the Division of Planning and Community serve as representatives and members of the Committee. The Committee meets at a public meeting on the third Wednesday of each month. The Committee created four standing sub-committees: 1) Housing Sub-Committee, 2) Social Services Sub-Committee, 3) Public Improvements Sub-Committee, and the 4) Facilities Sub-Committee. An Administrative Sub-Committee was created to handle matters such as policy and planning procedures.

Each municipality must prioritize its municipally sponsored projects by sub-committee at the time its projects are submitted for initial review. These priority listings assist each subcommittee in funding deliberations. While non-profit agencies do not have to be included in the municipality's priority list, every non-profit proposal must be signed by the mayor to be considered for funding.

The Sub-Committees recommend which projects are to be included in the Annual Action Plan and the funding level of each project. After approval by the administrative subcommittee, the proposed allocation receives final approval from the full committee. After each functional subcommittee distributes their allocation, any remaining balance is returned to the administrative subcommittee for further redistribution. The administrative subcommittee should make a determination if excess funds should be automatically returned to contingency or be reallocated.

#### **Citizen Participation Outreach**

<b>Sort Order</b>	<b>Mode of Outreach</b>	<b>Target of Outreach</b>	<b>Summary of response/attendance</b>	<b>Summary of comments received</b>	<b>Summary of comments not accepted and reasons</b>	<b>URL (If applicable)</b>
1	Newspaper Ad	Non-targeted/broad community	Star Ledger Public Notice on April 2nd, including notification of public hearing and public comment period.	No comments received.		
2	Newspaper Ad	Non-English Speaking - Specify other language: Spanish	Public Notice of availability of plan and public meetings published in La Voz on April 9, 2015	No comments received.		
3	Public Meeting	Non-targeted/broad community	Public hearing held on April 15th at Cranford Community Center	No comments received.		

<b>Sort Order</b>	<b>Mode of Outreach</b>	<b>Target of Outreach</b>	<b>Summary of response/attendance</b>	<b>Summary of comments received</b>	<b>Summary of comments not accepted and reasons</b>	<b>URL (If applicable)</b>
4	Public Meeting	Non-targeted/broad community	Public hearing held on April 30th at County Administration Building	No comments received.		
5	Public Hearing	Non-targeted/broad community	Public hearing held on May 7th with Freeholders	No comments received.		
6	Public Meeting	Non-targeted/broad community	Public hearing held on April 8th at Cranford Community Center	No comments received.		

**Table 5 – Citizen Participation Outreach**

## Needs Assessment

### NA-05 Overview

#### Needs Assessment Overview

As part of the planning process, the City conducted an analysis and review of HUD-sponsored data that summarizes housing needs for lower income households. The City also reviewed the needs of homeless populations, and persons who are not homeless but require supportive housing, including the elderly, frail elderly, persons with disabilities, persons with alcohol or other drug addiction, persons with HIV/AIDS and their families, and public housing residents.

Both CDBG and HOME funds are focused on assisting individuals and households earning less than 80% of the area-median income, based on family size. These income limits are published on a yearly basis by HUD. For reference, the income limits for Federal Fiscal Year 2015 are included below.

It is important to note that these income limits are significantly higher than other means-tested programs that often rely on poverty or percentage of poverty. Quite often there are stigmas and stereotypes that are incorrectly associated with the beneficiaries of these programs. While the programs can and often do focus on the lowest incomes, such as the homeless and those at risk of homeless, the programs can also help households usually considered working class or middle class.

Median Income	Income Category	Persons in Family							
		1	2	3	4	5	6	7	8
\$91,500	Extremely Low (30%)	19,250	22,000	24,750	27,450	29,650	32,570	36,730	40,890
	Low (50%)	32,050	36,600	41,200	45,750	49,450	53,100	56,750	60,400
	Moderate (80%)	46,100	52,650	59,250	65,800	71,100	76,350	81,600	86,900

## NA-10 Housing Needs Assessment - 24 CFR 91.405, 24 CFR 91.205 (a,b,c)

### Summary of Housing Needs

The consolidated plan must provide a concise summary of the County's estimated housing needs projected for the ensuing five-year period. To conduct this assessment, the County relies on a special tabulation of data from the U.S. Census Bureau called the Comprehensive Housing Affordability Strategy (CHAS) data set. This data set addresses quality of housing stock and estimates the number of units that have “housing problems”. HUD considers units to have a housing problem if it meets one of the following three criteria:

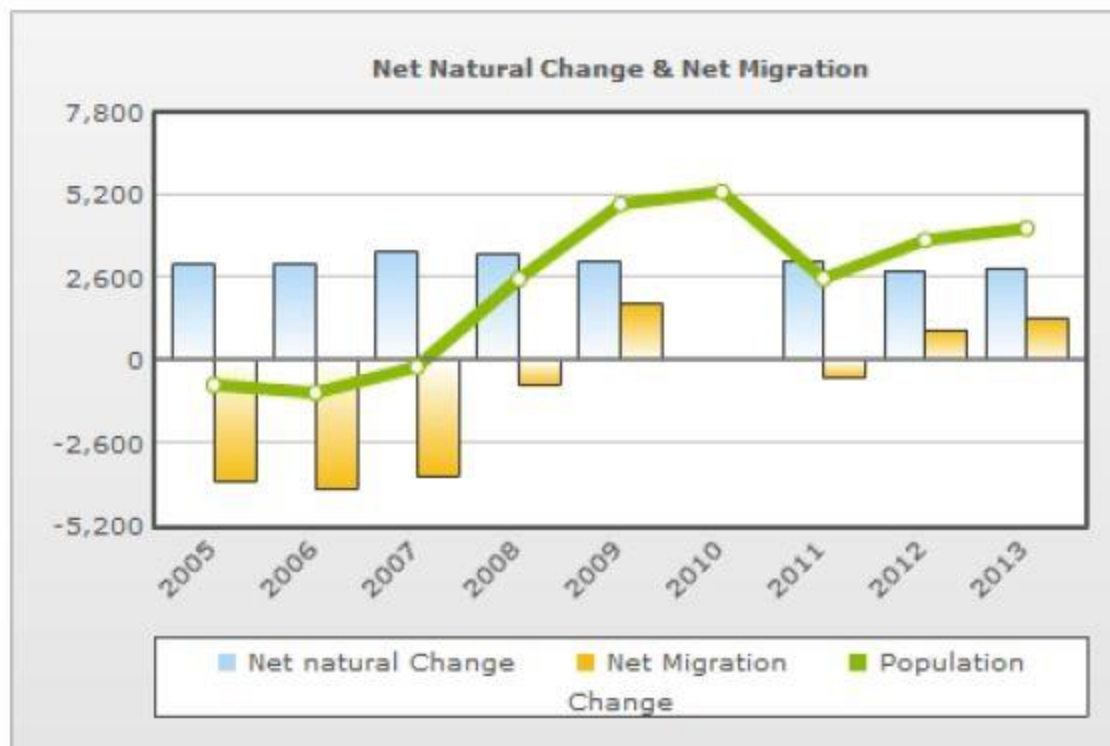
- Overcrowded: Units that have more than one person per room is considered overcrowded.
- Cost Burdened: Units where the household pays more than 30% of their income on housing costs have a cost burden. For renters, housing costs include rent paid by the tenant plus utilities. For owners, housing costs include mortgage payment, taxes, insurance, and utilities.
- Units without complete kitchen or plumbing facilities

In addition to the CHAS data, the County relied on information from local sources of data, Census data, and consultations conducted as part of the planning process.

<b>Demographics</b>	<b>Base Year: 2009</b>	<b>Most Recent Year: 2015</b>	<b>% Change</b>
Population	0	420,985	
Households	0	146,750	
Median Income	\$0.00	\$0.00	

**Table 6 - Housing Needs Assessment Demographics**

**Data Source:** 2005-2009 ACS (Base Year), 2011-2015 ACS (Most Recent Year)



Data Source: U.S. Census Bureau Population Estimates

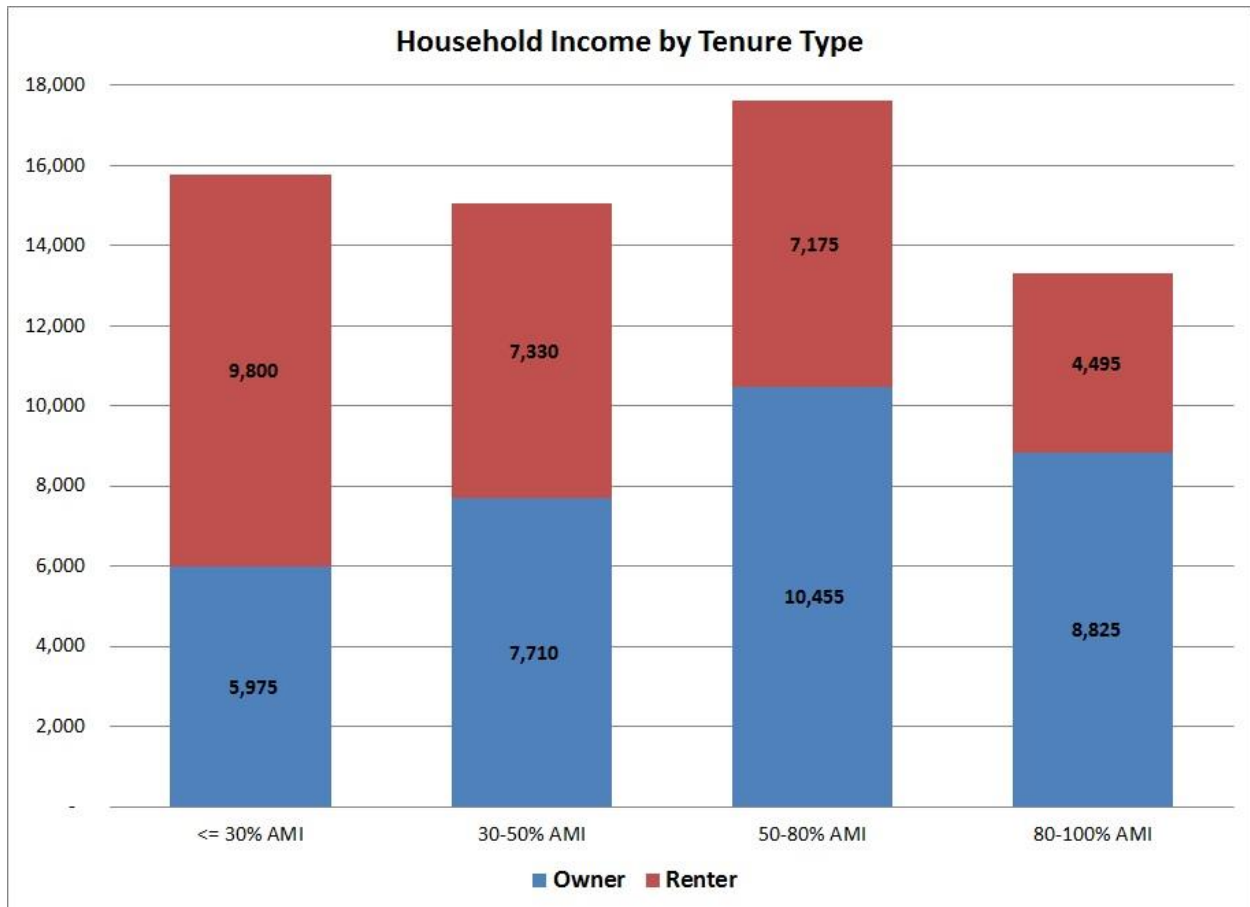
### Population Changes: 2005-2013

#### Number of Households Table

	0-30% HAMFI	>30-50% HAMFI	>50-80% HAMFI	>80-100% HAMFI	>100% HAMFI
Total Households	18,835	16,315	19,110	13,425	79,055
Small Family Households	5,894	6,035	8,070	6,220	46,360
Large Family Households	943	1,450	2,135	1,220	8,750
Household contains at least one person 62-74 years of age	3,771	3,009	4,249	3,110	15,535
Household contains at least one person age 75 or older	4,100	3,734	2,880	1,695	6,355
Households with one or more children 6 years old or younger	2,802	2,482	3,036	2,220	6,614

Table 7 - Total Households Table

Data Source: 2011-2015 CHAS



**Household Income by Tenure**

## Housing Needs Summary Tables

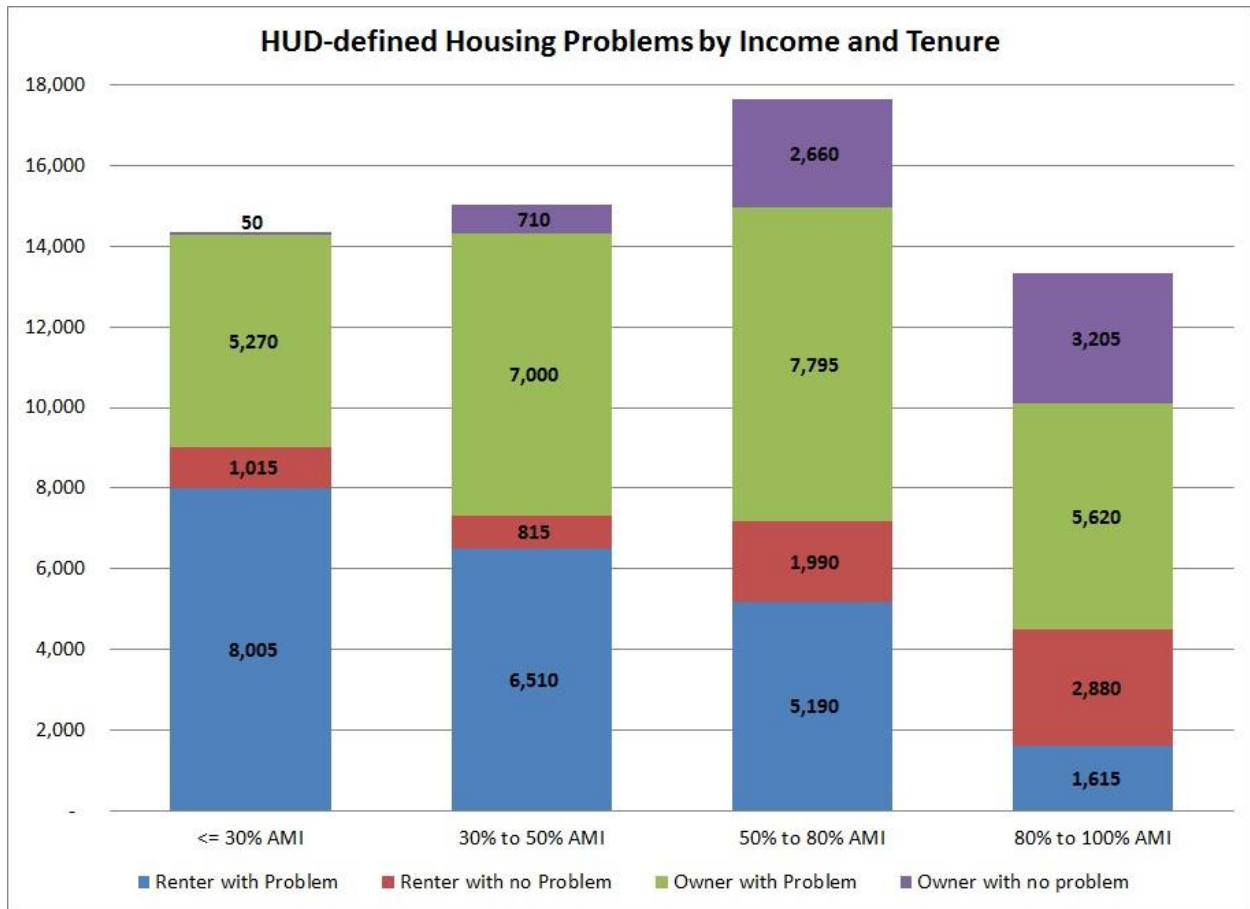
### 1. Housing Problems (Households with one of the listed needs)

	Renter					Owner				
	0-30% AMI	>30- 50% AMI	>50- 80% AMI	>80- 100% AMI	Total	0- 30% AMI	>30- 50% AMI	>50- 80% AMI	>80- 100% AMI	Total
<b>NUMBER OF HOUSEHOLDS</b>										
Substandard Housing - Lacking complete plumbing or kitchen facilities	475	294	250	30	1,049	55	25	44	65	189
Severely Overcrowded - With >1.51 people per room (and complete kitchen and plumbing)	309	125	219	15	668	25	10	34	4	73
Overcrowded - With 1.01-1.5 people per room (and none of the above problems)	444	759	379	220	1,802	20	85	280	75	460
Housing cost burden greater than 50% of income (and none of the above problems)	7,860	3,585	694	43	12,182	5,225	4,825	3,825	1,800	15,675
Housing cost burden greater than 30% of income (and none of the above problems)	940	3,130	3,590	1,000	8,660	435	1,865	4,010	3,275	9,585

	Renter					Owner				
	0-30% AMI	>30-50% AMI	>50-80% AMI	>80-100% AMI	Total	0-30% AMI	>30-50% AMI	>50-80% AMI	>80-100% AMI	Total
Zero/negative Income (and none of the above problems)	713	0	0	0	713	725	0	0	0	725

**Table 8 – Housing Problems Table**

Data Source: 2011-2015 CHAS



### Housing Problems by Income and Tenure

#### 2. Housing Problems 2 (Households with one or more Severe Housing Problems: Lacks kitchen

or complete plumbing, severe overcrowding, severe cost burden)

	Renter					Owner				
	0-30% AMI	>30-50% AMI	>50-80% AMI	>80-100% AMI	Total	0-30% AMI	>30-50% AMI	>50-80% AMI	>80-100% AMI	Total
<b>NUMBER OF HOUSEHOLDS</b>										
Having 1 or more of four housing problems	9,080	4,759	1,555	309	15,703	5,330	4,940	4,190	1,940	16,400
Having none of four housing problems	2,483	4,040	6,520	4,080	17,123	494	2,565	6,865	7,090	17,014
Household has negative income, but none of the other housing problems	713	0	0	0	713	725	0	0	0	725

**Table 9 – Housing Problems 2**

Data 2011-2015 CHAS  
Source:

### 3. Cost Burden > 30%

	Renter				Owner			
	0-30% AMI	>30-50% AMI	>50-80% AMI	Total	0-30% AMI	>30-50% AMI	>50-80% AMI	Total
<b>NUMBER OF HOUSEHOLDS</b>								
Small Related	3,659	3,433	2,145	9,237	1,683	2,015	3,290	6,988
Large Related	604	764	275	1,643	284	599	1,078	1,961
Elderly	2,895	1,403	730	5,028	3,063	3,528	2,640	9,231
Other	2,750	2,140	1,308	6,198	722	667	1,059	2,448
Total need by income	9,908	7,740	4,458	22,106	5,752	6,809	8,067	20,628

**Table 10 – Cost Burden > 30%**

Data 2011-2015 CHAS  
Source:

#### 4. Cost Burden > 50%

	Renter				Owner			
	0-30% AMI	>30- 50% AMI	>50- 80% AMI	Total	0-30% AMI	>30- 50% AMI	>50- 80% AMI	Total
<b>NUMBER OF HOUSEHOLDS</b>								
Small Related	3,350	1,520	355	5,225	1,533	1,550	1,940	5,023
Large Related	574	240	0	814	284	504	534	1,322
Elderly	2,300	751	105	3,156	2,773	2,355	845	5,973
Other	2,580	1,275	233	4,088	708	528	585	1,821
Total need by income	8,804	3,786	693	13,283	5,298	4,937	3,904	14,139

**Table 11 – Cost Burden > 50%**

Data 2011-2015 CHAS  
Source:

#### 5. Crowding (More than one person per room)

	Renter					Owner				
	0-30% AMI	>30-50% AMI	>50-80% AMI	>80-100% AMI	Total	0-30% AMI	>30-50% AMI	>50-80% AMI	>80-100% AMI	Total
<b>NUMBER OF HOUSEHOLDS</b>										
Single family households	688	788	538	195	2,209	35	35	179	44	293
Multiple, unrelated family households	70	40	64	35	209	10	60	128	14	212
Other, non-family households	40	70	40	0	150	0	0	0	20	20
Total need by income	798	898	642	230	2,568	45	95	307	78	525

**Table 12 – Crowding Information - 1/2**

Data 2011-2015 CHAS  
Source:

	Renter				Owner			
	0-30% AMI	>30-50% AMI	>50-80% AMI	Total	0-30% AMI	>30-50% AMI	>50-80% AMI	Total
Households with Children Present								

**Table 13 – Crowding Information – 2/2**

Data Source  
Comments:

**Describe the number and type of single person households in need of housing assistance.**

In the tables above, single-person households are included in the “Other Households” category. A total of 5,919 “Other” low and moderate income renters experience a cost burden, while 2,275 low and moderate income owners experience a cost burden. Of those, sixty-one percent of the “Other” renters and eighty-three percent of “Other” owners have a severe housing problem where more than half of their income is used for housing. Single-person households with severe cost burdens are at high risk of homelessness if there is any disruption in income.

**Estimate the number and type of families in need of housing assistance who are disabled or victims of domestic violence, dating violence, sexual assault and stalking.**

Domestic Violence is a pattern of behavior used to establish power and control over another person through fear and intimidation, often including the threat or use of violence. Other terms for domestic violence include battering, relationship abuse, spousal abuse, or family violence. National advocates cite that one in four women will experience domestic violence during their lifetime.

Twenty seven percent of homeless persons reported in 2014 as having some type of disability. 43.9% of adults 18 or older reported some type of disability compared to 5.9% of children. The most common disabilities included physical disabilities and mental health issues. Among disabled adults, 43% reported a physical disability, making this the most prevalent disability (18.9% of all homeless adults). More disabled homeless children reported developmental disabilities (47%) than any other disability.

On the night of the 2014 count, in Union County, 74 homeless households (8.8% of all households) reported having a victim of domestic violence. This means that a total of 202 homeless persons who were members of those households were impacted. The majority (77%) of these households were families with adults and children. Half of the 16 adult-only households were in emergency shelter on the night of the count, as was the 1 youth-only household, which included 5 youth in domestic violence shelters. Two of the adult-only victim households were unsheltered on the night of the count (12.5%).

**What are the most common housing problems?**

Of the HUD-defined needs, cost burden is by far the most common housing problem, accounting for 94% of the housing problems. From a broader perspective, the overall condition of aging stock throughout the City, but especially within the County’s identified target areas, is the most common housing problem.

**Are any populations/household types more affected than others by these problems?**

Cost burden is a problem that affects both owners and renters at every income level. Twenty-nine percent of all housing problems within the County are experienced by owner households earning more than the median income. When looking only at income levels eligible for housing assistance, the level of need is evenly split between extremely low income (0-30% AMI), low income (30 to 50% AMI), and moderate income (50-80% AMI). There are approximately 13,000 households with housing problems at each of the three levels.

**Describe the characteristics and needs of Low-income individuals and families with children (especially extremely low-income) who are currently housed but are at imminent risk of either residing in shelters or becoming unsheltered 91.205(c)/91.305(c)). Also discuss the needs of formerly homeless families and individuals who are receiving rapid re-housing assistance and are nearing the termination of that assistance**

Based on the HUD-provided data above, there are 6,988 households earning less than 30% of the area median income that pay more than 50% of their income toward housing. These households are at imminent risk of homelessness as any disruption of income could lead to eviction. An additional 3,703 renter households at higher income levels experience a severe cost burden and may be at risk of homelessness.

Low-income individuals are included in the “Other Households” category in the tables above. 2,355 “Other” renter households earning less than 30% of area median income are at risk of homelessness.

The needs of formerly homeless families and individuals will be based in part on the circumstances that led to homelessness. While most if not all formerly homeless clients will require case management, those that have a disabling condition will require ongoing supportive services. A disabling condition is defined as “a diagnosable substance abuse disorder, a serious mental illness, developmental disability, or chronic physical illness or disability, including the co-occurrence of two or more of these conditions. A disabling condition limits an individual’s ability to work or perform one or more activities of daily living.

One reflection of relative needs of households at risk of homelessness is the funding requests received by homeless service providers. In recent years, the CoC has recommended allocating twenty five percent of funds to rapid rehousing and seventy five percent to homeless prevention.

**If a jurisdiction provides estimates of the at-risk population(s), it should also include a description of the operational definition of the at-risk group and the methodology used to generate the estimates:**

For the purposes of its estimates, the County looks at households that experience a severe cost burden where the household is paying more than 50% of its income for housing. These households are at imminent risk of homelessness as any disruption of income could lead to eviction. Other than severe cost burden, additional factors that significantly increase the risk of homelessness include mental illness, chronic substance abuse, and domestic violence.

**Specify particular housing characteristics that have been linked with instability and an increased risk of homelessness**

Households with a severe cost burden, where more than half of household income is used to pay for housing, is the most common characteristic associated with instability and increased risk of homelessness. When so much income is necessary to maintain housing, any disruption in income, through loss of employment, sickness, or disability, could lead to eviction or foreclosure. In addition to cost burden, the age and substandard condition of some housing units can lead to homelessness if the conditions pose an immediate threat to health and safety and the owner of the property is unable to pay for the corrections.

## **Discussion**

### **Owner-Occupied Households**

According to the latest HUD CHAS data set, there are 20,065 low- and moderate-income owner-occupied households with a housing problem. The most common needs among owner-occupied households are caused by cost burdens and substandard housing. The **high number of foreclosures** is a reflection of owners who can no longer support severe cost burdens.

### **Rental households earning less than 50% of area median income**

According to the latest HUD CHAS data set, there are 17,130 rental households earning less than 50% of the area median income. Eighty-five percent of these households have a housing problem. Most of these housing problems are caused by cost burden which implies there is a large need for more affordable rental units for this income group. Additional rental units can be made affordable through rehabilitation of existing units or the development of new units.

### **Rental households earning between 50% and 80% of area median income**

According to the latest HUD CHAS data set, there are 7,175 rental households earning between 50% and 80% AMI. Some of the households in this income range without a housing problem may be able to afford a moderately priced home, but do not have the immediate funds necessary for a down payment or closing costs. Direct financial assistance and housing counseling can help these families move into homeownership. More than ever, there is a need to ensure that homebuyers receive financial counseling and proper education before making a home purchase. The counseling will help the homebuyer select a home and a mortgage product that is a viable choice in the long-term.

## NA-15 Disproportionately Greater Need: Housing Problems - 91.405, 91.205

### (b)(2)

Assess the need of any racial or ethnic group that has disproportionately greater need in comparison to the needs of that category of need as a whole.

#### Introduction

As defined by HUD, a disproportionate housing need exists for a specific racial or ethnic group if the percentage of that racial or ethnic group's households within a particular category of need is at least ten percentage points higher than found for the category as a whole. The following tables provide disproportionate need by income level and type of housing problem. For the purpose of this discussion, the statistics only include households that experience one of the HUD-defined housing problems, including lack of complete kitchen or bathroom, overcrowding, and a housing cost burden greater than 30% of income. These numbers do not include substandard housing due to age and deferred maintenance.

#### 0%-30% of Area Median Income

Housing Problems	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems
Jurisdiction as a whole	15,805	1,596	1,438
White	6,400	748	588
Black / African American	5,370	485	475
Asian	374	140	79
American Indian, Alaska Native	75	0	0
Pacific Islander	0	0	0
Hispanic	3,243	207	204

**Table 14 - Disproportionally Greater Need 0 - 30% AMI**

Data 2011-2015 CHAS  
Source:

\*The four housing problems are:

1. Lacks complete kitchen facilities, 2. Lacks complete plumbing facilities, 3. More than one person per room, 4. Cost Burden greater than 30%

#### 30%-50% of Area Median Income

Housing Problems	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems
Jurisdiction as a whole	14,690	1,609	0

<b>Housing Problems</b>	<b>Has one or more of four housing problems</b>	<b>Has none of the four housing problems</b>	<b>Household has no/negative income, but none of the other housing problems</b>
White	6,520	854	0
Black / African American	3,876	498	0
Asian	329	50	0
American Indian, Alaska Native	50	0	0
Pacific Islander	0	0	0
Hispanic	3,644	209	0

**Table 15 - Disproportionally Greater Need 30 - 50% AMI**

Data 2011-2015 CHAS  
Source:

\*The four housing problems are:

1. Lacks complete kitchen facilities, 2. Lacks complete plumbing facilities, 3. More than one person per room, 4. Cost Burden greater than 30%

#### **50%-80% of Area Median Income**

<b>Housing Problems</b>	<b>Has one or more of four housing problems</b>	<b>Has none of the four housing problems</b>	<b>Household has no/negative income, but none of the other housing problems</b>
Jurisdiction as a whole	13,335	5,790	0
White	6,005	2,955	0
Black / African American	3,899	1,424	0
Asian	489	197	0
American Indian, Alaska Native	0	0	0
Pacific Islander	0	0	0
Hispanic	2,584	1,113	0

**Table 16 - Disproportionally Greater Need 50 - 80% AMI**

Data 2011-2015 CHAS  
Source:

\*The four housing problems are:

1. Lacks complete kitchen facilities, 2. Lacks complete plumbing facilities, 3. More than one person per room, 4. Cost Burden greater than 30%

**80%-100% of Area Median Income**

<b>Housing Problems</b>	<b>Has one or more of four housing problems</b>	<b>Has none of the four housing problems</b>	<b>Household has no/negative income, but none of the other housing problems</b>
Jurisdiction as a whole	6,519	6,905	0
White	3,384	3,790	0
Black / African American	1,855	1,629	0
Asian	200	303	0
American Indian, Alaska Native	0	4	0
Pacific Islander	0	0	0
Hispanic	950	1,067	0

**Table 17 - Disproportionally Greater Need 80 - 100% AMI**

Data 2011-2015 CHAS  
Source:

\*The four housing problems are:

1. Lacks complete kitchen facilities, 2. Lacks complete plumbing facilities, 3. More than one person per room, 4. Cost Burden greater than 30%

**Discussion**

Based on the information above, the following populations were identified to have disproportionate need: Extremely-low Income (0-30% AMI) American Indian (53 households); Low Income (30-50% AMI) American Indians (15 households); Moderate Income (50-80% AMI) Hispanics (2,470 households); and Middle Income (80-100% AMI) Asian (339 households) and Hispanic (1,395 households).

The total populations of some of these income-race combinations are too small to extrapolate any meaning from the differences in levels of need. Hispanic households at the moderate and middle income levels clearly have disproportionately greater need than the population as a whole at these income levels. At the moderate income level, eighty percent of Hispanics experience a housing problem, compared to sixty five percent of all moderate income households. At the middle income level, sixty seven percent of Hispanic households experience a housing problem compared to half (51%) of all middle income households. This could be partially attributed to the large immigrant population that the County attracts.

## NA-20 Disproportionately Greater Need: Severe Housing Problems - 91.405, 91.205 (b)(2)

Assess the need of any racial or ethnic group that has disproportionately greater need in comparison to the needs of that category of need as a whole.

### Introduction

As defined by HUD, a disproportionate housing need exists for a specific racial or ethnic group if the percentage of that racial or ethnic group's households within a particular category of need is at least 10% higher than found for the category as a whole.

The following tables provide disproportionate need by income level and type of severe housing problem. For the purpose of this discussion, the statistics only include households that experience one of the HUD-defined severe housing problems, including lack of complete kitchen or bathroom, more than 1.5 persons per room, and a housing cost burden greater than 50% of income. These numbers do not include substandard housing due to age and deferred maintenance.

### 0%-30% of Area Median Income

Severe Housing Problems*	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems
Jurisdiction as a whole	14,410	2,977	1,438
White	5,915	1,213	588
Black / African American	4,665	1,190	475
Asian	344	169	79
American Indian, Alaska Native	75	0	0
Pacific Islander	0	0	0
Hispanic	3,073	393	204

**Table 18 – Severe Housing Problems 0 - 30% AMI**

Data Source: 2011-2015 CHAS

\*The four severe housing problems are:

1. Lacks complete kitchen facilities, 2. Lacks complete plumbing facilities, 3. More than 1.5 persons per room, 4. Cost Burden over 50%

**30%-50% of Area Median Income**

<b>Severe Housing Problems*</b>	<b>Has one or more of four housing problems</b>	<b>Has none of the four housing problems</b>	<b>Household has no/negative income, but none of the other housing problems</b>
Jurisdiction as a whole	9,699	6,605	0
White	4,174	3,210	0
Black / African American	2,698	1,673	0
Asian	189	194	0
American Indian, Alaska Native	50	0	0
Pacific Islander	0	0	0
Hispanic	2,389	1,474	0

**Table 19 – Severe Housing Problems 30 - 50% AMI**

Data 2011-2015 CHAS  
Source:

\*The four severe housing problems are:

1. Lacks complete kitchen facilities, 2. Lacks complete plumbing facilities, 3. More than 1.5 persons per room, 4. Cost Burden over 50%

**50%-80% of Area Median Income**

<b>Severe Housing Problems*</b>	<b>Has one or more of four housing problems</b>	<b>Has none of the four housing problems</b>	<b>Household has no/negative income, but none of the other housing problems</b>
Jurisdiction as a whole	5,745	13,385	0
White	2,158	6,800	0
Black / African American	1,725	3,583	0
Asian	255	422	0
American Indian, Alaska Native	0	0	0
Pacific Islander	0	0	0
Hispanic	1,395	2,283	0

**Table 20 – Severe Housing Problems 50 - 80% AMI**

Data 2011-2015 CHAS  
Source:

\*The four severe housing problems are:

1. Lacks complete kitchen facilities, 2. Lacks complete plumbing facilities, 3. More than 1.5 persons per room, 4. Cost Burden over 50%

**80%-100% of Area Median Income**

<b>Severe Housing Problems*</b>	<b>Has one or more of four housing problems</b>	<b>Has none of the four housing problems</b>	<b>Household has no/negative income, but none of the other housing problems</b>
Jurisdiction as a whole	2,249	11,170	0
White	1,139	6,045	0
Black / African American	600	2,889	0
Asian	70	434	0
American Indian, Alaska Native	0	4	0
Pacific Islander	0	0	0
Hispanic	374	1,638	0

**Table 21 – Severe Housing Problems 80 - 100% AMI**

Data 2011-2015 CHAS  
Source:

\*The four severe housing problems are:

1. Lacks complete kitchen facilities, 2. Lacks complete plumbing facilities, 3. More than 1.5 persons per room, 4. Cost Burden over 50%

**Discussion**

Based on the information above, the following populations were identified to have disproportionate need related to severe housing problems: Low Income (30-50% AMI) Asians (543 households), American Indians (15 households), and Hispanics (2,884 households); Moderate Income (50-80% AMI) Asians (524 households) and Hispanics (3,069 households); and Middle Income (80-100% AMI) Hispanics (2,074 households).

Hispanic and Asian households at the low and moderate income levels clearly have disproportionately greater need than the population as a whole at these income levels. At the low income level, sixty three percent of both Asians and Hispanics experience a severe housing problem, compared to fifty-two percent of all moderate income households. At the moderate income level, forty three percent of both Asian and Hispanic households experience a housing problem compared to half 31% of all moderate income households.

## NA-25 Disproportionately Greater Need: Housing Cost Burdens - 91.405, 91.205

### (b)(2)

Assess the need of any racial or ethnic group that has disproportionately greater need in comparison to the needs of that category of need as a whole.

#### Introduction

As defined by HUD, a disproportionate housing need exists for a specific racial or ethnic group if the percentage of that racial or ethnic group's households within a particular category of need is at least 10% higher than found for the category as a whole.

The following tables provide disproportionate need by income level and level of cost burden. If a household's housing cost is greater than 30% of income, the household has a cost burden, which is one of the HUD-defined housing problems. If housing cost is greater than 50% of income, the household is considered to have a severe cost burden.

#### Housing Cost Burden

<b>Housing Cost Burden</b>	<b>&lt;=30%</b>	<b>30-50%</b>	<b>&gt;50%</b>	<b>No / negative income (not computed)</b>
Jurisdiction as a whole	83,508	31,030	30,683	1,555
White	52,380	15,655	13,850	699
Black / African American	14,205	8,282	9,374	475
Asian	5,520	1,164	843	79
American Indian, Alaska Native	29	0	125	0
Pacific Islander	20	0	0	0
Hispanic	10,290	5,395	5,879	204

**Table 22 – Greater Need: Housing Cost Burdens AMI**

Data 2011-2015 CHAS  
Source:

#### Discussion

Based on the information above, the following populations were identified to have disproportionate need related to cost burdens: African Americans, Pacific Islanders, and Hispanics. There are only 10 Pacific Islanders living in the County, so it is hard to ascertain a pattern of disproportionate need with such a small population. Fifty-five percent of Hispanic households and fifty three percent of African American households experienced a cost burden compared to forty two percent of the jurisdiction as a whole. It is interesting to note that when looking at the lower income levels, African American households were not identified as having a disproportionate greater need. As this summary includes upper income households (those earning more than 100% of AMI), it means that a higher number of upper income African American households are incurring a cost burden than others in the upper income.

## **NA-30 Disproportionately Greater Need: Discussion - 91.205 (b)(2)**

**Are there any Income categories in which a racial or ethnic group has disproportionately greater need than the needs of that income category as a whole?**

Hispanics and Asians were identified to have a disproportionately greater need at specific lower income levels. When analyzing cost burden data at all income levels, Hispanics and Black/African American households were both identified as having disproportionately greater housing needs.

**If they have needs not identified above, what are those needs?**

The discussion above is focused mainly on HUD-defined housing problems with a strong focus on cost burden. It does include the physical condition of housing units occupied by each race-income combination.

**Are any of those racial or ethnic groups located in specific areas or neighborhoods in your community?**

14 of the 108 census tracts within the County that have a African American majority, ranging from 51% to 87% of the tract population. These tracts are in Plainfield (4 tracts) , Roselle (3), Hillside (2), Rahway(2), Union Township (2), and Linden (1).

There are 25 tracts within the County that have a Hispanic majority, ranging from 51% to 82%. These tracts are located in Elizabeth (22 tracts) and Plainfield (3).

The are no large concentrations of Asians within the County. Census Tracts 331 and 338 have the largest Asian populations in the County, with 848 and 814 Asian residents, respectively.

## **NA-35 Public Housing - 91.405, 91.205 (b)**

### **Introduction**

HUD requires the County to coordinate with public housing agencies (PHAs) that overlap its jurisdiction when preparing its plan. With the exception of the Union County Section 8 Housing Assistance Program, the public housing agencies located within the County are separate and independent entities with no formal relationship with the County. Each is governed by an independent board responsible for its operations. These agencies receive funds directly from HUD and typically do not receive funds from the County. The Union County Section 8 Housing Assistance Program is administered by the Division of Housing and is governed by the County Board of Chosen Freeholders.

In most cases, the federal resources available to the County and those available to the public housing agencies are not co-mingled. However, it is important for the County and PHAs to coordinate their strategies and approaches to assisted housing. The County consulted with the following agencies and used the HUD-provided data to assess the need of public housing residents and housing voucher holders.

- Housing Authority of the City of Linden
- Housing Authority of the City of Rahway
- Housing Authority of the City of Plainfield
- Housing Authority of the City of Summit
- Housing Authority of Union Township
- Union County Section 8 Housing Assistance Program

Union County has a total of 22 public housing developments located in City of Elizabeth, Linden, Plainfield, Rahway and Summit. Each of the public housing authorities has its own set of problems and objectives. In consultations with each agency, most agencies had concerns regarding additional rent vouchers, efforts to modernize public housing, and implementation of better security measures

Each agency reported its housing units are generally in good condition. Rehabilitation needs were standard replacements and improvements. The units should be upgraded, particularly in the kitchen, stairs, and hallway areas. Improved programs for security and drug prevention should be implemented. There is a supply shortage of units.

## Totals in Use

	Program Type								
	Certificate	Mod-Rehab	Public Housing	Vouchers					
				Total	Project - based	Tenant - based	Special Purpose Voucher		
							Veterans Affairs Supportive Housing	Family Unification Program	Disabled *
# of units vouchers in use	0	0	1,071	1,681	0	1,681	0	0	0

**Table 23 - Public Housing by Program Type**

**\*includes Non-Elderly Disabled, Mainstream One-Year, Mainstream Five-year, and Nursing Home Transition**

**Data Source:** PIC (PIH Information Center)

## Union County Public Housing Agency

The Union County Section 8 Housing Assistance Program is administered by the Division of Housing and is governed by the County Board of Chosen Freeholders. The program administers **371!!!** Housing Choice Vouchers. The waiting list is approaching **1,000!!!**, most of whom are extremely-low income and families with children. The waiting list is currently closed and the PHA does not expect to reopen the list in the PHA Plan year.

## Linden Housing Authority

This Housing Authority is ranked as high performing. The agency manages a total of 200 housing units. 120 units are efficiencies and 80 units are one bedroom units. The Authority also administers 357 units under the Section 8 Housing Voucher program. The Authority's primary need is lack of funding, according to the Executive Director and information in the PHA 5-Year and Annual Plan. Lack of funding reduced the number of maintenance employees. The remaining maintenance staff is required to accept more responsibilities. The Executive Director reports lack of available funds prevents making necessary changes for the housing units to be accessible to persons with disabilities.

## Plainfield Housing Authority

The Housing Authority of Plainfield (HAP) is ranked as a standard performer. HAP has a total of 472 housing units. 224 units are for senior citizens and 248 units are for families. HAP also administers 844 Housing Choice 8 vouchers. The Authority has an urgent need

for residents in the family housing units to take proper care of the units. Interiors of the housing units are partially destroyed by the tenants. The housing units require continuous repair for damage.

### **Rahway Public Housing Authority**

This PHA is ranked as high performing. The organization manages 277 housing units and 188 Housing Choice vouchers. An activity with possible future benefits would be collaboration of the PHA and Union County to develop an overall plan for implementation which would provide safe havens for relocation of people in case of natural disasters and/or and attempted terrorist attacks.

### **Union Township Public Housing**

Union Township administers a Section 8 Housing Voucher program that provides approximately 163 vouchers.

### **Summit Public Housing**

The PHA has 195 units. The Executive Director reported three predominant housing needs: (1) provision for homeownership for low- and moderate-income households; (2) availability of affordable rental units for the elderly, persons with disabilities, and low-income households; and (3) rental assistance in the form of vouchers for qualifying households.

### **Elizabeth Public Housing**

The Elizabeth Housing Authority has 13 developments totaling 1,443 units. In addition, the Authority administers 1,133 vouchers. This Authority is rated a high performer.

### **Characteristics of Residents**

	<b>Program Type</b>							
	<b>Certificate</b>	<b>Mod-Rehab</b>	<b>Public Housing</b>	<b>Vouchers</b>				
				<b>Total</b>	<b>Project - based</b>	<b>Tenant - based</b>	<b>Special Purpose Voucher</b>	
							<b>Veterans Affairs Supportive Housing</b>	<b>Family Unification Program</b>
# Homeless at admission	0	0	0	0	0	0	0	0

	Program Type							
	Certificate	Mod-Rehab	Public Housing	Vouchers				
				Total	Project - based	Tenant - based	Special Purpose Voucher	
							Veterans Affairs Supportive Housing	Family Unification Program
# of Elderly Program Participants (>62)	0	0	649	422	0	422	0	0
# of Disabled Families	0	0	136	374	0	374	0	0
# of Families requesting accessibility features	0	0	1,071	1,681	0	1,681	0	0
# of HIV/AIDS program participants	0	0	0	0	0	0	0	0
# of DV victims	0	0	0	0	0	0	0	0

**Table 24 – Characteristics of Public Housing Residents by Program Type**

**Data Source:** PIC (PIH Information Center)

## Race of Residents

Program Type									
Race	Certificate	Mod-Rehab	Public Housing	Vouchers					
				Total	Project - based	Tenant - based	Special Purpose Voucher		
							Veterans Affairs Supportive Housing	Family Unification Program	Disabled *
White	0	0	435	439	0	439	0	0	0
Black/African American	0	0	617	1,228	0	1,228	0	0	0
Asian	0	0	7	7	0	7	0	0	0
American Indian/Alaska Native	0	0	2	3	0	3	0	0	0
Pacific Islander	0	0	10	4	0	4	0	0	0
Other	0	0	0	0	0	0	0	0	0
*includes Non-Elderly Disabled, Mainstream One-Year, Mainstream Five-year, and Nursing Home Transition									

**Table 25 – Race of Public Housing Residents by Program Type**

Data Source: PIC (PIH Information Center)

## Ethnicity of Residents

Ethnicity	Certificate	Mod-Rehab	Public Housing	Program Type					
				Vouchers			Special Purpose Voucher		
				Total	Project - based	Tenant - based	Veterans Affairs Supportive Housing	Family Unification Program	Disabled *
Hispanic	0	0	159	192	0	192	0	0	0
Not Hispanic	0	0	912	1,489	0	1,489	0	0	0
*includes Non-Elderly Disabled, Mainstream One-Year, Mainstream Five-year, and Nursing Home Transition									

**Table 26 – Ethnicity of Public Housing Residents by Program Type**

Data Source: PIC (PIH Information Center)

**Section 504 Needs Assessment: Describe the needs of public housing tenants and applicants on the waiting list for accessible units:**

None of the housing authorities within the County jurisdiction are currently subject to a 504 compliance agreement.

**What are the number and type of families on the waiting lists for public housing and section 8 tenant-based rental assistance? Based on the information above, and any other information available to the jurisdiction, what are the most immediate needs of residents of public housing and Housing Choice voucher holders?**

**WAITING LISTS:**

Linden:

Rahway:

Plainfield:

Summit:

Union Township:

Union County Housing Voucher:

**How do these needs compare to the housing needs of the population at large**

Given the level of assistance provided, public housing residents and housing voucher users should have no additional need for housing assistance. Overall, the needs for supportive social services, such as job training, day care, and other employment related services to help become self sufficient are similar to non-assisted households at similar incomes throughout the County.

**Discussion**

## **NA-40 Homeless Needs Assessment - 91.405, 91.205 (c)**

### **Introduction:**

As part of the planning process, the County reviewed and analyzed information on the homeless population within its jurisdiction. The main source of homeless information is the local Continuum of Care (CoC), called the Elizabeth/Union County Homeless Coalition, and the NJ Counts Point in Time Count of the Homeless. the CoC is an umbrella group of agencies and service providers that joined together to create a unified approach to serving the homeless needs of the County. Each year, the Coalition receives about \$4 million to address homelessness. NJ Counts PIT Count provides a statewide snapshot of homeless households across the state, such as where they find shelter, what their needs are, and what factors contribute to making them homeless. The 2014 Count reveals important demographic and other information about families and individuals who were homeless on the night of Tuesday, January 28th, 2014.

It should be noted that HUD has a specific definition of homelessness and only those that meet this definition are included below. HUD's definition of homeless includes:

- An individual who lacks a fixed, regular, and adequate nighttime residence;
- An individual who has a primary nighttime residence not designed as a regular accommodation, including a car, park, or bus or train station;
- An individual or family living in a homeless shelter, including hotels and motels;
- An individual or family who will imminently lose their housing via eviction and lacks the resources or support networks needed to obtain other permanent housing; and
- Unaccompanied youth and homeless families who have experienced a long-term period without living independently in permanent housing, have experienced persistent instability, and can be expected to continue in such status.

It is surmised by local service providers that there is a large number of families that are missed by the count, but who would normally be considered homeless. For example, if a household is "doubled-up" with friends or family, they may not be considered homeless under HUD's definition.

According to the 2014 PIT Count, the total number of homeless in the County was 1,691 homeless persons. This figure includes Elizabeth, which is technically outside of the County's jurisdiction for the purposes of this plan (Elizabeth receives funding directly from HUD). The chronically homeless number was estimated to be 82.

The at-risk of becoming homeless population is defined as when an individual or family faces immediate eviction and cannot identify another residence or shelter. This group lives on the edge of homelessness constantly. One minor emergency, an unexpected bill, or even a temporary loss of employment can create a situation in which the mortgage or the rent cannot be paid and eviction or foreclosure can occur. This population is divided into six categories.

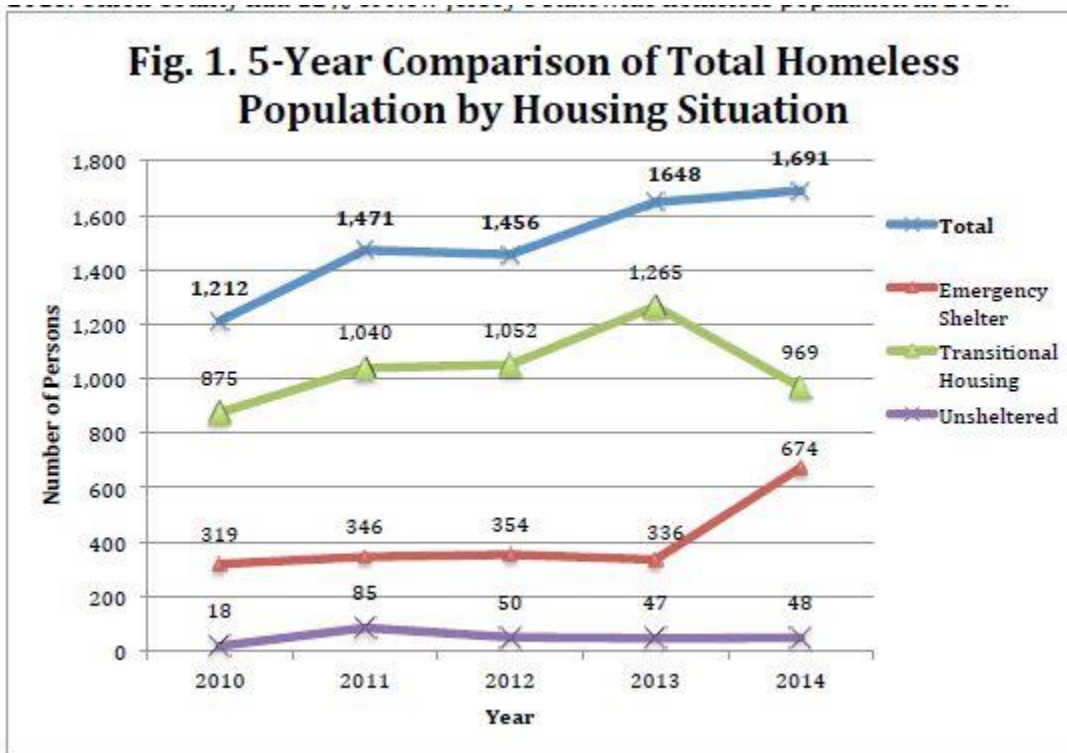
- families at-risk
- domestic violence victims
- at-risk youth
- persons with mental illness
- persons with alcohol and substance abuse problems
- persons with health problems

#### Homeless Needs Assessment

Population	Estimate the # of persons experiencing homelessness on a given night		Estimate the # experiencing homelessness each year	Estimate the # becoming homeless each year	Estimate the # exiting homelessness each year	Estimate the # of days persons experience homelessness
	Sheltered	Unsheltered				
Persons in Households with Adult(s) and Child(ren)	2	1,160	0	0	0	0
Persons in Households with Only Children	0	10	0	0	0	0
Persons in Households with Only Adults	46	461	0	0	0	0
Chronically Homeless Individuals	21	61	0	0	0	0
Chronically Homeless Families	0	38	0	0	0	0
Veterans	2	11	0	0	0	0
Unaccompanied Child	0	0	0	0	0	0
Persons with HIV	1	6	0	0	0	0

**Table 27 - Homeless Needs Assessment**

Data Source Comments:



### Trends in Homeless Populations

Indicate if the homeless population is: Has No Rural Homeless

If data is not available for the categories "number of persons becoming and exiting homelessness each year," and "number of days that persons experience homelessness," describe these categories for each homeless population type (including chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth):

CHRONIC HOMELESS

Fifty six households, made up of 82 adults individuals, were chronically homeless according to the 2014 Point in Time Count. Over the past five years the total of chronically homeless has fluctuated, but has increased (by 62 persons, 310%) during that time. Of the 56 chronically homeless households counted in 2014, 12 (21.4%) were households with at least 1 adult and 1 child. These families had 38 members and were all staying in emergency shelters on the night of the count. Forty four (78.6%) of the chronically homeless households were made up of only adults. Twenty one (47.7%) of these households were living unsheltered. Of the 82 total chronically homeless persons, 5 (6.1%) were between 18 and 24 years old, and 16 were children 17 or younger. The largest number of chronically homeless persons (17, 20.7%) in a single category fell between the ages of 45 and 54 years of age. Nearly 38% of chronically homeless adults over age 18 were unsheltered. Nearly 58% of the chronically homeless were male and 42% were female.

## FAMILIES WITH CHILDREN

Of the 839 homeless household counted in the 2014 Point in Time Count, 353 (42.1%) were families with at least one child under the age of 18 and one adult. These families included 1,164 persons, including 713 children under age 18. The average family size was 3.3 persons. There was 1 unsheltered family consisting of 1 adult and 1 child counted.

## UNACCOMPANIED YOUTH

There were 5 households with only children under 18 years old reported on the night of the count.

## VETERANS

Thirteen homeless veterans, in 13 households, were counted on the night of the count. All were single adults. The largest contingent of homeless veterans was found to be staying in emergency shelter (84.6%). In addition, 2 veterans were unsheltered (15.4%). Veterans experiencing homelessness in Union County on the night of the count were predominantly male (92.3%), and the most common racial background identified among them (9 veterans, 69.2%) was White; 4 (30.8%) identified as Black or African American. Twelve of the 13 veterans, 92.3%, reported having some kind of disability. The two most common disabilities among these were mental health issues and chronic health conditions, which each affected 7 (53.8%) veterans. Six veterans (46.1%) said they had physical disabilities and 5 more (38.5%) reported substance abuse disorders. Two (15.4%) reported having a developmental disability. The three types of services that homeless veterans sought the most were emergency shelter (61.5%), housing (38.5%), and veterans' services (15.4%).

**Nature and Extent of Homelessness: (Optional)**

<b>Race:</b>	<b>Sheltered:</b>	<b>Unsheltered (optional)</b>
White	0	0
Black or African American	0	0
Asian	0	0
American Indian or Alaska Native	0	0
Pacific Islander	0	0
<b>Ethnicity:</b>	<b>Sheltered:</b>	<b>Unsheltered (optional)</b>
Hispanic	0	0
Not Hispanic	0	0

Data Source  
Comments:

**Estimate the number and type of families in need of housing assistance for families with children and the families of veterans.**

Of the 839 homeless households counted in Union County in 2014, 353 (42.1%) were families with at least one child under the age of 18 and one adult. These families included 1,164 persons, including 731 children under age 18. The average family size was 3.3 persons.

**Describe the Nature and Extent of Homelessness by Racial and Ethnic Group.**

53.6% of respondents identified their race as Black or African--American, making that the largest racial subgroup of homeless persons reported. The next largest group self identified as White (34.9%), followed by those identifying as Multi--Racial (2.2%), American Indian or Alaska Native (0.7%), and Asian (0.05%). With regard to ethnicity, 35% of respondents identified themselves as Hispanic.

**Describe the Nature and Extent of Unsheltered and Sheltered Homelessness.**

Over the past five years, the total number of homeless persons has been trending upward in Union County, with the five--year high being in 2014 (1,691). During this period, the overall number of homeless persons in Union County has risen by 479 persons (39.5%). Ten percent of the homeless households reported that their last permanent address prior to becoming homeless was outside of the county.

Forty five households, made up of 48 persons, were living unsheltered according to the 2014 Point in Time Count. One household with children was unsheltered on the night of the count. The largest portion of the unsheltered in 2014, 39.6% was between 45 and 54 years old, followed by those between 55 and 64 (25%). Nearly 71% of unsheltered persons were male and 29% were female. Nearly 65% of the unsheltered reported having some kind of disability. The disabilities most commonly identified were substance abuse disorders and chronic health conditions. Two

unsheltered single adults reported being victims of domestic violence. Two unsheltered adults were veterans.

### **Discussion:**

The information collected in the Point in Time Count was supported by anecdotal evidence gathered during the consultation process. Plainfield YMCA reported seeing more people who are homeless as a result of loss of employment, medical bills and domestic violence. The amount of working poor is also rising at alarming rates. FISH Hospitality Program, which provides emergency temporary shelter, meals, transportation, clothing & case management, reported that the number of calls for shelter has increased, and due to the continued lack of affordable housing and underemployment, length of stay has increased. Clients find it difficult to find housing they can afford.

Because this report focuses on those respondents who meet HUD's definition of homeless, it does not include information about those who may be at risk of homelessness, precariously housed, or considered homeless under other federal statutes. Persons who, on the night of the count, were living doubled up with another household, living in illegal or overcrowded units, being discharged from a jail or health facility with no subsequent residence, scheduled to be evicted, or paying for its own motel unit were not considered homeless. All survey information collected for respondents who were at risk of homelessness or precariously housed was preserved and shared with each community for local planning purposes, but is not included in this report unless otherwise noted.

## **NA-45 Non-Homeless Special Needs Assessment - 91.405, 91.205 (b,d)**

### **Introduction**

In the context of this plan, special needs refers to housing and supportive service needs of persons who are not homeless but who may require supportive housing. These populations include elderly, frail elderly, persons with disabilities (including mental, physical and developmental), persons with alcohol or other drug addiction, and persons with HIV/AIDS and their families. Persons with mental illness, disabilities, and substance abuse problems need an array of services to keep them adequately housed and prevent bouts of homelessness. Mental illness and substance abuse are two of the largest contributing factors to homelessness.

### **Describe the characteristics of special needs populations in your community:**

#### **Elderly and Frail Elderly**

HUD defines elderly households as those where the head of household is at least 62 years old. Frail elderly can generally be defined as households with elderly households with mobility and/or self-care limitations that make it difficult to dress, bath or get around inside the home. These households face a unique set of problems. For owners, the cost of maintaining a home rises with age of the house, yet incomes of elderly households are often fixed. Many elderly persons find it medically beneficial and an emotional comfort to remain in a familiar setting. This makes it difficult to relocate. As a result, a strong emphasis is placed on the elderly maintaining an independent, to semi-independent lifestyle, with close, convenient and immediate access to recreational, medical, and social service resources. For renters, it is clear that the existing stock of senior housing will not be adequate to meet the growing needs. While it is expected the private sector will accommodate a portion of this growth, the needs for affordable senior rental housing will only increase over the next five years.

#### **Persons with Developmental Disabilities**

The Association for Retarded Citizens (ARC) defines developmentally disabled as an IQ score of 70 or below. The ARC gives the nationally accepted percentage of the population that can be categorized as developmentally disabled as 2 ½ to 3 percent of the population. Applying this percentage to the most recent census annual population estimates for 2008 which are available for Union County (523,249), including City of Elizabeth, between 13,081 and 15,697 persons in Union County may be developmentally disabled.

#### **Persons with Mental Illness**

Individuals experiencing severe and persistent mental illness are often financially impoverished due to the long-term debilitating nature of the illness. The housing needs for this population are similar to other low- and moderate-income individuals except for an additional need for a level of counseling and case management to ensure continued stability. The National Institutes of Mental Health published reports showing approximately 6 percent of the adult population suffers from some mental disorder (schizophrenia, bipolar disorder, depression or other mental disorder) that could be defined as severe, requiring some manner of care and treatment.

**Persons with Physical Disabilities**

Housing for the disabled must include a variety of options to meet the unique needs of persons with diverse types of disabilities. Service needs included housing placement, intermediate care, supported living programs, supported employment, sheltered workshops, and rental subsidies for independent living.

Many disabled individuals rely on Supplemental Security Income (SSI) for financial support. The monthly payment for an individual with no source of income other than SSI is \$705. Finding affordable and accessible housing is often challenging.

**Persons with Drug or Alcohol Addiction**

The needs for this population are similar to those with mental illness in that they struggle to maintain stable housing situations in the long term.

**What are the housing and supportive service needs of these populations and how are these needs determined?**

Specific information on the special needs populations identified by HUD is not available from census or CHAS data sources. The County has used data from the New Jersey Department of Health and Senior Services, Association for Retarded Citizens (ARC), National Institutes of Mental Health, and National Institute of Alcohol and Alcohol Abuse to estimate the number of persons in the County in the special needs population who are not homeless, but who may require supportive housing. Where possible, figures from local sources are used. Some of the consultations and data sources are discussed below.

ARC of Union County provides a full array of services to children and adults with developmental disabilities including early intervention, education, vocational training and employment, day habilitation, residential and support services, and family supportive services. ARC reported two trends in their service population. The adult population is aging which brings an increased level of medical needs. In young adults, they are seeing more challenging behaviors.

Jewish Family Services provides senior services including nursing services, home health aides and homemakers, and services for persons suffering from dementia. With the aging of the population overall and the large baby boomer population becoming elderly, the needs for these types of services will only increase.

United Family and Children's Society (UFCS) is a licensed mental health organization that offers outpatient mental health counseling services. The agency also operates a residential health care facility (RHCF) for 175 vulnerable adults with chronic mental illness. Having sufficient clinical slots available is an ongoing challenge. The demand for services remains high and some clients are involved with several systems (DCPP, welfare, school district, law enforcement).

The Union County Department of Human Services provides a variety of services to persons with drug or alcohol addiction including information and referral on alcoholism and drug abuse

treatment, prevention and education, including detoxification treatment programs, residential and aftercare services.

The County's Division on Aging plans, implements, and coordinates services for residents aged 60 and older. The Division supports 25 congregate lunch sites throughout the County serving hot lunch on weekdays, as well as arranges an array of services including home delivered meals, legal, health care, homemaking, housing, Paratransit, volunteer programs, adult day care and caregiver services.

The County's Personal Assistance Service Program (PASP) permanently physically disabled persons pursue vocational goals and live independently. The program provides personal assistant and allows the disabled to live independently within the community.

**Discuss the size and characteristics of the population with HIV/AIDS and their families within the Eligible Metropolitan Statistical Area:**

The state of New Jersey Department of Health and Senior Services has developed a reporting system for HIV/AIDS cases. Data is available at the state, county, and municipal levels. The latest available data is current as of the end of 2013. There were 5,769 persons in Union County that had AIDS or related diseases. However, 2,297 of these cases were in City of Elizabeth. Other cities reporting more than 100 cases included Plainfield (1,184), Roselle (330), Rahway (325), Hillside (329), Linden (337), and Union Township (349).

The Newark EMA HIV Health Services Planning Council (NEMA) plans for the development, implementation and continual improvement of the health care and treatment services for People Living With and Affected by HIV & AIDS who reside in the five New Jersey Counties of Essex, Morris, Sussex, Union and Warren. Funding for free HIV care and treatment services are provided under Part A of the Ryan White HIV/AIDS Program from the Health Resources and Services Administration (HRSA) in the U.S. Department of Health and Human Services as well as other sources such as HOPWA.

**Discussion:**

## **NA-50 Non-Housing Community Development Needs - 91.415, 91.215 (f)**

### **Describe the jurisdiction's need for Public Facilities:**

From the community development perspective, public facilities include a number of different types of facilities, including but not limited to Neighborhood Centers, Recreational Facilities, and Fire Station/Equipment, as well as those dedicated to a specific clientele such as Senior Centers, Handicapped Centers, Homeless Facilities, Youth Centers, and Child Care Centers.

Based on recent requests for funds and the information collected by the municipalities and the Revenue Sharing Committee, the needs for public facilities include:

- renovation of facilities and assisted housing for disabled adults
- renovation and modification of facilities serving seniors
- renovation and modification of facilities primarily serving youth
- renovation and modification of facilities providing day care and programs for children

### **How were these needs determined?**

The County relies heavily on consultations with County staff, participating jurisdictions and local non-profits and advocate agencies to determine the levels of need for public facilities.

In addition to the citizen participation process and public hearings, the County relies on its Development Revenue Sharing Committee to determine and prioritize needs. This Committee includes representatives from each of the nineteen participating communities. Needs information is submitted as part of the application packets that come from each of the communities. This includes the need of local non-profit service providers who submit their requests through the municipalities.

### **Describe the jurisdiction's need for Public Improvements:**

From the community development perspective, public improvements include a variety of needs, including but not limited to Street and Sidewalks, Parking, Water/Sewer, and Flood Drainage.

Based on recent requests for funds and the information collected by the municipalities and the Revenue Sharing Committee, the needs for public improvements include:

- street improvements, including street renovation, sidewalks, and streetscapes,
- improvements and modifications to recreational facilities, and
- ADA improvements that will increase accessibility for persons with physical disabilities.

### **How were these needs determined?**

The County relies heavily on consultations with County staff, participating jurisdictions and local non-profits and advocate agencies to determine the levels of need for public facilities.

In addition to the citizen participation process and public hearings, the County relies on its Development Revenue Sharing Committee to determine and prioritize needs. This Committee includes representatives from each of the nineteen participating communities. Needs information is submitted as part of the application packets that come from each of the communities. This includes the need of local non-profit service providers who submit their requests through the municipalities.

### **Describe the jurisdiction's need for Public Services:**

From the community development perspective, public services include any new or improved service, including but not limited to youth, senior, employment, crime prevention, child care, health, drug abuse, education, fair housing counseling, and recreation.

Based on recent requests for funds and the information collected by the municipalities and the Revenue Sharing Committee, the needs for public services include:

- senior services, including health, transit, and recreational programs,
- at-risk youth and children, including counseling, after school programs, and day care,
- homeless supportive services,
- health services, including mental health, and
- employment training

### **How were these needs determined?**

The County relies heavily on consultations with County staff, participating jurisdictions and local non-profits and advocate agencies to determine the levels of need for public facilities.

In addition to the citizen participation process and public hearings, the County relies on its Development Revenue Sharing Committee to determine and prioritize needs. This Committee includes representatives from each of the nineteen participating communities. Needs information is submitted as part of the application packets that come from each of the communities. This includes the need of local non-profit service providers who submit their requests through the municipalities.

For public services, the County partners with the United Way of Greater Union County to determine needs and priorities. The United Way of Greater Union County. The United Way undertakes its own needs gathering and strategic planning process to best meet the needs of its target populations.

# Housing Market Analysis

## MA-05 Overview

### Housing Market Analysis Overview:

Union County is a highly urbanized and densely populated County located in the northeast portion of New Jersey. Comprised of 103.4 square miles, and 21 municipalities, the County is located within the New York Metropolitan Region and along the Boston-Washington Corridor. This area is known for having the heaviest concentration of population and industry in the nation. Union County is one of the most densely populated counties in America. The population density was more than 5,000 people per square mile according to the census of 2000.

Union County is bordered by Essex County to the north, Morris and Somerset Counties to the west, Middlesex County to the south, and the Arthur Kill (river) to the east. Union County's location within the New York/New Jersey metropolitan area makes it an ideal center for domestic and international commerce with great potential for new job growth.

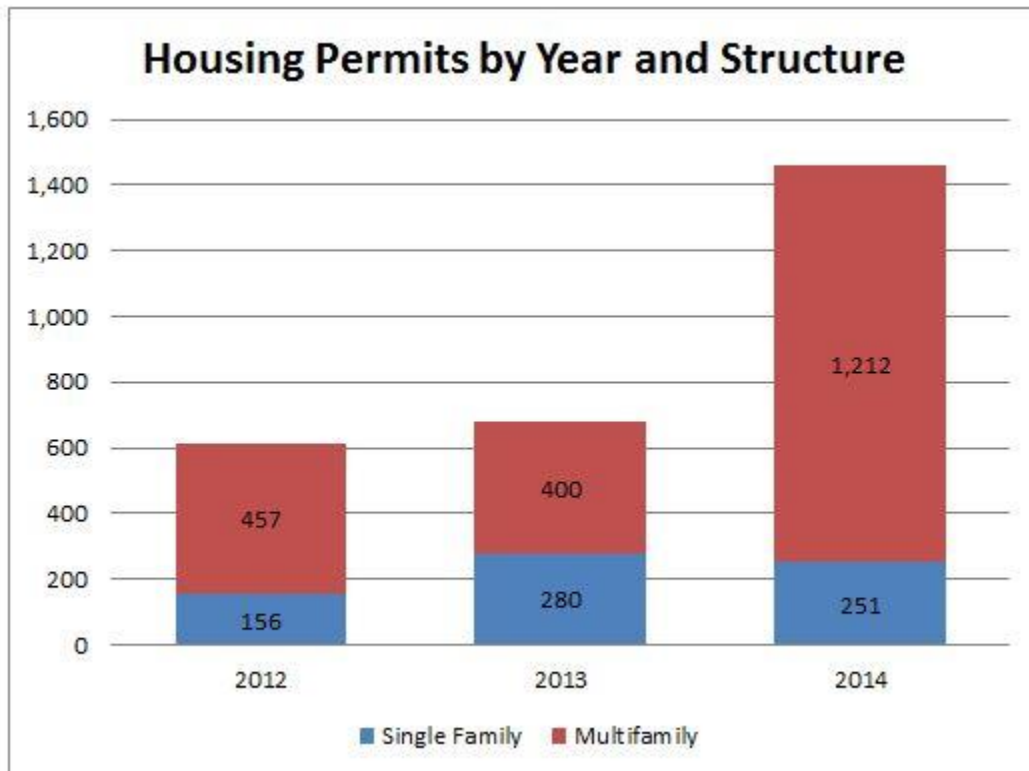
Before the recession began, Union County's population was projected to grow by 8,200 from 2006 to 2016. The county's rate of growth is predicted to be slower than the state (+1.6% vs. +4.6%, respectively). Even with the slower growth, Union will stay as the seventh most populous county in the state. Union County's civilian labor force was projected to increase 3.1 percent between 2006 and 2016. While the 65+ age group ranks second for projected growth (+11,400), it is expected to have the fastest growth rate (+17.1%). From 2006 to 2016, the job picture in Union County will continue to change as factory jobs are replaced by service jobs. Most of the industries projected to decline are within the manufacturing sector. The overall manufacturing employment base in the county is expected to decline by over 16.0%.

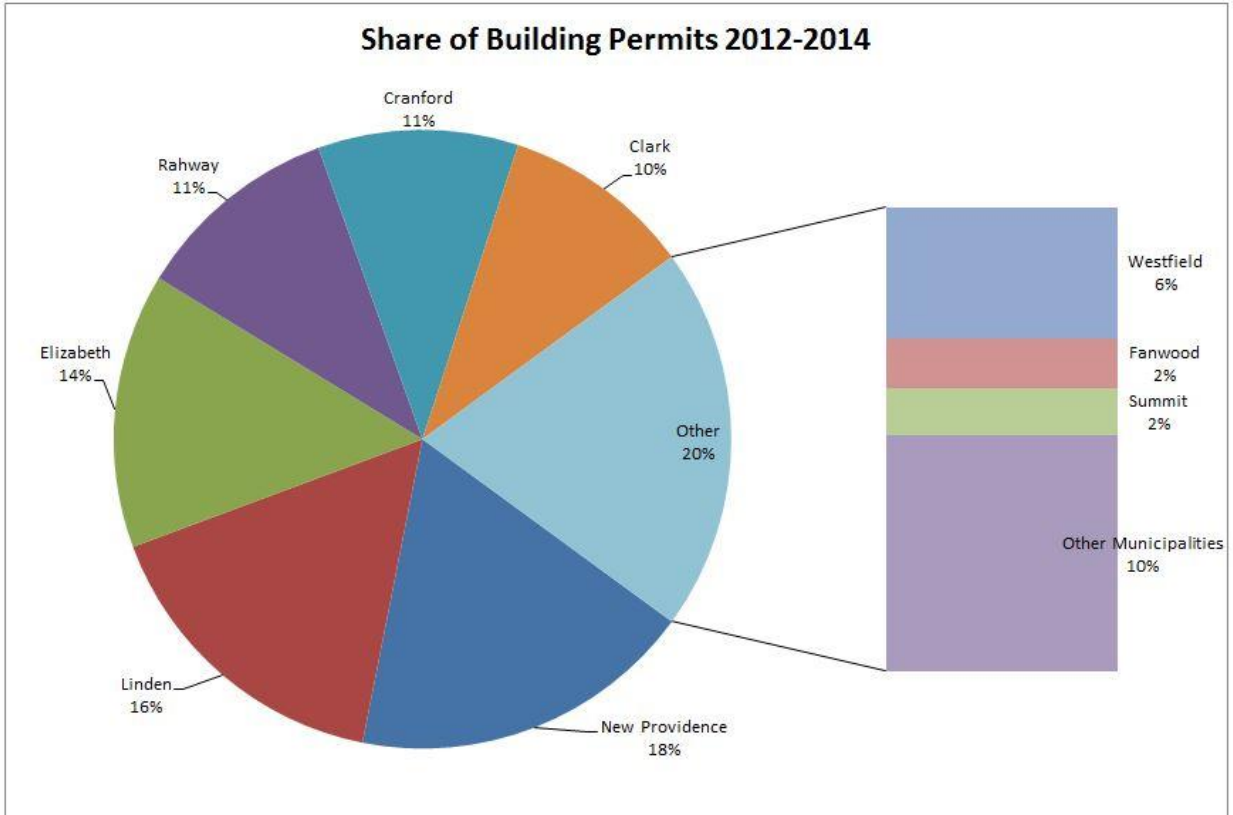
Most of the municipalities are built out. Much of the new development occurring in the county is redevelopment and in-fill. Developable land is scarce and costly in the County municipalities. Construction, especially of affordable units, has been limited. Housing construction faces competition from commercial developers which increases the cost of land.

2,756 building permits have been issued in Union County, including Elizabeth in the three year period of 2012 to 2014. Three quarters of the units permitted were for multifamily properties. The number of permitted units in multifamily developments was 457 and 400 in 2012 and 2013, respectively, and jumped to 1,212 units in 2014. A good portion of the recent multifamily developments are very large with 40 or more units per building. The number of single-family permits fluctuated from 156 to 280.

Geographically, development was focused in six of the County's municipalities. New Providence, in large part to large multifamily developments, accounted for 18% (498 units) of all reported permit activity in the three year period. New Providence, Linden (447 units), Elizabeth (396), Rahway (298), Cranford (289), and Clark (274) combined for 80% of all reported permit activity. On the other side of the spectrum, 12 communities together accounted for 10% of all activity. These include:

- Plainfield (52)
- Scotch Plains (49)
- Berkeley Heights (45)
- Springfield (38)
- Union Township (31)
- Hillside (26)
- Kenilworth (18)
- Mountainside (18)
- Roselle Park (3)
- Garwood (2)
- Roselle (0)
- Winfield (0)





**Share of Permits 2012-2014**

## MA-10 Housing Market Analysis: Number of Housing Units - 91.410, 91.210(a)&(b)(2)

### Introduction

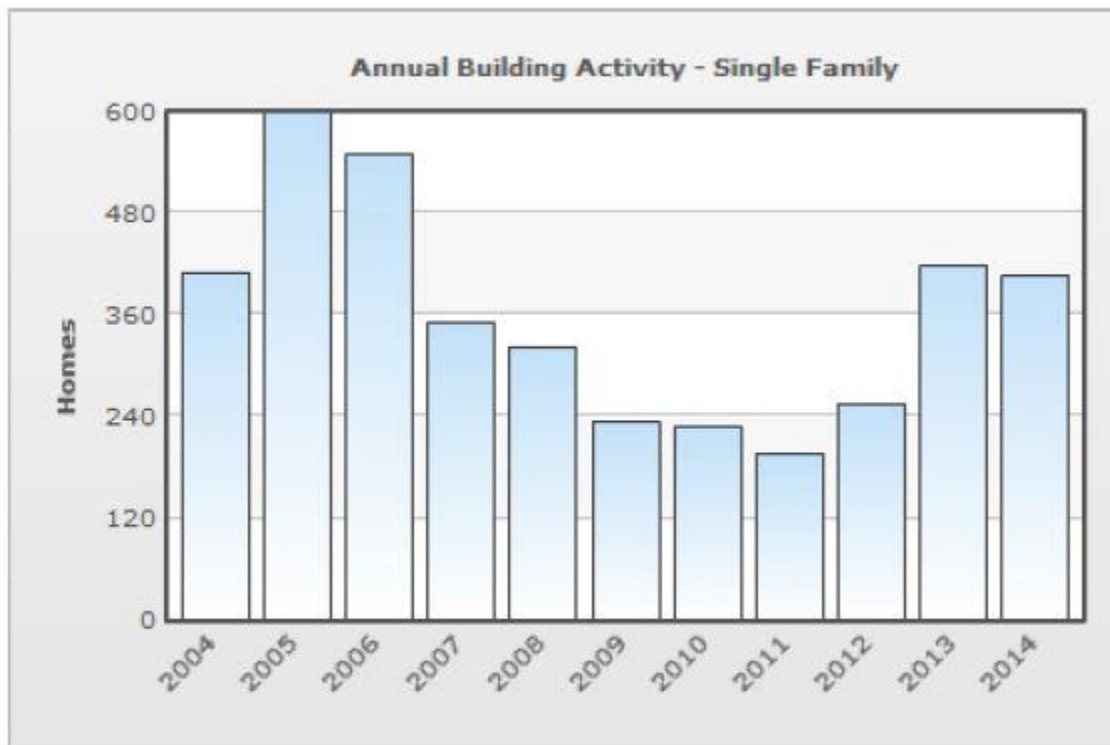
The municipalities within the County offer a variety of housing choices from suburban single-family neighborhoods to large apartment and condominium developments in urban centers.

### All residential properties by number of units

Property Type	Number	%
1-unit detached structure	97,505	62%
1-unit, attached structure	7,125	5%
2-4 units	28,890	18%
5-19 units	7,819	5%
20 or more units	14,738	9%
Mobile Home, boat, RV, van, etc	414	0%
<b>Total</b>	<b>156,491</b>	<b>100%</b>

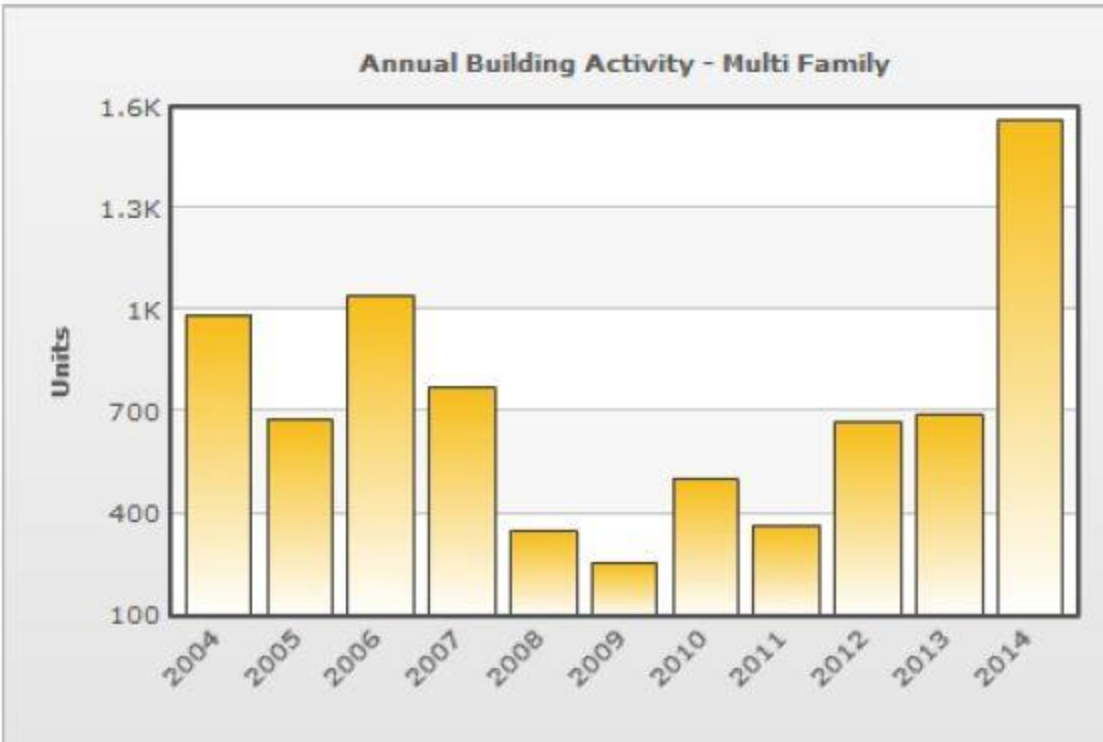
Table 28 – Residential Properties by Unit Number

Data Source: 2011-2015 ACS



Data Source: U.S. Census Bureau, Building Permits Survey; adjustments by analyst

### Single Family Permit Data



Data Source: U.S. Census Bureau, Building Permits Survey; adjustments by analyst

## Multifamily Permit Data

### Unit Size by Tenure

	Owners		Renters	
	Number	%	Number	%
No bedroom	321	0%	2,705	6%
1 bedroom	1,940	2%	15,900	34%
2 bedrooms	14,680	15%	17,020	36%
3 or more bedrooms	83,025	83%	11,156	24%
<b>Total</b>	<b>99,966</b>	<b>100%</b>	<b>46,781</b>	<b>100%</b>

Table 29 – Unit Size by Tenure

Data Source: 2011-2015 ACS

**Describe the number and targeting (income level/type of family served) of units assisted with federal, state, and local programs.**

Edward K Gill Apartments - Section 8 Senior Housing Facility

Cranford-Lincoln Apartments

**Provide an assessment of units expected to be lost from the affordable housing inventory for any reason, such as expiration of Section 8 contracts.**

The HUD Section 8 Program provides a variety of financial assistance to developers and owners of rental properties to provide affordable housing opportunities. The units developed under this

program are not administered by the County. The developers and property managers of assisted properties have contractual agreements directly with HUD. In exchange for mortgage assistance, the rental properties pledge to make a certain number of units affordable for contract period. Once the contract period is over, the project owner has no obligation to maintain the units as affordable and can rent the units at the market rate which would result in a loss of housing affordability within the County. Of the 2,723 units currently assisted, the contractual affordability periods on 1,411 of those units will expire by 2020.

In addition, a total of 2,683 Low Income Housing Tax Credit (LIHTC) units have been placed in service within the County. Most LIHTC properties in New Jersey are subject to a minimum 30 year affordability period, which is composed of a 15 year compliance period plus a 15 year extended use period. During the extended use period, the property owner may request a termination of the affordability period. The New Jersey HMFA has the opportunity to find a buyer who is willing to maintain the property as affordable housing. If they cannot find a buyer, the extended period is over and the housing is no longer subject to the affordability requirements of the LIHTC program. There are approximately 1,062 LIHTC units in the County's jurisdiction that were placed into service before 2005 that may be eligible for termination of the affordability requirements.

### **Does the availability of housing units meet the needs of the population?**

In terms of quantity, the current supply of owner occupied housing currently meets the needs of the existing populations. Given the age of the housing stock, there will be on-going needs for repair, rehabilitation, and in some cases reconstruction of the existing stock. The currently availability of rental housing, as evidenced by the low vacancy rates and the shrinking number of units available for rent, points to a greater demand for rental units. Fair market rents have increased over the last five years for all unit sizes except for 1 bedrooms. Since 2011, the price for a three bedroom increased by eleven percent and a four bedroom increased by fifteen percent.

### **Describe the need for specific types of housing:**

Based on a review of the Census and market data, the largest need appears to be for large rental units with three or more bedrooms.

### **Discussion**

## MA-15 Housing Market Analysis: Cost of Housing - 91.410, 91.210(a)

### Introduction

Housing demand is directly related to the local economy and the perceived quality of life of the community, especially when viewed in relation to the adjacent communities. As the current market clearly demonstrates, housing demand at the local level is also affected by national economic conditions and policies.

Population projections for the County were conducted by the New Jersey Transportation Planning Authority in 2013 and were projected out to 2040. Overall, the County is projected to add 3,400 persons, or about 1,200 households, on an annual basis over that time. All communities except for Winfield are projected to add population, ranging in annualized growth rate from 0.4% to 0.9%. The two largest communities, Elizabeth and Union Township are expected to see the largest gains in population, 22,820 and 12,080 respectively.

The primary indicator for demand for owner occupied housing is the sales price. The median price is the price at which half the units would sell for less and half of the units would sell for more. Data from the New Jersey Realtors show that sales price has remained fairly stable in recent years.

### Cost of Housing

	Base Year: 2009	Most Recent Year: 2015	% Change
Median Home Value	0	0	0%
Median Contract Rent	0	0	0%

Table 30 – Cost of Housing

Data Source: 2005-2009 ACS (Base Year), 2011-2015 ACS (Most Recent Year)

Rent Paid	Number	%
Less than \$500	4,835	10.3%
\$500-999	13,254	28.4%
\$1,000-1,499	18,870	40.3%
\$1,500-1,999	7,135	15.3%
\$2,000 or more	2,710	5.8%
<b>Total</b>	<b>46,804</b>	<b>100.1%</b>

Table 31 - Rent Paid

Data Source: 2011-2015 ACS

### Housing Affordability

% Units affordable to Households earning	Renter	Owner
30% HAMFI	2,763	No Data
50% HAMFI	7,556	1,949

<b>% Units affordable to Households earning</b>	<b>Renter</b>	<b>Owner</b>
80% HAMFI	24,189	8,975
100% HAMFI	No Data	18,199
<b>Total</b>	<b>34,508</b>	<b>29,123</b>

**Table 32 – Housing Affordability**

Data 2011-2015 CHAS  
Source:

### Monthly Rent

<b>Monthly Rent (\$)</b>	<b>Efficiency (no bedroom)</b>	<b>1 Bedroom</b>	<b>2 Bedroom</b>	<b>3 Bedroom</b>	<b>4 Bedroom</b>
Fair Market Rent	1,042	1,188	1,447	1,847	2,159
High HOME Rent	1,042	1,188	1,447	1,728	1,908
Low HOME Rent	881	943	1,132	1,308	1,458

**Table 33 – Monthly Rent**

Data HUD FMR and HOME Rents  
Source:

### Is there sufficient housing for households at all income levels?

Housing costs are high across the County. Based on cost burden data, there is a large need of additional affordable options for extremely low and low income households.

### How is affordability of housing likely to change considering changes to home values and/or rents?

If populations continue to grow as projected, the price of all housing will increase and affordability will become a greater challenge for both renters and owners. The entire county is a high cost area where ownership of housing is out of reach for most households below 80% of median income without some type of financial assistance. While the price of homes and rents have remained fairly stable over recent years, incomes have also remained fairly flat.

There are many households in the community who are struggling to make current rent or mortgage payments. Some of these issues linger from the housing recession. Faith Bricks and Mortar continues to work with customers to find work-out solutions for their mortgage situation. This includes a 20% increase in successful loan modifications compared to the prior years. Despite encouraging economic signs, many clients continue to struggle with mortgage payments due to hardships beyond their control. Mortgage companies are a bit more cooperative, but the required documentation is very complex to the average homeowner.

### How do HOME rents / Fair Market Rent compare to Area Median Rent? How might this impact your strategy to produce or preserve affordable housing?

It is difficult to compare HOME rents and Fair Market Rents (which are gross rents that include tenant paid utilities) and the median contract rent data from the latest ACS (that do not include tenant paid utilities). In terms of impact on strategies, the HOME rents and Fair Market Rents are both too high to be considered affordable to most low-income renters. In order to afford a 2 bedroom unit at fair market rent, a household would need an annual wage of \$50,760. A household earning minimum wage would need 3.37 wage earners working full time to make the 2 bedroom unit affordable.

## **Discussion**

## MA-20 Housing Market Analysis: Condition of Housing - 91.410, 91.210(a)

### Introduction

The condition of the housing stock in the County is considered to be fair for the most part. Much of the housing stock was built before 1970. The median year of construction is in the early 1950s. Rehabilitation and upgrading are constant needs in many neighborhoods. The age of the structures and the density of the population take their toll even on newer buildings in the more urbanized municipalities and renovation work is required on many structures. Housing problems are scattered throughout the County. Certain neighborhoods appear to require substantial efforts.

The most recent available data for the age of housing units from the American Community Survey shows 89% of the housing units in Union County, excluding City of Elizabeth, were built before 1980 and is more than 30 years old. The need for major housing repairs (roof, window, siding replacement) begins when housing is approximately 30 years of age. Major rehabilitation projects are common. Utility and maintenance costs are generally higher with older housing. Lead-based paint hazards may exist in housing built before 1978.

### Describe the jurisdiction's definition for "substandard condition" and "substandard condition but suitable for rehabilitation":

For the purposes of this plan, units are considered to be in “standard condition” when the unit is in compliance with the local building code. Units are considered to be in “substandard condition but suitable for rehabilitation” when the unit is out of compliance with one or more code violations and it is both financially and structurally feasible to rehabilitate the unit.

### Condition of Units

Condition of Units	Owner-Occupied		Renter-Occupied	
	Number	%	Number	%
With one selected Condition	38,215	38%	23,065	49%
With two selected Conditions	585	1%	2,185	5%
With three selected Conditions	30	0%	215	0%
With four selected Conditions	0	0%	20	0%
No selected Conditions	61,135	61%	21,295	46%
<b>Total</b>	<b>99,965</b>	<b>100%</b>	<b>46,780</b>	<b>100%</b>

Table 34 - Condition of Units

Data 2011-2015 ACS  
Source:

### Year Unit Built

Year Unit Built	Owner-Occupied		Renter-Occupied	
	Number	%	Number	%
2000 or later	3,717	4%	4,456	10%
1980-1999	7,299	7%	7,818	17%
1950-1979	50,384	50%	19,615	42%
Before 1950	38,565	39%	14,910	32%
<b>Total</b>	<b>99,965</b>	<b>100%</b>	<b>46,799</b>	<b>101%</b>

**Table 35 – Year Unit Built**

**Data** 2011-2015 CHAS  
**Source:**

**Risk of Lead-Based Paint Hazard**

<b>Risk of Lead-Based Paint Hazard</b>	<b>Owner-Occupied</b>		<b>Renter-Occupied</b>	
	<b>Number</b>	<b>%</b>	<b>Number</b>	<b>%</b>
Total Number of Units Built Before 1980	88,949	89%	34,525	74%
Housing Units build before 1980 with children present	4,155	4%	2,273	5%

**Table 36 – Risk of Lead-Based Paint**

**Data** 2011-2015 ACS (Total Units) 2011-2015 CHAS (Units with Children present)  
**Source:**

**Vacant Units**

	<b>Suitable for Rehabilitation</b>	<b>Not Suitable for Rehabilitation</b>	<b>Total</b>
Vacant Units			
Abandoned Vacant Units			
REO Properties			
Abandoned REO Properties			

**Table 37 - Vacant Units**

**Data** 2005-2009 CHAS  
**Source:**



Data Source: 2010 Census; 2011, 2012 and 2013 American Community Surveys (1 - Year)

## Vacancy Rates

### Vacant Unit Explanation

Table numbers are correct and not default numbers

### Describe the need for owner and rental rehabilitation based on the condition of the jurisdiction's housing.

The median age of housing stock within a community can be used to measure growth and indicate the condition of housing. While older housing is not necessarily in poor condition, older homes are more likely to be in need of rehabilitation and obsolescent in terms meeting current housing preferences. The construction of new units and the demolition of older units have the effect of reducing the median age.

### Estimate the number of housing units within the jurisdiction that are occupied by low or moderate income families that contain lead-based paint hazards. 91.205(e), 91.405

Housing built before 1980 can be used as a proxy for housing that potentially contain lead-based paint hazards as lead-paint was banned in 1979. Based on the information above, there are 92,011 owner-occupied units and 35,300 rental units with potential lead-based paint threats.

## Discussion

Vacant Unit numbers are the correct amount; not default

## MA-25 Public And Assisted Housing - 91.410, 91.210(b)

### Introduction

As part of the planning process, the County was required to assess the quality and condition of the public housing developments within its jurisdiction. There are seven public housing authorities within the County, but only five of the authorities own and operate physical housing stock. Overall, there are 22 public housing developments in the County, located in City of Elizabeth, Linden, Plainfield, Rahway and Summit. Each of the public housing authorities has its own set of problems and objectives.

In consultations with each agency, most agencies had concerns regarding additional rent vouchers, efforts to modernize public housing, and implementation of better security measures. Most of the rehabilitation and renovation needs of the housing authority inventory is funded through annual allocations from HUD directly to the public housing authorities through the Capital Fund program. These funds can be used for development, financing, and modernization of public housing developments and for management of the improvements. Given this, the funds available through this planning effort are not often used for public housing modernization.

### Totals Number of Units

	Certificate	Mod-Rehab	Public Housing	Program Type					
				Total	Project -based	Tenant -based	Vouchers		
							Special Purpose Voucher		
							Veterans Affairs Supportive Housing	Family Unification Program	Disabled *
# of units vouchers available			1,144	1,823			0	0	0
# of accessible units			1						

**\*includes Non-Elderly Disabled, Mainstream One-Year, Mainstream Five-year, and Nursing Home Transition**

**Table 38 – Total Number of Units by Program Type**

Data Source: PIC (PIH Information Center)

**Describe the supply of public housing developments:**

**Describe the number and physical condition of public housing units in the jurisdiction, including those that are participating in an approved Public Housing Agency Plan:**

Plainfield Housing Authority owns and manages three properties: West End Gardens, Richmond Towers, and Elmwood Gardens.

Linden Housing Authority owns and manages Ann J Ferguson Towers.

Rahway Housing Authority owns and manages Glendinning and JF Kennedy.

Summit Housing Authority owns and manages a development at 12 Chestnut Avenue.

**Public Housing Condition**

<b>Public Housing Development</b>	<b>Average Inspection Score</b>
Linden - Ann J Feruson Towers - 1601 Dill Avenue	96
Plainfield - Elmwood Gardens - 532 W 2nd Street	33
Plainfield - Richmond Towers - 510 E Front Street	79
Plainfield - West End Gardens - 518 W 4th Street	42
Rahway - Glendinning - 165 E Grand Avenue	79
Rahway - JF Kennedy - 224 W Grand Avenue	78
Summit - 12 Chestnut Avenue	70

**Table 39 - Public Housing Condition****Describe the restoration and revitalization needs of public housing units in the jurisdiction:**

Plainfield Housing Authority owns and manages three properties: West End Gardens, Richmond Towers, and Elmwood Gardens.

Linden Housing Authority owns and manages Ann J Ferguson Towers.

Rahway Housing Authority owns and manages Glendinning and JF Kennedy.

Summit Housing Authority owns and manages a development at 12 Chestnut Avenue.

**Describe the public housing agency's strategy for improving the living environment of low- and moderate-income families residing in public housing:**

Plainfield Housing Authority owns and manages three properties: West End Gardens, Richmond Towers, and Elmwood Gardens.

Linden Housing Authority owns and manages Ann J Ferguson Towers.

Rahway Housing Authority owns and manages Glendinning and JF Kennedy.

Summit Housing Authority owns and manages a development at 12 Chestnut Avenue.

**Discussion:**

## MA-30 Homeless Facilities and Services - 91.410, 91.210(c)

### Introduction

As part of the planning process, the County evaluated the existing inventory of facilities, housing, and services that meet the needs of homeless persons.

### Facilities Targeted to Homeless Persons

	Emergency Shelter Beds		Transitional Housing Beds	Permanent Supportive Housing Beds	
	Year Round Beds (Current & New)	Voucher / Seasonal / Overflow Beds	Current & New	Current & New	Under Development
Households with Adult(s) and Child(ren)	111	14	127	210	0
Households with Only Adults	147	0	11	233	0
Chronically Homeless Households	0	0	0	48	0
Veterans	0	0	0	9	0
Unaccompanied Youth	4	0	0	0	30

**Table 40 - Facilities Targeted to Homeless Persons**

Data Source Comments:

**Describe mainstream services, such as health, mental health, and employment services to the extent those services are used to complement services targeted to homeless persons**

Mainstream services such as Temporary Assistance to Needy Families (TANF), General Assistance (GA), Supplemental Nutrition Assistance Program (SNAP), Supplemental Security Income (SSI) and Medicaid, are sought for those persons experiencing homelessness in Union County. CoC members were SOARS trained in 2014 in an effort to assist homeless persons in applying for Social Security and SSI. When appropriate, homeless persons are provided with assistance under the TANF and GA programs in the form of Emergency Assistance (EA) for shelter placement or Temporary Rental Assistance (TRA) to secure an apartment. Substance Abuse/mental health services are identified. For those that are EA and non-EA eligible, where appropriate, other local, state, and federal grant resources are identified to assist persons who are homeless and imminently homeless with housing, support, and legal services (ie. Social Services for the Homeless (non-EA), Homeless Trust Fund, Community Services Block Grant, Alcohol/Drug Abuse funding, Peer Grouping/GAP funding, ESG, CoC, etc). Local One-Stop Centers are available throughout Union County for job search and employment assistance services. Referrals are also provided to the local CEAS/CoC organizations for additional support services.

About 71% of program participants receive non cash mainstream benefits. Recent changes in eligibility guidelines for SNAP have caused a reduction in participants' eligibility for SNAP, particularly those receiving SSDI, Unemployment and participants who are employed. CoC member agencies dedicate staff to educate participants on the availability of all noncash income sources they may be eligible for and assist them in applying for and securing these benefits. Sub-recipient organizations will continue to assist participants in securing non cash benefits and will continue to note receipt of benefits in HMIS.

**List and describe services and facilities that meet the needs of homeless persons, particularly chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth. If the services and facilities are listed on screen SP-40 Institutional Delivery Structure or screen MA-35 Special Needs Facilities and Services, describe how these facilities and services specifically address the needs of these populations.**

Below is a summary of shelters and services that provide homeless prevention, shelter, and permanent supportive housing to county residents. For a complete, detailed listing of all agencies and services that address homelessness, refer to the County Homeless Services Resource Directory, which can be viewed at the County's Department of Human Services website:

<http://ucnj.org/departments/human-services/union-county-continuum-of-carehomeless-unit/>

**PREVENTION**

Catholic Charities Archdiocese of Newark

Central Jersey Legal Services

Community Health Law Project

Early Intervention Program - Trinitas Regional Medical Center

Elizabeth Coalition to House the Homeless

HIV Counseling & Testing - Trinitas Regional Medical Center

Hyacinth AIDS Foundation  
Neighborhood Health Services Corp  
Plainfield Action Services  
PROCEED, Inc  
Salvation Army – Elizabeth  
Union County Psychiatric Clinic Behavioral Healthcare, Inc  
Urban League of Union County, Inc

#### EMERGENCY SHELTER

Elizabeth Coalition to House the Homeless  
Family Promise  
FISH Hospitality Program, Inc.  
Homefirst, Inc.  
Plainfield Area YMCA  
Salvation Army – Elizabeth  
YMCA of Eastern Union County  
YWCA of Eastern Union County

#### TRANSITIONAL HOUSING

Elizabeth Coalition to House the Homeless  
Flynn Christian Fellowship Houses of New Jersey  
Homefirst, Inc  
PROCEED, Inc  
Raphael's Life House  
SERV Centers of New Jersey, Inc  
YMCA of Eastern Union County

#### PERMANENT SUPPORTIVE HOUSING

Brand New Day  
Bridgeway Rehabilitation Services, Inc.  
Community Access Unlimited  
Elizabeth Coalition to House the Homeless  
Faith, Bricks & Mortar, Inc  
Greater Plainfield Habitat for Humanity  
Homefirst, Inc  
Plainfield Area YMCA  
Volunteers of America  
YMCA of Eastern Union County  
YWCA of Eastern Union County

## **MA-35 Special Needs Facilities and Services - 91.410, 91.210(d)**

### **Introduction**

This section provides descriptions of the facilities and services available to persons who are not homeless but require supportive housing, including the elderly, frail elderly, persons with disabilities (mental, physical, developmental), persons with alcohol or other drug addiction, and persons with HIV/AIDS.

**Including the elderly, frail elderly, persons with disabilities (mental, physical, developmental), persons with alcohol or other drug addictions, persons with HIV/AIDS and their families, public housing residents and any other categories the jurisdiction may specify, and describe their supportive housing needs**

Substance Abuse: According to the New Jersey Department of Human Services, 3,451 persons were admitted to rehabilitation for substance abuse in 2013 in Union County. Heroin users accounted for the largest number of admissions (35%), followed by alcohol (30%), and marijuana (20%). The reported also found that five percent of those discharged from substance abuse became homeless.

**Describe programs for ensuring that persons returning from mental and physical health institutions receive appropriate supportive housing**

The Continuum of Care has established discharge policies and procedures to assist persons leaving institutional care obtain supportive housing and avoid homelessness. To address this issue, health care providers and UC Emergency Shelter/Code Blue Subcommittee developed a process for referrals from health care facilities to emergency shelters and other homeless services. A streamlined referral form is currently used to help persons secure shelter and identify the necessary medical information needed to procure homeless services offered through mainstream programs such as TANF, SSI, and GA. Staff from the social services department of Trinitas Regional Medical Center regularly attends CoC Committee and subcommittee meetings.

As a result of these efforts, the 2014 Point in Time Count and Survey of the homeless indicated that less than 1% of respondents stated they were discharged from medical facility into homelessness; a reduction from 2013 when the percentage was 2.9%.

**Specify the activities that the jurisdiction plans to undertake during the next year to address the housing and supportive services needs identified in accordance with 91.215(e) with respect to persons who are not homeless but have other special needs. Link to one-year goals. 91.315(e)**

The County proposes to support the following programs and projects in the 2015 year. These projects are projected to renovate seven facilities that serve persons with special needs and assist 23 social service programs. It County estimates these programs will benefit approximately 13,000 persons with special needs. The Arc of Union County granted 69,500 for 2015-16, as well as the Cerebral Palsy League receiving 70,000 in funds.

## Facility Improvements

- 

## Social Services

- Berkeley Heights Senior Program
- Clark Senior Program
- Cranford Senior Nutrition Program and Senior Program
- Fanwood Senior Program
- Garwood Senior Program and Senior Transit Program
- Hillside Senior Health Program and Senior Program
- Kenilworth Senior Program and Chronic Illness Program
- Mountainside Senior Program
- New Providence Senior Program and Senior Health Program
- Plainfield Senior Transit Program
- Rahway Senior Program
- Roselle Senior Transit Program
- Roselle Park Senior Program
- Springfield Senior Transit Program
- Summit Housing Authority Senior Services and Senior Transit Program
- Union County College Senior Program
- Winfield Senior Program
- Our House Autistic Adults
- County Disabled Adult Recreation
- Plainfield Disabled Care Services
- Neighborhood Health Services Corp Domestic Violence Victim Services
- CASA Child Advocacy Training Program
- Center for Hope Hospice Bereavement Program

**For entitlement/consortia grantees: Specify the activities that the jurisdiction plans to undertake during the next year to address the housing and supportive services needs identified in accordance with 91.215(e) with respect to persons who are not homeless but have other special needs. Link to one-year goals. (91.220(2))**

Following will be provided funds:

- Arc of Union County Facility Improvements
- Cerebral Palsy League Facility Improvements
- New Providence Senior Center ADA Renovation
- Scotch Plains Senior ADA Facility
- Winfield Senior Center Generator
- Westfield Community Center



## **MA-40 Barriers to Affordable Housing - 91.410, 91.210(e)**

### **Describe any negative effects of public policies on affordable housing and residential investment**

The national goal of decent, safe and sanitary housing for every American is the basis of the National Affordable Housing Act. In this section, this goal is addressed from the perspective of public policy and its impact on the provision of affordable housing. The programs, regulations and conditions discussed below affect land and housing cost. Some of these policies have their origin in a higher governmental authority than Union County.

The most important impediment revolves around the lack of Federal and State resources for affordable housing initiatives. The lack of programs and resources to reduce excessive rent or mortgage burdens to qualified persons is a key factor.

Union County and its municipalities do not put any limitations on growth. Through vehicles such as zoning ordinances, subdivision controls, permit systems, housing codes and standards, new construction restrictions and rent control, Union County has attempted to minimize the barriers that may impede the development of affordable housing.

## MA-45 Non-Housing Community Development Assets - 91.410, 91.210(f)

### Introduction

Health care, TLD and Retail industries rank as the three largest industries in Union County. Together, they provided nearly 4 out of 10 jobs in Union County in 2012. The Construction Industry has experienced a recovery from the effects of the Great Recession and is projected to provide 2,300 jobs over the period 2010-2020. The Financial Services industry sector shows minimal job enhancement opportunity with Union County. As such, it has been classified as a secondary growth sector. Advanced manufacturing, Technology & Entrepreneurship and Life Sciences are classified as tertiary growth sectors that project no significant growth within Union County.

Current labor market information indicates that the primary growth sectors that provide significant job growth for Union County include Construction; Retail, Hospitality & Tourism; Health Care; and Transportation, Logistics & Distribution.

Union County is home to a large immigrant population: 27.3% are foreign born (U.S. Census Bureau, 2012 American Community Survey). A variety of issues must be addressed for these recent immigrants to fully participate in the economy. Due to this major influx of immigrants over the past decade in Union County there is an overwhelming need for ESL, basic skills, and GED preparation for our foreign-born residents.

### Economic Development Market Analysis

#### Business Activity

Business by Sector	Number of Workers	Number of Jobs	Share of Workers %	Share of Jobs %	Jobs less workers %
Agriculture, Mining, Oil & Gas Extraction	147	51	0	0	0
Arts, Entertainment, Accommodations	13,105	10,751	9	8	-1
Construction	5,950	7,618	4	6	2
Education and Health Care Services	25,893	25,115	18	18	1
Finance, Insurance, and Real Estate	14,545	8,626	10	6	-4
Information	4,774	3,684	3	3	-1
Manufacturing	9,848	15,115	7	11	4
Other Services	6,342	7,021	4	5	1
Professional, Scientific, Management Services	19,733	15,340	13	11	-2
Public Administration	0	0	0	0	0
Retail Trade	17,366	15,234	12	11	-1

Business by Sector	Number of Workers	Number of Jobs	Share of Workers %	Share of Jobs %	Jobs less workers %
Transportation and Warehousing	7,823	4,967	5	4	-2
Wholesale Trade	9,274	10,915	6	8	2
Total	134,800	124,437	--	--	--

**Table 41 - Business Activity**

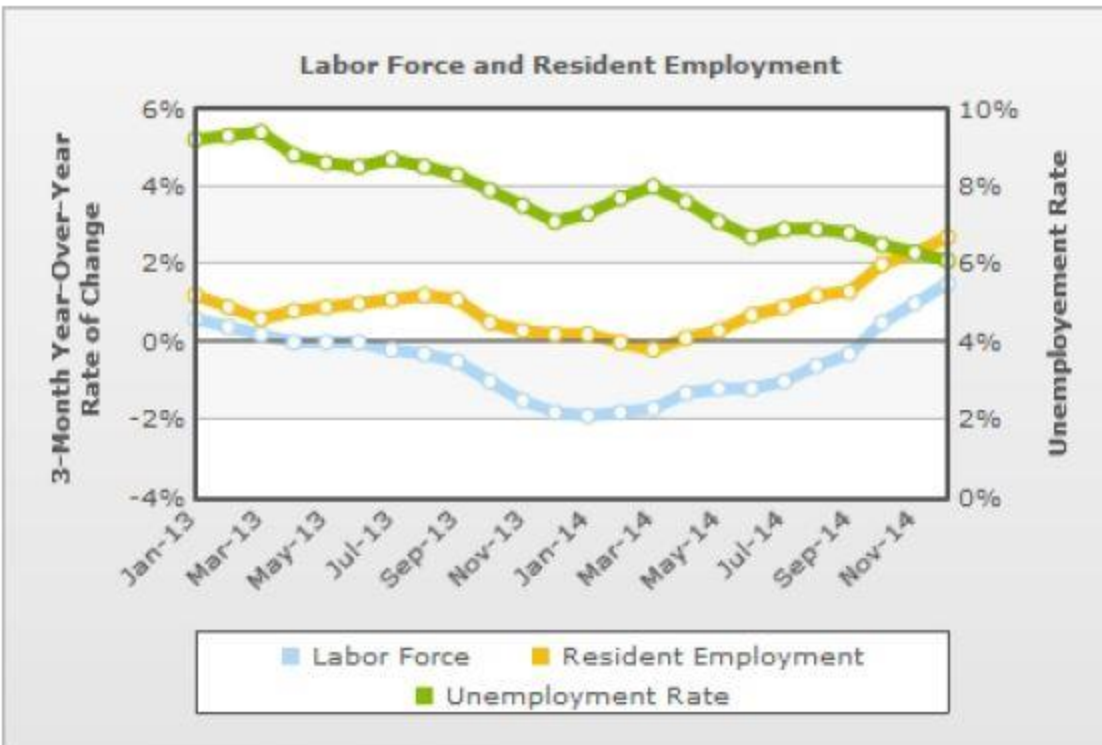
**Data** 2011-2015 ACS (Workers), 2015 Longitudinal Employer-Household Dynamics (Jobs)  
**Source:**

## Labor Force

Total Population in the Civilian Labor Force	197,777
Civilian Employed Population 16 years and over	179,530
Unemployment Rate	9.22
Unemployment Rate for Ages 16-24	24.10
Unemployment Rate for Ages 25-65	6.61

**Table 42 - Labor Force**

Data 2011-2015 ACS  
Source:



Data Source: U.S. Bureau of Labor Statistics

## Labor Force and Resident Employment

Occupations by Sector	Number of People
Management, business and financial	50,540
Farming, fisheries and forestry occupations	7,109
Service	15,598
Sales and office	43,960
Construction, extraction, maintenance and repair	12,019
Production, transportation and material moving	9,355

**Table 43 – Occupations by Sector**

Data 2011-2015 ACS  
Source:

## Travel Time

Travel Time	Number	Percentage
< 30 Minutes	89,250	53%
30-59 Minutes	52,470	31%
60 or More Minutes	27,378	16%
<b>Total</b>	<b>169,098</b>	<b>100%</b>

**Table 44 - Travel Time**

Data 2011-2015 ACS  
Source:

## Education:

### Educational Attainment by Employment Status (Population 16 and Older)

Educational Attainment	In Labor Force		Not in Labor Force
	Civilian Employed	Unemployed	
Less than high school graduate	12,545	1,189	3,955
High school graduate (includes equivalency)	31,475	4,390	11,035
Some college or Associate's degree	36,680	4,260	8,265
Bachelor's degree or higher	70,395	3,335	11,085

**Table 45 - Educational Attainment by Employment Status**

Data 2011-2015 ACS  
Source:

### Educational Attainment by Age

	Age				
	18–24 yrs	25–34 yrs	35–44 yrs	45–65 yrs	65+ yrs
Less than 9th grade	987	2,637	2,648	4,120	4,633
9th to 12th grade, no diploma	3,373	1,606	2,040	4,655	4,321
High school graduate, GED, or alternative	8,145	8,765	11,020	27,120	18,365
Some college, no degree	10,500	9,380	8,510	18,045	7,345
Associate's degree	1,594	3,104	3,109	7,194	1,759
Bachelor's degree	4,397	11,810	14,193	24,685	6,876
Graduate or professional degree	293	6,360	9,904	17,844	6,310

**Table 46 - Educational Attainment by Age**

Data 2011-2015 ACS  
Source:

### Educational Attainment – Median Earnings in the Past 12 Months

Educational Attainment	Median Earnings in the Past 12 Months
Less than high school graduate	639,940
High school graduate (includes equivalency)	694,827
Some college or Associate's degree	815,799
Bachelor's degree	1,222,545
Graduate or professional degree	1,662,829

**Table 47 – Median Earnings in the Past 12 Months**

Data  
Source: 2011-2015 ACS

**Based on the Business Activity table above, what are the major employment sectors within your jurisdiction?**

Current labor market information indicates that the primary growth sectors that provide significant job growth for Union County include Construction; Retail, Hospitality & Tourism; Health Care; and Transportation, Logistics & Distribution.

**Describe the workforce and infrastructure needs of the business community:**

Compared to New Jersey, fewer residents in Union County have Bachelor's degrees (31% vs. 35%) and more residents have not attained a high school diploma or GED (16% vs. 13%). Among the foreign born in Union County, 25% have not attained a high school diploma or GED. Adults who have limited English skills comprise nearly twice the share of residents in the county as compared to the state (21.3% in Union County vs. 12.3% in New Jersey)

**Describe any major changes that may have an economic impact, such as planned local or regional public or private sector investments or initiatives that have affected or may affect job and business growth opportunities during the planning period. Describe any needs for workforce development, business support or infrastructure these changes may create.**

Union County lost over 23,600 jobs during the Great Recession (December 2007 to June 2009) with many of the job losses concentrated in manufacturing. The manufacturing industry has lost over half of its jobs in the past decade, dropping from 44,000 jobs at the start of 2002 to 20,300 at the close of 2012. Pharmaceutical and medicine manufacturing alone lost over 15,000 jobs between 2007 and 2010 according to the US Census Bureau.

**How do the skills and education of the current workforce correspond to employment opportunities in the jurisdiction?**

Clients need assistance with learning English proficiency (reading, writing and speaking). Poor English skills affect people's ability to climb out of poverty through education and employment in jobs that offer wage compensation that support basic needs (food, quality housing, education, etc.) and allow for people to save some of their income. Poor language skills make it difficult to increase family wealth, assist children with homework, and navigate the variety of social and economic systems that people must interact with directly or indirectly in their daily lives.

The Workforce Investment Board is exploring how to best encourage and incentivize vendor programs to enhance their industry specific training to include contextualized basic skills, English as a Second Language (ESL) instruction and workplace readiness skills training.

**Describe any current workforce training initiatives, including those supported by Workforce Investment Boards, community colleges and other organizations. Describe how these efforts will support the jurisdiction's Consolidated Plan.**

WIB: Populations that experience higher than average unemployment including individuals with disabilities, veterans, youth and long-term unemployed have been the primary recipients of workforce development services. The One-Stop Career Center System offers a highly integrated seamless approach to the delivery of workforce development services. Through the numerous One-Stop Partner agencies, clients access a variety of supportive, educational, and training services. Union County continues to work to integrate programs to leverage available resources, e.g., integrating WIA Title II adult basic education into WorkFirst New Jersey approved activities.

RCAO Entrepreneur Academy that was launched through a Union County Workforce Investment Act Youth Programs Grant. They had tremendous success working with students ages 16-21, and were disheartened to hear the guidelines of the federal program are changing to focus mostly on out-of-school youth. Hopefully would like to fund and operate their own program, and extend the age limits back to 13 years old based on expressed interest.

Roselle First offers services for in school and out of school students and young adults. They provide social skills workshops, academic support that consists of tutoring, SAT preparation, college readiness/career placement and GED prep for those who have not obtained their high school diploma. Their students are also afforded an opportunity to participate in a paid work experience with local businesses in their community. Over the next five years, Roselle First would like to create a Leadership and Entrepreneurial training/workshops to better prepare their students to be successful, competitive and self-sustaining.

FISH Hospitality: Currently all clients in FHP are working at least part-time. They are underemployed, underpaid and are willing to work full time but have difficulty finding a good part-time job that will help them move on to the next step. Some future initiatives include offering an 'in-house' parenting and budgeting/financial literacy curriculum. Since FHP is a Family Promise affiliate, financial literacy curriculum is available. One of the areas where they hope to partner with the county is in on the job training. One client who works as a short-order cook would like to pursue another career choice but since she is working no training opportunities exist at a time of day that works with her schedule, and there is no financial assistance available because she is not on welfare client. Also she needs case management and rental assistance for a period of six to 12 months. Such a program does not exist to help people who work.

**Does your jurisdiction participate in a Comprehensive Economic Development Strategy (CEDS)?**

Yes

**If so, what economic development initiatives are you undertaking that may be coordinated with the Consolidated Plan? If not, describe other local/regional plans or initiatives that impact economic growth.**

Union County is fortunate to have a Comprehensive Economic Development Strategy (CEDS) document. All twenty-one municipalities in the Union County are included in the CEDS document, and as such benefit from a variety of projects funded by the US Economic Development Administration.

The CEDS document includes a series of strategies to promote economic development in the areas of:

- Transportation/Infrastructure Development
- Industrial Development
- Commercial Revitalization
- Supporting Activities

The Consortium will support the CEDS activities by funding technical assistance and providing guidance in the implementation of HUD's economic development programs, and in other economic development initiatives.

## **Discussion**

## **MA-50 Needs and Market Analysis Discussion**

### **Are there areas where households with multiple housing problems are concentrated? (include a definition of "concentration")**

For the purpose of this plan, a concentration of housing problems is an area that has a relatively high number of housing problems compared to other areas of the jurisdiction. The areas of the County (excluding Elizabeth) with the highest percentage of owners experiencing HUD-defined housing problems are Hillside (66%), Plainfield (55%), Roselle (51%), Rahway (50%), Linden (49%), and Union Township (48%). The areas of County (excluding Elizabeth) with a concentration of rental housing problems include Fanwood (74%), Plainfield (71%), Roselle (62%), Hillside (58%), Rahway (57%), Union Township (56%), Roselle Park (55%), and Linden (50%).

### **Are there any areas in the jurisdiction where racial or ethnic minorities or low-income families are concentrated? (include a definition of "concentration")**

The County defines an area of low-income concentration as a census block group where at least 45.9% which is the eligibility threshold to meet the CDBG low mod area national objective. This percent is equal to the low and moderate income concentration of the upper quartile of census block groups within the County CDBG jurisdiction. In other words, twenty-five percent of the census block groups within the County CDBG jurisdiction have a low moderate income population greater than 45.9%.

The County defines an area of minority concentration as a census tract where a majority of the population is non-white.

The maps below show there is a correlation between concentrations of low income and minorities.

### **What are the characteristics of the market in these areas/neighborhoods?**

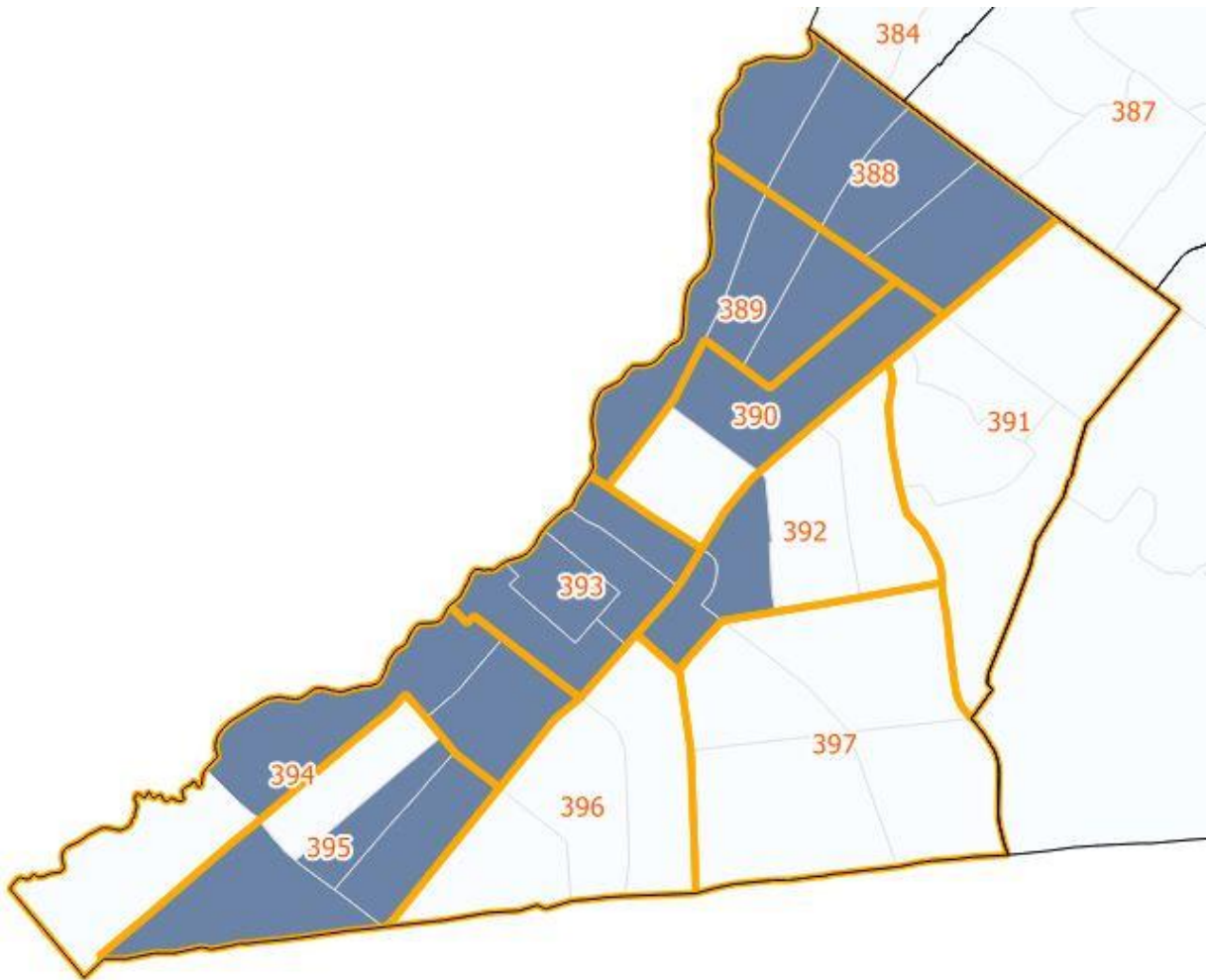
Overall, the County is fully built out with an aging housing stock. While the cost of housing is high in all areas of the County, housing costs are relatively lower in areas of low-income concentration, including Plainfield, Union, Hillside, and areas of Rahway, Linden, and Roselle.

### **Are there any community assets in these areas/neighborhoods?**

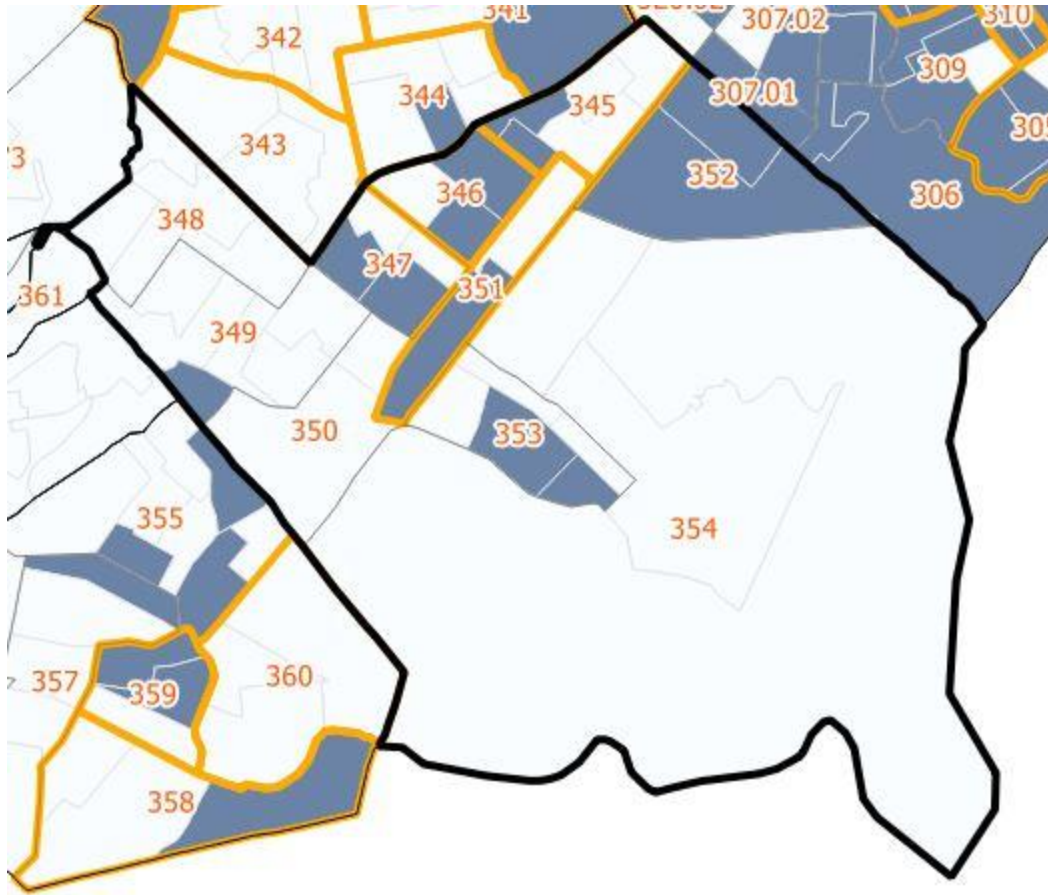
Each community within the County has a set of assets that can be leveraged. Several communities have strategic redevelopment plans for their central business districts. These areas seek to eliminate blighted properties and redevelop under-used assets in hopes of attracting private investments. One of the greatest assets throughout the County is the rail transit system that connects the County to the greater region. Several communities within the County have state-designated Transit Villages. The Transit Village hubs are pedestrian friendly neighborhoods where residents can live, work, and shop without the need for a car. The Transit Villages within the County include Plainfield, Rahway, Cranford, Elizabeth, Linden, and Summit.

**Are there other strategic opportunities in any of these areas?**

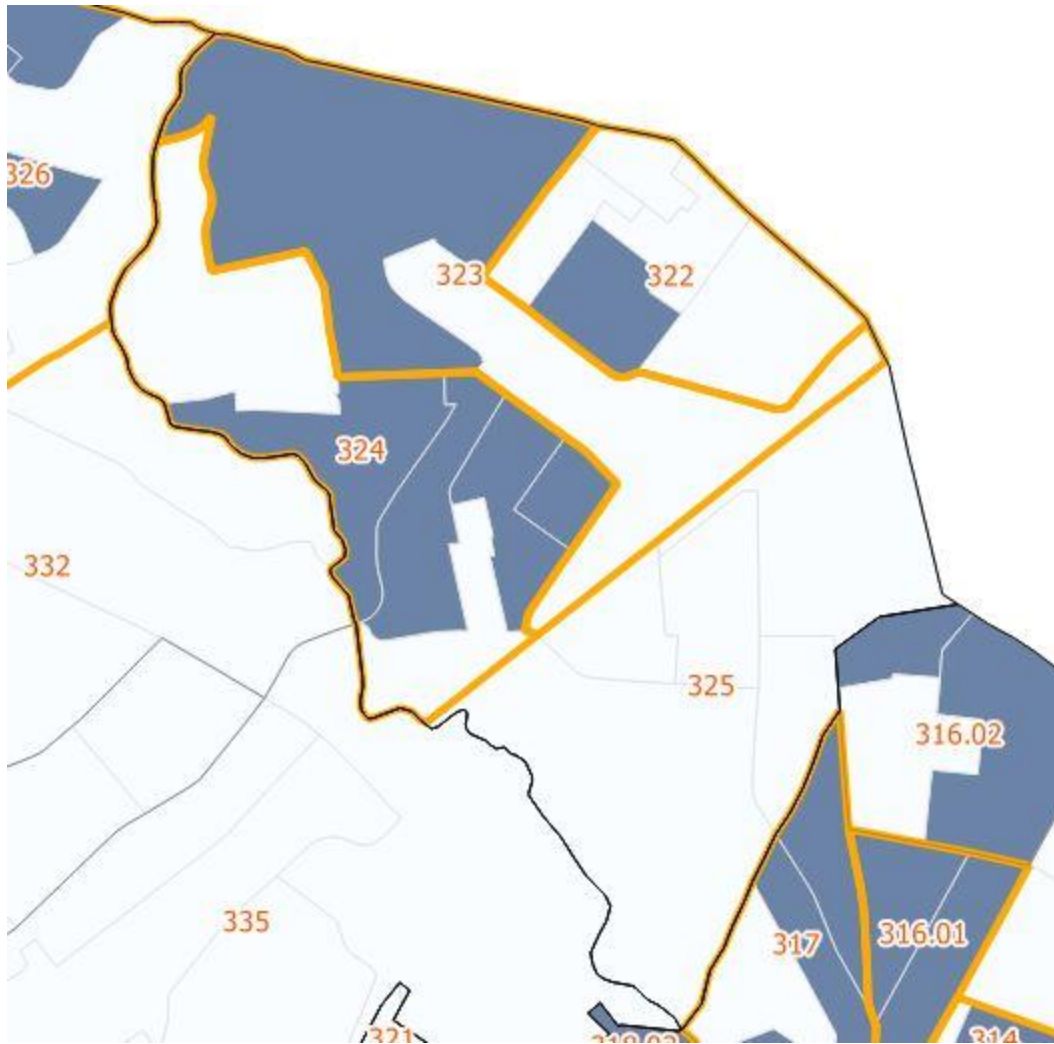
Other strategic opportunities within the County include the redevelopment of brownfield properties. Brownfield properties are those that have known or suspected environmental contamination. The County has the opportunity to tap available state and federal resources to remediate the environmental dangers to make these sites more attractive to developers.



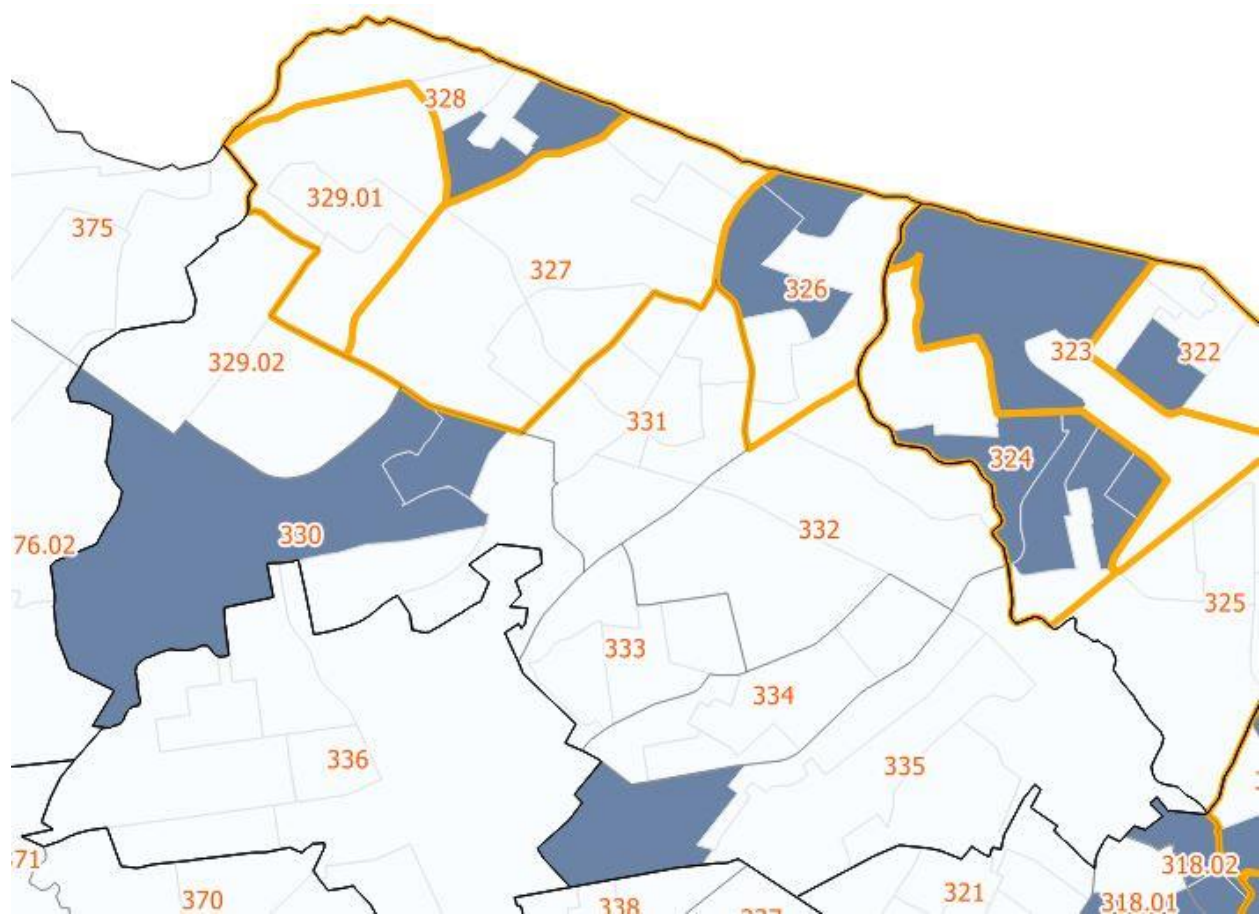
**Plainfield Concentrations**



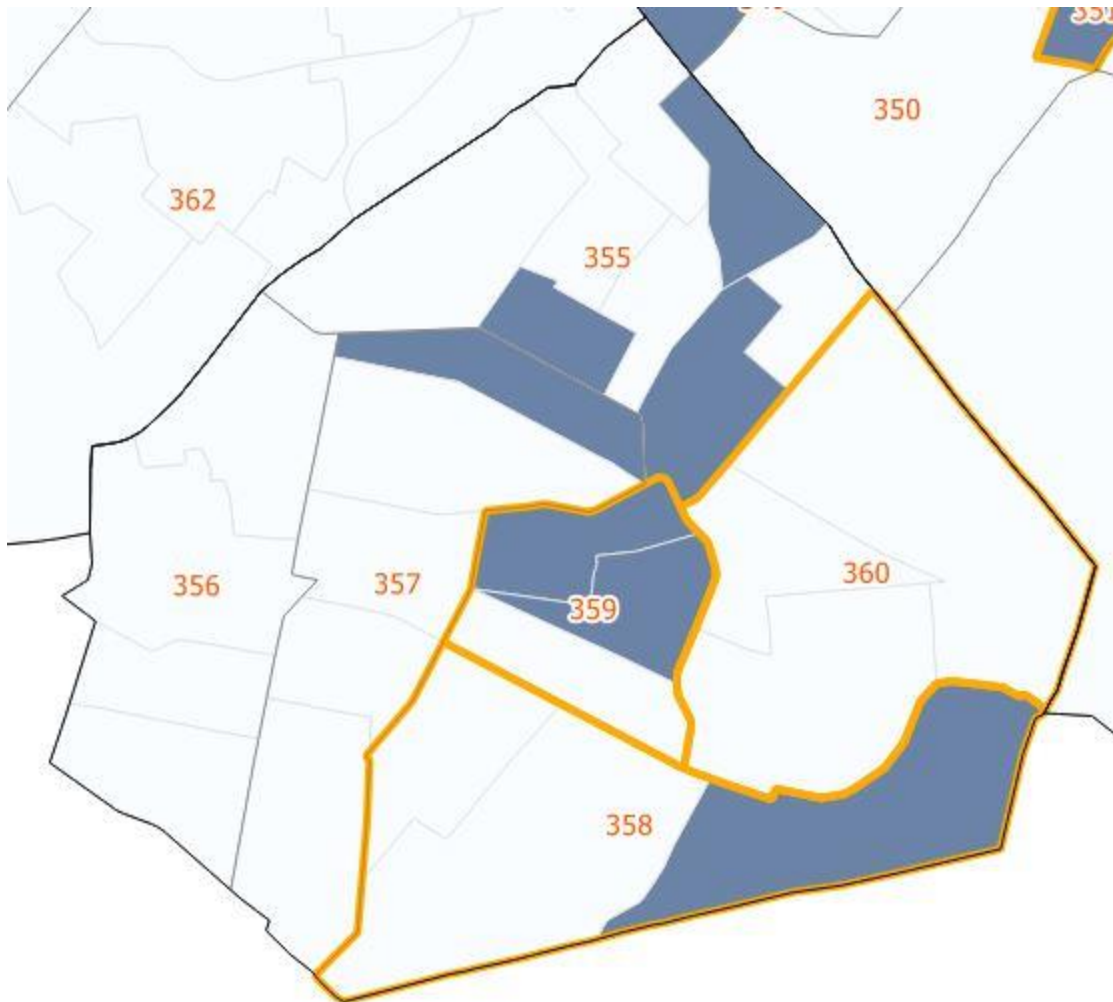
**Linden Concentrations**



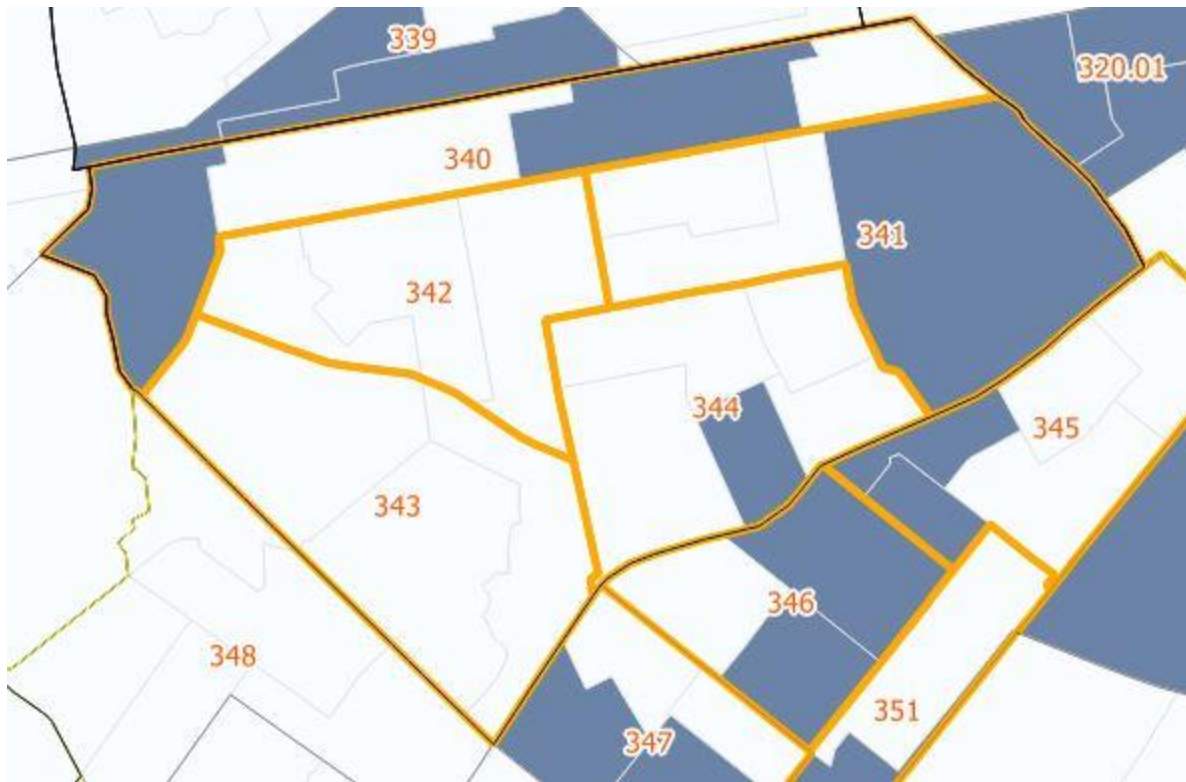
**Hillside Concentrations**



**Union Concentrations**



### Rahway Concentrations



**Roselle Concentrations**

**MA-60 Broadband Needs of Housing occupied by Low- and Moderate-Income Households - 91.210(a)(4), 91.310(a)(2)**

**Describe the need for broadband wiring and connections for households, including low- and moderate-income households and neighborhoods.**

**Describe the need for increased competition by having more than one broadband Internet service provider serve the jurisdiction.**

## **MA-65 Hazard Mitigation - 91.210(a)(5), 91.310(a)(3)**

**Describe the jurisdiction's increased natural hazard risks associated with climate change. Describe the vulnerability to these risks of housing occupied by low- and moderate-income households based on an analysis of data, findings, and methods.**

# Strategic Plan

## SP-05 Overview

### Strategic Plan Overview

Given the broad range of needs and the limited amount of resources available, the County can only meet a portion of the needs within the community. For the purpose the Consolidated Plan, the needs identified as "high priority" are those that the County plans on addressing with available federal funds over the next five years.

This portion of the plan, the Strategic Plan, summarizes the community needs and identifies its high priority needs that it will address over the next five years. The Strategic Plan also describes how the County will address its priority needs. This includes identifying available resources (Anticipated Resources), who will carry out the activities (Institutional Delivery Structure), and how the conditions of the market will influence the County's actions (Influence of Market Conditions). The Strategic Plan also describes plans to address specific issues required by the regulations, including barriers to affordable housing, lead-paint hazards, and anti-poverty measures.

Given the variables above, the County sets goals that will be used to measure performance over the term of the plan. It should be noted that is difficult to estimate the funding levels for the HOME, ESG and CDBG program for the term of the Consolidated Plan. Given this, the goals listed in the plan are based on the assumption that funding will remain relatively stable over the next four years.

The priorities and goals of this Strategic Plan did not change much from the previous Strategic Plan. The focus will remain on housing, homelessness, and investments in public facilities and infrastructure improvements that primarily benefit low and moderate income persons.

### AFFORDABLE HOUSING

The County estimates it will budget about one third of its available resources to housing. All HOME funds are currently planned to subsidize the development of new affordable units. The County will begin a tenant based rental assistance program as well. CDBG funds will continue to fund the housing rehabilitation programs.

### FACILITIES AND INFRASTRUCTURE

The County estimates it will budget about one third of its available resources to public facilities and infrastructure improvements that will primarily benefit low and moderate income populations. Funded projects include upgrades to neighborhood centers, senior centers, and infrastructure projects such as streetscape improvements.

### SOCIAL SERVICES

The County estimates it will budget about ten percent of its available resources to social service programs that will primarily benefit low and moderate income populations. Funded programs

will include but are not limited to services that target seniors, disabled, at-risk youth, and food pantries.

#### HOMELESS

Six percent of funds are budgeted for programs that exclusively serve homeless populations. This does not include social service, housing, and facility programs in other categories that may also benefit the homeless.

The remainder of available funds will be used for economic development, planning, administration, and operating support for CHDO organizations who develop affordable housing within the County.

## SP-10 Geographic Priorities - 91.415, 91.215(a)(1)

### Geographic Area

Table 48 - Geographic Priority Areas

1	<b>Area Name:</b>	Borough of Roselle
	<b>Area Type:</b>	Local Target area
	<b>Other Target Area Description:</b>	
	<b>HUD Approval Date:</b>	
	<b>% of Low/ Mod:</b>	
	<b>Revital Type:</b>	Comprehensive
	<b>Other Revital Description:</b>	
	<b>Identify the neighborhood boundaries for this target area.</b>	
	<b>Include specific housing and commercial characteristics of this target area.</b>	
	<b>How did your consultation and citizen participation process help you to identify this neighborhood as a target area?</b>	
	<b>Identify the needs in this target area.</b>	
	<b>What are the opportunities for improvement in this target area?</b>	
	<b>Are there barriers to improvement in this target area?</b>	
2	<b>Area Name:</b>	Borough of Roselle Park
	<b>Area Type:</b>	Local Target area
	<b>Other Target Area Description:</b>	
	<b>HUD Approval Date:</b>	
	<b>% of Low/ Mod:</b>	
	<b>Revital Type:</b>	Comprehensive
	<b>Other Revital Description:</b>	
	<b>Identify the neighborhood boundaries for this target area.</b>	
	<b>Include specific housing and commercial characteristics of this target area.</b>	
	<b>How did your consultation and citizen participation process help you to identify this neighborhood as a target area?</b>	
	<b>Identify the needs in this target area.</b>	
	<b>What are the opportunities for improvement in this target area?</b>	
	<b>Are there barriers to improvement in this target area?</b>	

<b>3</b>	<b>Area Name:</b>	City of Hillside
	<b>Area Type:</b>	Local Target area
	<b>Other Target Area Description:</b>	
	<b>HUD Approval Date:</b>	
	<b>% of Low/ Mod:</b>	
	<b>Revital Type:</b>	Comprehensive
	<b>Other Revital Description:</b>	
	<b>Identify the neighborhood boundaries for this target area.</b>	
	<b>Include specific housing and commercial characteristics of this target area.</b>	
	<b>How did your consultation and citizen participation process help you to identify this neighborhood as a target area?</b>	
	<b>Identify the needs in this target area.</b>	
	<b>What are the opportunities for improvement in this target area?</b>	
	<b>Are there barriers to improvement in this target area?</b>	
<b>4</b>	<b>Area Name:</b>	City of Linden
	<b>Area Type:</b>	Local Target area
	<b>Other Target Area Description:</b>	
	<b>HUD Approval Date:</b>	
	<b>% of Low/ Mod:</b>	
	<b>Revital Type:</b>	Comprehensive
	<b>Other Revital Description:</b>	
	<b>Identify the neighborhood boundaries for this target area.</b>	
	<b>Include specific housing and commercial characteristics of this target area.</b>	
	<b>How did your consultation and citizen participation process help you to identify this neighborhood as a target area?</b>	
	<b>Identify the needs in this target area.</b>	
	<b>What are the opportunities for improvement in this target area?</b>	
	<b>Are there barriers to improvement in this target area?</b>	
<b>5</b>	<b>Area Name:</b>	City of Plainfield
	<b>Area Type:</b>	Local Target area
	<b>Other Target Area Description:</b>	
	<b>HUD Approval Date:</b>	

	<b>% of Low/ Mod:</b>	
	<b>Revital Type:</b>	Comprehensive
	<b>Other Revital Description:</b>	
	<b>Identify the neighborhood boundaries for this target area.</b>	
	<b>Include specific housing and commercial characteristics of this target area.</b>	
	<b>How did your consultation and citizen participation process help you to identify this neighborhood as a target area?</b>	
	<b>Identify the needs in this target area.</b>	
	<b>What are the opportunities for improvement in this target area?</b>	
	<b>Are there barriers to improvement in this target area?</b>	
6	<b>Area Name:</b>	Rahway
	<b>Area Type:</b>	Local Target area
	<b>Other Target Area Description:</b>	
	<b>HUD Approval Date:</b>	
	<b>% of Low/ Mod:</b>	
	<b>Revital Type:</b>	Comprehensive
	<b>Other Revital Description:</b>	
	<b>Identify the neighborhood boundaries for this target area.</b>	
	<b>Include specific housing and commercial characteristics of this target area.</b>	
	<b>How did your consultation and citizen participation process help you to identify this neighborhood as a target area?</b>	
	<b>Identify the needs in this target area.</b>	
	<b>What are the opportunities for improvement in this target area?</b>	
	<b>Are there barriers to improvement in this target area?</b>	
7	<b>Area Name:</b>	Countywide
	<b>Area Type:</b>	Local Target area
	<b>Other Target Area Description:</b>	
	<b>HUD Approval Date:</b>	
	<b>% of Low/ Mod:</b>	
	<b>Revital Type:</b>	Comprehensive
	<b>Other Revital Description:</b>	
	<b>Identify the neighborhood boundaries for this target area.</b>	

<b>Include specific housing and commercial characteristics of this target area.</b>	
<b>How did your consultation and citizen participation process help you to identify this neighborhood as a target area?</b>	
<b>Identify the needs in this target area.</b>	
<b>What are the opportunities for improvement in this target area?</b>	
<b>Are there barriers to improvement in this target area?</b>	

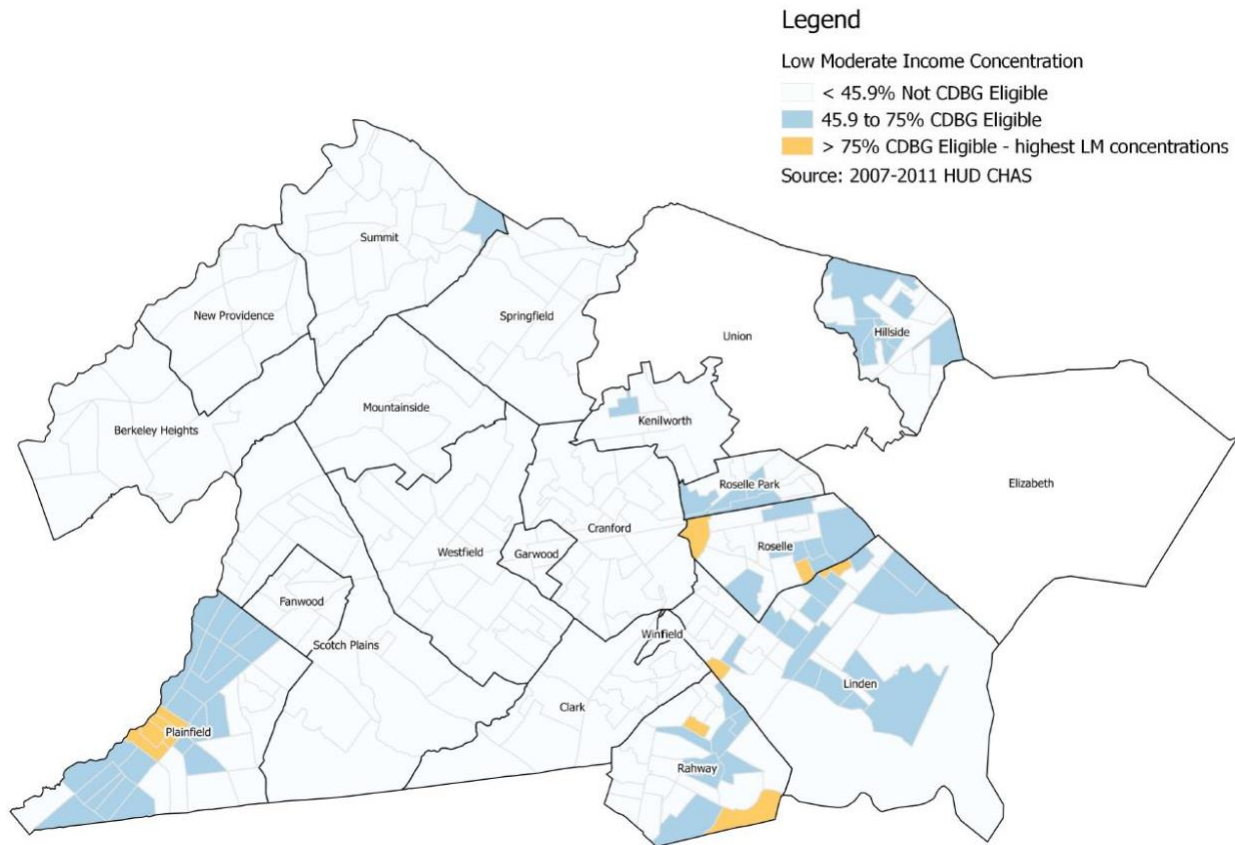
### **General Allocation Priorities**

Describe the basis for allocating investments geographically within the state

The affordable housing strategies will not be focused on a specific geography. The data shows that the need for affordable housing is spread across the county. A common concern in community revitalization efforts is the effect of concentrations of subsidized units within one neighborhood. To promote increased housing choice and opportunity, efforts will be made to increase the number of assisted housing units located outside areas of minority and low/moderate income concentration.

Homeless and special needs assistance will be directed to agencies that can best serve target populations regardless of location. The County will balance efforts to integrate transitional and permanent housing for homeless and special needs populations throughout the County and the need to site special needs facilities where supportive services are easily accessible.

The community development strategies will focus on areas with high concentrations of low-income households. This decision is based on the input received in community meetings and the regulatory restrictions that govern the use of CDBG funds. The CDBG regulations limit investment to areas where at least 51% of the households earn less than 80% of the area median income. At the time of the development of this plan, Union County qualifies as an exception grantee under the CDBG Program. This means the County can serve areas where 46.3 percent of the population qualifies as low or moderate income (as opposed to the traditional threshold of 51%). There are 80 Census Block Groups within the CDBG jurisdiction that meet this threshold. 4 of the 10 block groups with the highest concentrations of low and moderate income populations are located in Plainfield. Roselle, Linden, and Rahway each have 2 block groups within the 10 block groups with the highest concentrations of low and moderate income populations.



## Low Moderate Income Concentrations

## SP-25 Priority Needs - 91.415, 91.215(a)(2)

### Priority Needs

Table 49 – Priority Needs Summary

1	<b>Priority Need Name</b>	Housing Rehabilitation
	<b>Priority Level</b>	High
	<b>Population</b>	Extremely Low Low Moderate
	<b>Geographic Areas Affected</b>	City of Plainfield City of Hillside Rahway Borough of Roselle Park Borough of Roselle City of Linden Countywide
	<b>Associated Goals</b>	Expand Affordable Housing Housing Rehabilitation Planning, Coordination and Capacity Building
	<b>Description</b>	<p>The County identified the preservation of affordable single-family housing stock throughout the County as a high priority need. A corresponding need is the need for code enforcement.</p> <p>According to the latest HUD CHAS data set, there are 20,065 low- and moderate-income owner-occupied households with a housing problem. The most common needs among owner-occupied households are caused by cost burdens and substandard housing. The high number of foreclosures is a reflection of owners who can no longer support severe cost burdens.</p>
	<b>Basis for Relative Priority</b>	<p>The affordable housing priorities are based on review and analysis of information summarized in the Consolidated Plan, namely the community participation process, consultations, needs assessment, and housing market analysis.</p> <p>According to the latest HUD CHAS data set, there are 20,065 low- and moderate-income owner-occupied households with a housing problem. The most common needs among owner-occupied households are caused by cost burdens and substandard housing. The high number of foreclosures is a reflection of owners who can no longer support severe cost burdens.</p>
2	<b>Priority Need Name</b>	Housing Development
	<b>Priority Level</b>	High

<b>Population</b>	Extremely Low Low Moderate Large Families Families with Children Elderly
<b>Geographic Areas Affected</b>	City of Plainfield City of Hillside Rahway Borough of Roselle Park Borough of Roselle City of Linden Countywide
<b>Associated Goals</b>	Expand Affordable Housing Planning, Coordination and Capacity Building
<b>Description</b>	<p>Rental households earning less than 50% of area median income</p> <p>According to the latest HUD CHAS data set, there are 14,788!!! rental households earning less than 50% of the area median income. Three of every four of these households have a housing problem. Most of these housing problems are caused by cost burden which implies there is a large need for more affordable rental units for this income group. Additional rental units can be made affordable through rehabilitation of existing units or the development of new units. Statistics from CHAS Data Book show 72% of renter households earning less than 50% of the area median income are cost burdened.</p> <p>Rental households earning between 50% and 80% of area median income</p> <p>According to the latest HUD CHAS data set, there are 7,448!!! rental households earning between 50% and 80% AMI. Some of the households in this income range without a housing problem may be able to afford a moderately priced home, but do not have the immediate funds necessary for a down payment or closing costs. Direct financial assistance and housing counseling can help these families move into homeownership. More than ever, there is a need to ensure that homebuyers receive financial counseling and proper education before making a home purchase. The counseling will help the homebuyer select a home and a mortgage product that is a viable choice in the long-term.</p>

	<b>Basis for Relative Priority</b>	<p>The housing priorities reflect the fact that the County has an older core of viable housing stock that can be preserved as affordable dwelling units and stimulate community pride. The County will focus on rehabilitation of units, not only to improve the quality of life of residents and neighborhoods, but to prevent homelessness.</p> <p>Programs and activities to assist owner households will focus on the elderly, who have fewer resources and a fixed income, and upon small related households, who have high costs of rehabilitating or upgrading homes in the County's municipalities' aging housing stock. Programs will assist in the upkeep of these homes, preserve the existing stock, and, in the process, preserve the neighborhoods.</p> <p>Programs and activities to assist renter households will focus on small related renter households and the elderly, particularly for households earning less than 30% AMI. These are the households most likely to fall into homelessness.</p>
3	<b>Priority Need Name</b>	Public Improvements
	<b>Priority Level</b>	High
	<b>Population</b>	Extremely Low Low Moderate Middle Large Families Families with Children Elderly Non-housing Community Development
	<b>Geographic Areas Affected</b>	City of Plainfield City of Hillside Rahway Borough of Roselle Park Borough of Roselle City of Linden Countywide
	<b>Associated Goals</b>	Planning, Coordination and Capacity Building Public Infrastructure Improvements

	<b>Description</b>	The County will make CDBG funds available to participating cities, boroughs, townships, and town to make infrastructure improvements to low- and moderate-income areas of their community. Potential infrastructure projects include, but are not limited to, water and sewer lines, street and sidewalk improvements, and drainage improvements. Many of these needs are considered necessary line items in municipal budgets. In Union County municipalities, these repairs and upgrades cannot be afforded by the municipality. Local municipality revenues are inadequate.
	<b>Basis for Relative Priority</b>	Community Development priorities were developed based on the review and analysis of the information summarized in the Consolidated Plan, including the community participation process, consultations, the needs assessment, and housing market analysis. In addition to consultations with participating jurisdictions, the County conducted consultations with local non-profit service providers to gauge community development needs.
<b>4</b>	<b>Priority Need Name</b>	Public Facilities
	<b>Priority Level</b>	High
	<b>Population</b>	Extremely Low Low Moderate Large Families Families with Children Elderly Elderly Frail Elderly Persons with Mental Disabilities Persons with Physical Disabilities Persons with Developmental Disabilities Persons with Alcohol or Other Addictions Persons with HIV/AIDS and their Families Victims of Domestic Violence Non-housing Community Development
	<b>Geographic Areas Affected</b>	City of Plainfield City of Hillside Rahway Borough of Roselle Park Borough of Roselle City of Linden Countywide
	<b>Associated Goals</b>	Planning, Coordination and Capacity Building Public Facilities

	<b>Description</b>	The County will make CDBG funds available to participating cities, boroughs, townships and towns to make public facility improvements to low- and moderate-income areas in their communities.
	<b>Basis for Relative Priority</b>	Community Development priorities were developed based on the review and analysis of the information summarized in the Consolidated Plan, including the community participation process, consultations, the needs assessment, and housing market analysis. In addition to consultations with participating jurisdictions, the County conducted consultations with local non-profit service providers to gauge community development needs.
<b>5</b>	<b>Priority Need Name</b>	Social Services
	<b>Priority Level</b>	High
	<b>Population</b>	Extremely Low Low Moderate Large Families Families with Children Elderly Chronic Homelessness Individuals Families with Children Mentally Ill Chronic Substance Abuse veterans Persons with HIV/AIDS Victims of Domestic Violence Unaccompanied Youth Elderly Frail Elderly Persons with Mental Disabilities Persons with Physical Disabilities Persons with Developmental Disabilities Persons with Alcohol or Other Addictions Persons with HIV/AIDS and their Families Victims of Domestic Violence Non-housing Community Development
	<b>Geographic Areas Affected</b>	City of Plainfield City of Hillside Rahway Borough of Roselle Park Borough of Roselle City of Linden Countywide

	<b>Associated Goals</b>	Planning, Coordination and Capacity Building Public Services
	<b>Description</b>	Based on the needs assessment and analysis conducted as part of the five year plan, the County has identified public services as a high priority need, including senior services, child care, services for disabled.
	<b>Basis for Relative Priority</b>	Community Development priorities were developed based on the review and analysis of the information summarized in the Consolidated Plan, including the community participation process, consultations, the needs assessment, and housing market analysis. In addition to consultations with participating jurisdictions, the County conducted consultations with local non-profit service providers to gauge community development needs.
<b>6</b>	<b>Priority Need Name</b>	Economic Development
	<b>Priority Level</b>	High
	<b>Population</b>	Extremely Low Low Moderate Middle Large Families Families with Children Elderly Public Housing Residents Non-housing Community Development
	<b>Geographic Areas Affected</b>	City of Plainfield City of Hillside Rahway Borough of Roselle Park Borough of Roselle City of Linden Countywide
	<b>Associated Goals</b>	Economic Development Planning, Coordination and Capacity Building
	<b>Description</b>	The County will work with the Union County Economic Development Corporation to provide needed technical assistance and obtain additional financing for local businesses.

	<b>Basis for Relative Priority</b>	Community Development priorities were developed based on the review and analysis of the information summarized in the Consolidated Plan, including the community participation process, consultations, the needs assessment, and housing market analysis. In addition to consultations with participating jurisdictions, the County conducted consultations with local non-profit service providers to gauge community development needs.
7	<b>Priority Need Name</b>	Homeless
	<b>Priority Level</b>	High
	<b>Population</b>	Extremely Low Chronic Homelessness Individuals Families with Children Mentally Ill Chronic Substance Abuse veterans Persons with HIV/AIDS Victims of Domestic Violence Unaccompanied Youth Persons with Mental Disabilities Persons with Alcohol or Other Addictions Persons with HIV/AIDS and their Families Victims of Domestic Violence
	<b>Geographic Areas Affected</b>	City of Plainfield City of Hillside Rahway Borough of Roselle Park Borough of Roselle City of Linden Countywide
	<b>Associated Goals</b>	Address Homelessness Planning, Coordination and Capacity Building

8	<b>Description</b>	<p>This analysis of the unmet homeless needs in the County, or gaps, was prepared by comparing the current inventory of homeless facilities and supportive service slots with the estimated need within each inventory category. The unmet need, or gap, was determined by subtracting the current inventory from the estimated need. The form includes the categories for the three types of housing (emergency shelter, transitional housing, and permanent housing), for supportive service slots (job training, case management, and substance abuse treatment), and for subpopulations (chronic substance abusers, seriously mentally ill, and veterans).</p> <p>The Continuum of Care undertakes an annual survey of the homeless population. The survey was conducted for the entire County and its municipalities and contained specific information on each municipality. To complete the Homeless Needs Table for this Consolidated Plan, the County has used data from the survey and the latest Continuum of Care document, which used a January 2014!!! census of homeless persons. These figures include City of Elizabeth. The total number was 1,116!!! homeless persons. Homeless families constituted 62!!! percent of the total. The chronically homeless number was estimated to be 143!!! and the number of homeless youth was estimated to be 369!!!.</p>
	<b>Basis for Relative Priority</b>	<p>Homeless priorities are primarily based on consultation with homeless service providers and a review and analysis of homeless-specific strategies such as the Continuum of Care's annual funding application.</p> <p>Relative priority was determined by collaboration of provider agencies and County staff working under the auspices of the CEAS Committee. Factors involved in setting these priorities included the relative numeric size of the gap; the relative capacity of the network providers and response time to the needs in timely fashion, and the likelihood of cutting into the gap successfully; the relative capacity of mainstream housing resources to impact upon gaps; and the relative capacity of mainstream supportive resources to impact upon the gaps. Independent studies conducted under the auspices of the Union County Human Services Advisory Council have documented gaps in the continuum of care due to insufficient housing services for persons infected with HIV/AIDS.</p>
	<b>Priority Need Name</b>	Public Housing
	<b>Priority Level</b>	High
	<b>Population</b>	Extremely Low Low Moderate Public Housing Residents

<b>Geographic Areas Affected</b>	City of Plainfield City of Hillside Rahway City of Linden Countywide
<b>Associated Goals</b>	Housing Rehabilitation Planning, Coordination and Capacity Building Public Facilities Public Infrastructure Improvements
<b>Description</b>	<p>Six of the twenty-one municipalities in Union County, including City of Elizabeth, operate public housing programs. Union County has a total of 22!!! public housing developments located in City of Elizabeth, Linden, Plainfield, Rahway, Union and Summit. Each of the five separate public housing authorities has its own set of problems and objectives. In consultations with each agency, most agencies had concerns regarding:</p> <ol style="list-style-type: none"> <li>1) Seek additional rent vouchers</li> <li>2) Modernize public housing</li> <li>3) Implement better security measures</li> </ol> <p>Each Public Housing Authority (PHA) reported its housing units are generally in good condition. Rehabilitation needs were standard replacements and improvements. The units should be upgraded, particularly in the kitchen, stairs, and hallway areas. Improved programs for security and drug prevention should be implemented. There is a supply shortage of units. The sizes of units do not meet the needs of the households. The table below identifies the municipality and the number of public housing units operated by each.</p>
<b>Basis for Relative Priority</b>	<p>The public housing authorities within the county have adequate funding sources and do not need additional funding available through CDBG, HOME, and ESG.</p> <p>With the exception of the Union County Section 8 Housing Assistance Program, the public housing agencies located within the County are separate and independent entities with no formal relationship with the County. Each is governed by an independent board responsible for its operations. The County will seek to coordinate with each of the PHAs when such coordination will prove beneficial to both of the agencies.</p>

### Narrative (Optional)

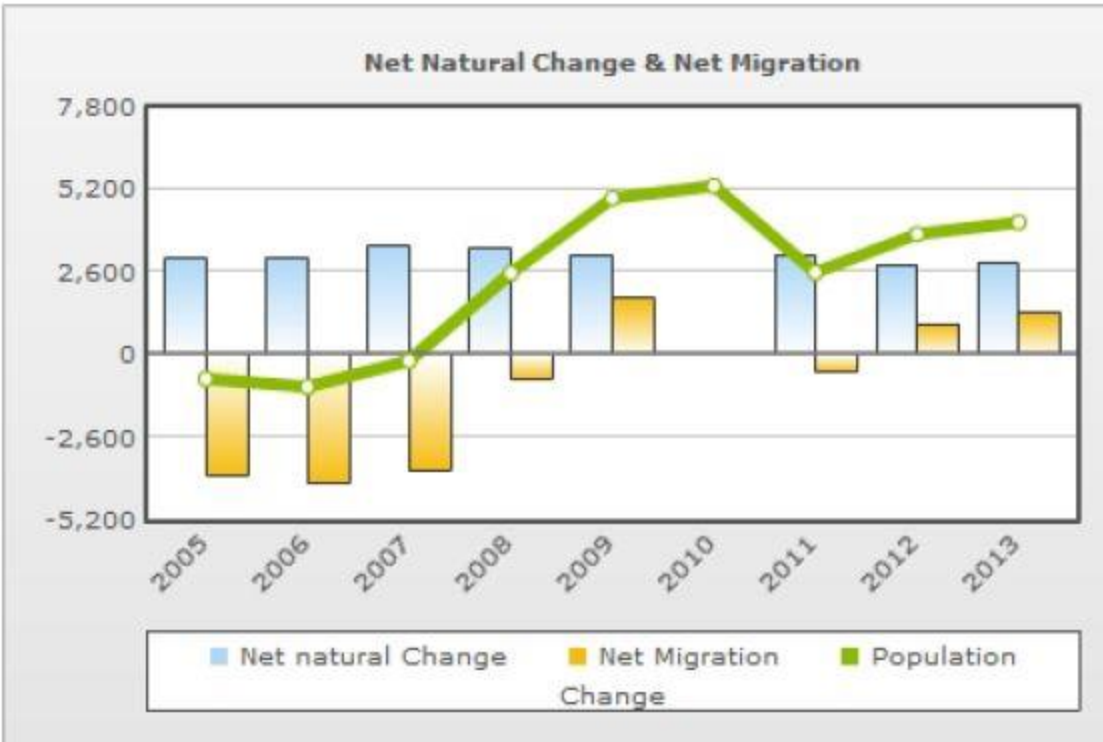
## SP-30 Influence of Market Conditions - 91.415, 91.215(b)

### Influence of Market Conditions

Affordable Housing Type	Market Characteristics that will influence the use of funds available for housing type
Tenant Based Rental Assistance (TBRA)	<p>The cost of rental housing within the market is not reasonable for most households earning less than eighty percent of area median income as evident by the percentage of renters with cost burdens. Overall, 54% of all renters have a housing problem. The overwhelming majority of housing problems are caused by a cost burden where the household pays more than 30% of income toward housing costs.</p> <p>Of course, burdens are greater for families at the lower income levels. Almost ninety percent of renters earning less than 50% of area median income experience a housing problem. There are 9,960 renters that earn less than 50% of area median income and experience a severe cost burden where more than 50% of their income goes toward housing. These households are at imminent risk of homelessness if there is a disruption in their income.</p> <p>A minimum wage earner, earning \$7.25 per hour, must work approximately 135 hours per week every year, the equivalent of 3.37 full time jobs, to afford a two bedroom apartment set at Fair Market Rent.</p> <p>This data supports the use of funds for tenant-based rental assistance. The County may consider using funds to supplement current housing voucher programs by using federal funds covered by this plan for tenant-based rental assistance.</p>
TBRA for Non-Homeless Special Needs	<p>Monthly Supplemental Security Income (SSI) payments, which is a common form of income for persons with special needs, averages \$721 per month for an individual. At this amount, \$216 in monthly rent is affordable. The one-bedroom FMR is \$1,025. Based on this data, there is clearly a market-based need for tenant-based rental assistance for persons with special needs. Anecdotal information gathered during the planning process also supports TBRA for non-homeless special needs populations. For example, Plainfield Senior Center reported an increased demand for emergency funding for rental/housing and electric and gas billing assistance for their clientele.</p>

<b>Affordable Housing Type</b>	<b>Market Characteristics that will influence the use of funds available for housing type</b>
New Unit Production	<p>A review of the last four years of ACS data related to the number of occupied and vacant owner and rental units shows a shift toward the demand for rental units. From 2010 to 2013, the number of units occupied by owners or for sale decreased by 6,705 units. Over the same period of time, the number of units rented or available to rent increased by 4,000 units. It should be noted that the number of "other vacant" units, those which are not for sale or rent, nearly doubled over the same time period, increasing from 4,317 units to 8,302 units.</p> <p>This type of data suggests that any new development of affordable housing should be focused on rental units. However, given the age of housing within the County's communities, the established character of neighborhoods, and the number of available single family foreclosures within the neighborhoods, the County sees opportunities in the current market for non-profit developers to acquire, rehabilitate, and sell single family homes where a rental development may not be feasible.</p>
Rehabilitation	Given the age of the housing stock and the built-out nature of the communities throughout the county, rehabilitation is the most cost effective method of increasing the number of affordable housing units in standard condition.
Acquisition, including preservation	The acquisition and preservation of existing units may be used on a strategic basis given the circumstance and nature of each potential opportunity.

**Table 50 – Influence of Market Conditions**



Data Source: U.S. Census Bureau Population Estimates

### Population Changes: 2005-2013

## SP-35 Anticipated Resources - 91.420(b), 91.215(a)(4), 91.220(c)(1,2)

### Introduction

The main source of funding for the goals, programs, and projects discussed in this Consolidated Plan will come from the Community Development Block Grant (CDBG), the HOME Investment Partnerships Program (HOME), and the Emergency Solutions Grant (ESG).

CDBG funds may be used for a broad range of activities, including housing, infrastructure, public facilities and services, and economic development, as long as the purpose of the program is to benefit persons considered to be low or moderate income (below 80% of the area median income).

HOME funds may only be used for affordable housing projects. This includes the acquisition and development of new housing, the rehabilitation of existing units, tenant-based rental assistance, and homebuyer assistance.

ESG funds are dedicated to ending homelessness and can be used for rapid re-housing, homeless prevention, and the support of shelters and services that serve the homeless.

### Anticipated Resources

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	public - federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	4,016,263	300,000	1,329,489	5,645,752	17,265,052	

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
HOME	public - federal	Acquisition Homebuyer assistance Homeowner rehab Multifamily rental new construction Multifamily rental rehab New construction for ownership TBRA	802,222	0	0	802,222	3,208,888	
ESG	public - federal	Conversion and rehab for transitional housing Financial Assistance Overnight shelter Rapid re-housing (rental assistance) Rental Assistance Services Transitional housing	365,954	0	0	365,954	1,463,816	

**Table 51 - Anticipated Resources**

**Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied**

For ESG funds each award to agencies will be required to generate a dollar for dollar match.

For HOME funds eachh development that receives funds will be required to generate a 25% match.

**If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan**

There are no publicly-owned properties currently identified to help meet the needs identified in this plan.

### **Discussion**

It should be noted that is difficult to estimate the funding levels for the HOME, CDBG, and ESG programs for the term of the Consolidated Plan. Given this, the goals listed in the plan are based on the assumption that funding will remain relatively stable over the next four years. In reality, the size of both the CDBG and HOME allocations continue to decrease.

**SP-40 Institutional Delivery Structure - 91.415, 91.215(k)**

Explain the institutional structure through which the jurisdiction will carry out its consolidated plan including private industry, non-profit organizations, and public institutions.

<b>Responsible Entity</b>	<b>Responsible Entity Type</b>	<b>Role</b>	<b>Geographic Area Served</b>
UNION COUNTY	Government	Economic Development Homelessness Non-homeless special needs Ownership Planning Public Housing neighborhood improvements public facilities public services	Jurisdiction
UNION COUNTY ECONOMIC DEVELOPMENT CORPORATION	Non-profit organizations	Economic Development Planning	Jurisdiction
UNITED WAY	Non-profit organizations	Non-homeless special needs Planning public facilities public services	Jurisdiction
CITY OF PLAINFIELD	Government	Economic Development Homelessness Non-homeless special needs Ownership Planning Public Housing neighborhood improvements public facilities public services	Other

<b>Responsible Entity</b>	<b>Responsible Entity Type</b>	<b>Role</b>	<b>Geographic Area Served</b>
City of Linden	Government	Economic Development Homelessness Non-homeless special needs Ownership Planning Public Housing neighborhood improvements public facilities public services	Other
City of Rahway	Government	Economic Development Homelessness Non-homeless special needs Ownership Planning Public Housing neighborhood improvements public facilities public services	Other
CITY OF SUMMIT	Government	Economic Development Homelessness Non-homeless special needs Ownership Planning Public Housing neighborhood improvements public facilities public services	Other

<b>Responsible Entity</b>	<b>Responsible Entity Type</b>	<b>Role</b>	<b>Geographic Area Served</b>
CITY OF WESTFIELD	Government	Economic Development Homelessness Non-homeless special needs Ownership Planning neighborhood improvements public facilities public services	Other
BOROUGH OF FANWOOD	Government	Economic Development Homelessness Non-homeless special needs Ownership Planning neighborhood improvements public facilities public services	Other
BOROUGH OF GARWOOD	Government	Economic Development Homelessness Non-homeless special needs Ownership Planning neighborhood improvements public facilities public services	Other
BOROUGH OF KENILWORTH	Government	Economic Development Homelessness Non-homeless special needs Ownership Planning public facilities public services	Other

<b>Responsible Entity</b>	<b>Responsible Entity Type</b>	<b>Role</b>	<b>Geographic Area Served</b>
BOROUGH OF MOUNTAINSIDE	Government	Economic Development Homelessness Non-homeless special needs Ownership Planning neighborhood improvements public facilities public services	Other
BOROUGH OF NEW PROVIDENCE	Government	Economic Development Homelessness Non-homeless special needs Ownership neighborhood improvements public facilities public services	Other
BOROUGH OF ROSELLE	Government	Economic Development Homelessness Non-homeless special needs Ownership Planning neighborhood improvements public facilities public services	Other
Borough of Roselle Park	Government	Economic Development Homelessness Non-homeless special needs Ownership Planning neighborhood improvements public facilities public services	Other

<b>Responsible Entity</b>	<b>Responsible Entity Type</b>	<b>Role</b>	<b>Geographic Area Served</b>
TOWNSHIP OF SPRINGFIELD	Government	Economic Development Homelessness Non-homeless special needs Ownership Planning neighborhood improvements public facilities public services	Other
TOWNSHIP OF BERKELEY HEIGHTS	Government	Economic Development Homelessness Non-homeless special needs Ownership Planning neighborhood improvements public facilities public services	Other
TOWNSHIP OF CLARK	Government	Economic Development Homelessness Non-homeless special needs Ownership neighborhood improvements public facilities public services	Other
TOWNSHIP OF CRANFORD	Government	Economic Development Homelessness Non-homeless special needs Ownership Planning neighborhood improvements public facilities public services	Other

<b>Responsible Entity</b>	<b>Responsible Entity Type</b>	<b>Role</b>	<b>Geographic Area Served</b>
TOWNSHIP OF HILLSIDE	Government	Economic Development Homelessness Non-homeless special needs Ownership Planning neighborhood improvements public facilities	Other
Township of Scotch Plains	Government	Economic Development Homelessness Non-homeless special needs Ownership Planning neighborhood improvements public facilities public services	Other
TOWNSHIP OF WINFIELD	Government	Economic Development Homelessness Non-homeless special needs Ownership Planning neighborhood improvements public facilities public services	Other
UNION TOWNSHIP (UNION COUNTY)	Government	Economic Development Homelessness Non-homeless special needs Ownership Planning Public Housing neighborhood improvements public facilities public services	

**Table 52 - Institutional Delivery Structure**

**Assess of Strengths and Gaps in the Institutional Delivery System**

The County of Union will implement the Consolidated Plan and Annual Action Plan through the combined efforts of the Division of Planning and Community Development and the County's Community Development Revenue Sharing Committee, the various sub-committees of the Community Development Revenue Sharing Committee and, private, non-profit, and for-profit organizations. Though these entities work well together, there are opportunities for improved coordination and communication. All agencies involved in these efforts are seeking new ways to better serve their target populations and the general public.

**Availability of services targeted to homeless persons and persons with HIV and mainstream services**

<b>Homelessness Prevention Services</b>	<b>Available in the Community</b>	<b>Targeted to Homeless</b>	<b>Targeted to People with HIV</b>
<b>Homelessness Prevention Services</b>			
Counseling/Advocacy	X	X	X
Legal Assistance	X	X	X
Mortgage Assistance	X		
Rental Assistance	X	X	X
Utilities Assistance	X	X	X
<b>Street Outreach Services</b>			
Law Enforcement	X		
Mobile Clinics			
Other Street Outreach Services	X	X	
<b>Supportive Services</b>			
Alcohol & Drug Abuse	X	X	X
Child Care	X	X	X
Education	X	X	X
Employment and Employment Training	X	X	X
Healthcare	X	X	X
HIV/AIDS	X	X	X
Life Skills	X	X	X
Mental Health Counseling	X	X	X
Transportation	X		
<b>Other</b>			

**Table 53 - Homeless Prevention Services Summary**

**Describe how the service delivery system including, but not limited to, the services listed above meet the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth)**

Mainstream services such as Temporary Assistance to Needy Families (TANF), General Assistance (GA), Supplemental Nutrition Assistance Program (SNAP), Supplemental Security

Income (SSI) and Medicaid, are sought for those persons experiencing homelessness in Union County. CoC members were SOARS trained in 2014 in an effort to assist homeless persons in applying for Social Security and SSI. When appropriate, homeless persons are provided with assistance under the TANF and GA programs in the form of Emergency Assistance (EA) for shelter placement or Temporary Rental Assistance (TRA) to secure an apartment. Substance Abuse/mental health services are identified. For those that are EA and non-EA eligible, where appropriate, other local, state, and federal grant resources are identified to assist persons who are homeless and imminently homeless with housing, support, and legal services (ie. Social Services for the Homeless (non-EA), Homeless Trust Fund, Community Services Block Grant, Alcohol/Drug Abuse funding, Peer Grouping/GAP funding, ESG, CoC, etc). Local One-Stop Centers are available throughout Union County for job search and employment assistance services. Referrals are also provided to the local CEAS/CoC organizations for additional support services.

**Describe the strengths and gaps of the service delivery system for special needs population and persons experiencing homelessness, including, but not limited to, the services listed above**

The biggest gap within the homeless continuum remains the shortage of permanent housing units.

**Provide a summary of the strategy for overcoming gaps in the institutional structure and service delivery system for carrying out a strategy to address priority needs**

CoC funding is utilized to provide Permanent Supportive Housing, however the turnover rate for this type of housing is low. The lack of affordable housing in Union County, coupled with long waiting lists for Section 8 subsidized housing makes transitioning to permanent housing difficult for homeless persons in Union County. Agencies also operating rapid re-housing programs with limited funding (ESG, Homeless Trust Fund) will move homeless persons and/or those in emergency shelter directly into permanent housing, using a “housing first” model.

# **SP-45 Goals - 91.415, 91.215(a)(4)**

## **Goals Summary Information**

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	Public Facilities	2015	2019	Non-Housing Community Development	City of Plainfield City of Hillside Rahway Borough of Roselle Park Borough of Roselle City of Linden Countywide	Public Facilities Public Housing	CDBG: \$3,204,405	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 125000 Persons Assisted
2	Public Infrastructure Improvements	2015	2019	Non-Housing Community Development	City of Plainfield City of Hillside Rahway Borough of Roselle Park Borough of Roselle City of Linden	Public Housing Public Improvements	CDBG: \$6,408,811	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 130000 Persons Assisted

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
3	Public Services	2015	2019	Non-Housing Community Development	City of Plainfield City of Hillside Rahway Borough of Roselle Park Borough of Roselle City of Linden	Social Services	CDBG: \$2,488,755	Public service activities other than Low/Moderate Income Housing Benefit: 100000 Persons Assisted
4	Economic Development	2015	2019	Non-Housing Community Development	City of Plainfield City of Hillside Rahway Borough of Roselle Park Borough of Roselle City of Linden	Economic Development	CDBG: \$662,244	Jobs created/retained: 25 Jobs

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
5	Address Homelessness	2015	2019	Homeless	City of Plainfield City of Hillside Rahway Borough of Roselle Park Borough of Roselle City of Linden	Homeless	ESG: \$1,829,770	Tenant-based rental assistance / Rapid Rehousing: 150 Households Assisted  Homeless Person Overnight Shelter: 2000 Persons Assisted  Homelessness Prevention: 400 Persons Assisted
6	Housing Rehabilitation	2015	2019	Affordable Housing	City of Plainfield City of Hillside Rahway Borough of Roselle Park Borough of Roselle City of Linden	Housing Rehabilitation Public Housing	CDBG: \$6,408,811	Homeowner Housing Rehabilitated: 885 Household Housing Unit

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
7	Expand Affordable Housing	2015	2019	Affordable Housing	City of Plainfield City of Hillside Rahway Borough of Roselle Park Borough of Roselle City of Linden	Housing Development Housing Rehabilitation	HOME: \$4,011,110	Rental units constructed: 25 Household Housing Unit  Homeowner Housing Added: 5 Household Housing Unit
8	Planning, Coordination and Capacity Building	2015	2019	Affordable Housing Public Housing Homeless Non-Homeless Special Needs Non-Housing Community Development	Countywide	Economic Development Homeless Housing Development Housing Rehabilitation Public Facilities Public Housing Public Improvements Social Services	CDBG: \$3,774,679	Other: 1 Other

**Table 54 – Goals Summary**

## Goal Descriptions

1	Goal Name	Public Facilities
	Goal Description	The County will fund public facility improvements that primarily serve low and moderate income residents.

2	<b>Goal Name</b>	Public Infrastructure Improvements
	<b>Goal Description</b>	The County will subsidize improvements to public infrastructure that primarily benefits low and moderate income neighborhoods and addresses blighted conditions.
3	<b>Goal Name</b>	Public Services
	<b>Goal Description</b>	The County will subsidize the delivery of multiple public services that primarily serve low and moderate income persons.
4	<b>Goal Name</b>	Economic Development
	<b>Goal Description</b>	The County will fund the Union County Economic Development Corporation to support their business expansion and job creation efforts.
5	<b>Goal Name</b>	Address Homelessness
	<b>Goal Description</b>	The County will fund a number of projects and programs that serve homeless populations in efforts to raise them out of homelessness.
6	<b>Goal Name</b>	Housing Rehabilitation
	<b>Goal Description</b>	The County will fund a number of programs to address the rehabilitation needs of existing owner occupied housing stock.
7	<b>Goal Name</b>	Expand Affordable Housing
	<b>Goal Description</b>	The County will fund a number of programs and projects to address the affordable housing needs in its communities. The County is reviewing the idea of using CDBG and HOME funds for tenant-based rental assistance.
8	<b>Goal Name</b>	Planning, Coordination and Capacity Building
	<b>Goal Description</b>	The County will use federal funds to conduct planning, administer othe federally funded projects, coordinate with other community stakeholders, and build overall capacity of strategic partners to create more suitable living environments, expand affordable housing, and create economic opportunities for low and moderate income residents.

**Estimate the number of extremely low-income, low-income, and moderate-income families to whom the jurisdiction will provide affordable housing as defined by HOME 91.315(b)(2)**

Over the course of the five year plan, the County estimates that it will subsidize the development of twenty-five to thirty HOME-assisted units. The number of units will be dependent on the size of future HOME allocations and the type of housing projects undertaken by participating developers.

## **SP-50 Public Housing Accessibility and Involvement - 91.415, 91.215(c)**

### **Need to Increase the Number of Accessible Units (if Required by a Section 504 Voluntary Compliance Agreement)**

None of the public housing agencies reported to the County the need for accessible units mandated by a Section 504 Voluntary Compliance agreement. All authorities indicated that they would make reasonable accommodations based on tenant requests.

### **Activities to Increase Resident Involvements**

The public housing authorities within the county have several strategies to involve residents in the decision making and management of the authorities. For example, Linden City Housing Authority encourages public housing residents to become involved in management by having residents serve as commissioners on their board. Other strategies include periodic resident meetings with management, formal feedback and grievance policies, and informal, ad-hoc discussions with residents.

### **Is the public housing agency designated as troubled under 24 CFR part 902?**

No

### **Plan to remove the ‘troubled’ designation**

N/A

## **SP-55 Strategic Plan Barriers to Affordable Housing - 91.415, 91.215(h)**

### **Barriers to Affordable Housing**

The national goal of decent, safe and sanitary housing for every American is the basis of the National Affordable Housing Act. In this section, this goal is addressed from the perspective of public policy and its impact on the provision of affordable housing. The programs, regulations and conditions discussed below affect land and housing cost. Some of these policies have their origin in a higher governmental authority than Union County.

The most important impediment revolves around the lack of Federal and State resources for affordable housing initiatives. The lack of programs and resources to reduce excessive rent or mortgage burdens to qualified persons is a key factor.

Union County and its municipalities do not put any limitations on growth. Through vehicles such as zoning ordinances, subdivision controls, permit systems, housing codes and standards, new construction restrictions and rent control, Union County has attempted to minimize the barriers that may impede the development of affordable housing.

### **Strategy to Remove or Ameliorate the Barriers to Affordable Housing**

The County Consortium has identified the public policies that impact the cost of housing and the incentives to develop, maintain and improve affordable housing. Many of these policies fall beyond the Consortium, which has no legal or regulatory authority of its own. Indeed, some of the issues described above are beyond the authority of any single agency or level of government.

Issues that can be addressed at the municipal level include local tax policy, land use controls, building codes fees and charges, growth limits, zoning ordinances and policies that affect the return on residential investment. To varying degrees the Consortium municipalities each have addressed their zoning and land use regulations in an attempt to make them as equitable and open as possible.

Development standards, though they sometimes add costs to construction or rehabilitation, are necessary for the safety and health of residents and are in place in most of the participating jurisdictions. Efforts have been made to streamline and facilitate the permitting process locally by most of the municipalities. Several municipalities employ impact and linkage fees for new development in an attempt to pay for the construction of roads, sewers and other infrastructure improvements required by new development.

## **SP-60 Homelessness Strategy - 91.415, 91.215(d)**

Describe how the jurisdiction's strategic plan goals contribute to:

### **Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs**

Outreach services to families are conducted by organizations active in UC-CoC. Specifically, the Elizabeth Coalition to House the Homeless, and Family Success Centers operated by Homefirst, PROCEED, and Prevention Links provide outreach at various locations throughout the County. Bridgeway Rehabilitation Services provides outreach services to homeless persons (mental health/co-occurring) on the street, in local homeless shelters, and in the Union County jail. The County's Code Blue Emergency Shelter program, activated during periods of severe weather, also provides outreach and aids in identifying homeless families with children and linking them to shelter and housing programs. The Code Blue system, whereby individuals and families are provided shelter, regardless of eligibility serves to identify and bring in from the cold persons who routinely sleep on the streets, in cars, train stations and abandoned buildings, etc. Code Blue represents a collaborative effort between the CoC, county and local police, shelter providers and homeless service providers. Screening and referral is conducted by the Union County Division of Social Services. Persons are evaluated for mainstream services and provided emergency assistance through such services when eligibility can be established. In addition, the CoC conducts an early morning (3AM) Point In Time Count initiative, locating persons on the street and linking them with services whenever possible.

### **Addressing the emergency and transitional housing needs of homeless persons**

When available, persons are moved from emergency shelter to transitional housing. Case management services are vital in assisting persons in moving from transitional housing to permanent housing. Agencies also operating rapid re-housing programs with limited funding (ESG, Homeless Trust Fund) will move homeless persons and/or those in emergency shelter directly into permanent housing, using a "housing first" model. The Union County Human Services Advisory Board (HSAC) reviews annual and new funding sources that include homeless and homeless prevention services. Geographic need and target populations are assessed. Priorities and funding allocations are endorsed through CEAS/CoC and the HSAC. The CEAS/CoC specifically reviews and endorses CoC funding.

### **Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again.**

CoC funding is utilized to provide Permanent Supportive Housing, however the turnover rate for this type of housing is low. The lack of affordable housing in Union County, coupled with long waiting lists for Section 8 subsidized housing makes transitioning to permanent housing difficult for homeless persons in Union County. Agencies also operating rapid re-housing programs with

limited funding (ESG, Homeless Trust Fund) will move homeless persons and/or those in emergency shelter directly into permanent housing, using a “housing first” model.

**Help low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families who are likely to become homeless after being discharged from a publicly funded institution or system of care, or who are receiving assistance from public and private agencies that address housing, health, social services, employment, education or youth needs**

Discharge coordination policies

Foster Care

NJ Department of Children and Families (DCF), Div. of Child Protection and Permanency (DCP&P), provides services to adolescents ages 18 - 21 in out-of- home placements/foster care. When adolescents reach age 18, they may continue to receive voluntary services from DCP&P to assist with their transition to adulthood. NJ General Assistance program (GA), which provides monthly cash assistance to single adults along with emergency housing/shelter assistance, is a mainstream resource which can be accessed by aging out youth.

## 2. Health Care

The 2014 Point in Time Count and Survey of the homeless indicated that less than 1% of respondents stated they were discharged from medical facility into homelessness. This percentage may include persons who were homeless prior to admission and those homeless individuals treated in the emergency room. To address this issue, a streamlined referral process was developed between care facilities and homeless service providers. The CoC met with hospital social workers to develop protocols for these referrals. Staff from the social services department of Trinitas Regional Medical Center regularly attends CoC Committee and subcommittee meetings.

## 3. Mental Health

The 2014 Point in Time Count and Survey of the homeless indicates that only 2 respondents stated they were discharged from a state or county mental health facility into homelessness. Mental Health protocols in NJ include a system whereby persons discharged either by the court or administratively from a short- term care or psychiatric facility or special psychiatric hospital have a discharge plan prepared by the treatment team at the facility. Projects for Assistance in Transition from Homelessness (PATH) and Program of Assertive Community Treatment (PACT) teams operated by Bridgeway Rehabilitation Services, assist in the transitioning of homeless individuals from mental health care facilities to appropriate housing or shelter programs.

## 4. Corrections

The 2014 PITC indicates 4.1% of respondents stated they were discharged from a city, county or state correctional facility into homelessness. Homeless ex-offenders are often placed in emergency shelters or in apartments via Emergency Assistance (EA) or Temporary Rental Assistance (TRA) by UCDSS. There are procedures in place to ensure ex-offenders are quickly enrolled in mainstream benefits available to them.

## **SP-65 Lead-based Paint Hazards - 91.415, 91.215(i)**

### **Actions to address LBP hazards and increase access to housing without LBP hazards**

The County is addressing the problem through the Union County Home Improvement Program by providing funds to both evaluate and reduce lead-based paint hazards in private housing owned or rented by lower income families. Activities undertaken include the inspection and testing of homes for lead-based hazards, re-mediation of lead hazards, blood testing of young children, providing for the temporary relocation of families during the lead abatement process, and post hazard testing. In addition, community education and outreach activities are undertaken as well as providing training for contractors to become State certified for lead safe practices.

### **How are the actions listed above related to the extent of lead poisoning and hazards?**

Given that pre-1979 housing can be found in virtually all neighborhoods within the County, targeting of specific neighborhoods will not be used.

### **How are the actions listed above integrated into housing policies and procedures?**

The County's programs are designed to be in full compliance with the HUD Lead Safe Housing Rule and also EPA contractor requirements.

## **SP-70 Anti-Poverty Strategy - 91.415, 91.215(j)**

### **Jurisdiction Goals, Programs and Policies for reducing the number of Poverty-Level Families**

Poverty reduction requires coordination of programming across broad areas including job training and placement, public services, education, and basic skills development. The County's anti-poverty strategy is linked to economic and educational efforts that have been implemented for several years. It is essential to provide the basic skills, training, and education necessary to make a person employable in today's competitive job market. The County works with the Boards of Education to assist persons to obtain high school diplomas or the GED certificate. The County facilitates and supports programs to coordinate training programs provided by public institutions with the needs of employers.

The Union County Division of Social Services is the County's welfare agency and promotes personal responsibility by steering families and individuals from welfare dependency to self-sufficiency through employment and educational skills training, family case management, job readiness and child care assistance. It provides direct support services to the needy of Union County by administering a variety of programs.

The County also supports the job creation efforts in several of the municipalities (Hillside Township, Plainfield City and Roselle Borough) in the Urban Enterprise Zones (UEZ). The UEZ programs create new employment and capital investment by providing tax incentives and support to new and existing businesses. UEZ provides direct benefits to businesses. Zone resources are placed in a fund specifically for economic and community development projects.

Other education and training programs contribute to reducing poverty. Examples of these include job training and job placement activities sponsored by the Workforce Investment Board, The Welfare to Work Program, day care funding throughout the County, and long-term employment opportunities for severely disabled adults, and life skills development programs. The Vo-tech schools, the community college, and Continuing Education Programs also provide important training and educational opportunities for local residents.

When feasible, Union County will provide job training, employment, and contract opportunities for public housing residents and other low- and moderate-income residents in connection with construction projects funded under the Consolidated Plan. This provision helps foster local economic development, neighborhood economic improvement, and individual self-sufficiency. In this way, the County will comply with Section 3 of the Housing and Urban Development Act of 1968. It is expected that a number of projects selected for Consolidated Plan funding will focus on assisting households in poverty.

Employment programs reach only a part of the poverty population. Many people living in poverty are not employable. The County works cooperatively with public, social, and civic service organizations to develop and implement direct assistance and service delivery programs to improve the quality of life of these persons. This first step in providing health and social services is necessary to enable an unemployed person to become employable.

**How are the Jurisdiction poverty reducing goals, programs, and policies coordinated with this affordable housing plan**

The County is targeting a majority of its ESG funding to rapid rehousing and homeless prevention. These dollars primarily benefit households with extremely low incomes which are comparable to poverty levels. The goals of these programs is to stabilize the beneficiaries in housing to begin the path to self-sufficiency. Most of the County's other housing funds are focused on the rehabilitation of housing stock in neighborhoods and do not directly contribute to poverty reduction. A portion of the HOME funds are targeted toward the creation of new affordable rental units, some of which may benefit households under the poverty level. The County is examining the use of HOME funds for tenant based rental assistance which would be geared toward helping low income families rise out of poverty.

## **SP-80 Monitoring - 91.230**

**Describe the standards and procedures that the jurisdiction will use to monitor activities carried out in furtherance of the plan and will use to ensure long-term compliance with requirements of the programs involved, including minority business outreach and the comprehensive planning requirements**

In accordance with HUD's Community Planning and Development Notice 03-09, Union County developed a Performance Measurement System designed to measure both the productivity and impact of the Community Development Block Grant Program.

The County's "Union County Measuring-Up Performance Matrix" performance measurement system has begun to be used in Program Year 2015. This new system will capture output and outcome information on each of the following

- Suitable Living Environment/Neighborhood Revitalization through the Multi-Jurisdictional Housing Rehab Program by measuring Number of housing units assisted that have eliminated at least one significant health and safety deficiency as a result of housing rehabilitation, as defined by local codes
- Affordable Housing through tracking number of unit years of affordability in rental projects, based on the investment of HOME dollars
- Economic Revitalization/Economic Opportunities through tracking decrease in abandoned or non-revenue producing properties (new homes/units)
- Downpayment Assistance through tracking increase in minority homeownership rates and neighborhood revitalization activities
- Activities to End Chronic Homelessness by tracking outcome information from our Emergency Shelter Grant Program (ESG), in addition to several other performance measurement areas

The Department of Economic Development will be responsible for most performance measurement activities and will incorporate measurement standards and methods into the process of awarding funds, allocating resources to programs and agencies and obtaining completion reports from those programs and agencies. The standard Grant Agreement specifies the required activities and conditions which must be met in order to carry out grant programs, including compliance with statutory and regulatory requirements. The monitoring requirements and procedures under this Consolidated Plan will build upon existing monitoring systems and experience in administering federal and state programs and funds.

The Department administers the CDBG, HOME, and Section 8 Housing Assistance Payment Programs, and executes a housing rehabilitation program for homes owned by very-low, low- and moderate-income persons. The Union County Department of Human Services administers the ESG Supportive Housing programs.

The County's standards and procedures for monitoring are designed to ensure that:

- 1) objectives of the National Affordable Housing Act are met

2) program activities are progressed in compliance with the specifications and schedule for each program

3) recipients are in compliance with other applicable laws, implementing regulations, and with the requirements to affirmatively further fair housing and minimize displacement of low-income households

Both the Action Plan and the Consolidated Plan will be monitored through the use of checklists and forms that are currently used to facilitate uniform monitoring of program activity. The Division will identify performance measures in advance of allocating funds. Each description of projects and activities will contain the specific measures by which the project will be evaluated. The strategies presented earlier each present measures that can or may be employed. Measures will be kept as simple and direct as possible.

Monitoring will occur through regular telephone and on-site monitoring visits. These visits will occur as necessary, but at least once a year. On all housing rehabilitation activities an inspection is made to insure housing code compliance.

All sub-recipients must identify the personnel working on the project, keep accurate records and filing systems to document program benefits and compliance, maintain an appropriate financial management system, submit to an audit, and submit a final report as a closeout procedure.

## Expected Resources

### AP-15 Expected Resources - 91.420(b), 91.220(c)(1,2)

#### Introduction

The main source of funding for the goals, programs, and projects discussed in this Consolidated Plan will come from the Community Development Block Grant (CDBG), the HOME Investment Partnerships Program (HOME), and the Emergency Solutions Grant (ESG).

CDBG funds may be used for a broad range of activities, including housing, infrastructure, public facilities and services, and economic development, as long as the purpose of the program is to benefit persons considered to be low or moderate income (below 80% of the area median income).

HOME funds may only be used for affordable housing projects. This includes the acquisition and development of new housing, the rehabilitation of existing units, tenant-based rental assistance, and homebuyer assistance.

ESG funds are dedicated to ending homelessness and can be used for rapid re-housing, homeless prevention, and the support of shelters and services that serve the homeless.

#### Anticipated Resources

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	public - federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	4,016,263	300,000	1,329,489	5,645,752	17,265,052	

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
HOME	public - federal	Acquisition Homebuyer assistance Homeowner rehab Multifamily rental new construction Multifamily rental rehab New construction for ownership TBRA	802,222	0	0	802,222	3,208,888	
ESG	public - federal	Conversion and rehab for transitional housing Financial Assistance Overnight shelter Rapid re-housing (rental assistance) Rental Assistance Services Transitional housing	365,954	0	0	365,954	1,463,816	

**Table 55 - Expected Resources – Priority Table**

**Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied**

For ESG funds each award to agencies will be required to generate a dollar for dollar match.

For HOME funds eachh development that receives funds will be required to generate a 25% match.

**If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan**

There are no publicly-owned properties currently identified to help meet the needs identified in this plan.

**Discussion**

It should be noted that is difficult to estimate the funding levels for the HOME, CDBG, and ESG programs for the term of the Consolidated Plan. Given this, the goals listed in the plan are based on the assumption that funding will remain relatively stable over the next four years. In reality, the size of both the CDBG and HOME allocations continue to decrease.

## Annual Goals and Objectives

### AP-20 Annual Goals and Objectives - 91.420, 91.220(c)(3)&(e)

#### Goals Summary Information

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	Public Facilities	2015	2019	Non-Housing Community Development	City of Plainfield Rahway City of Linden Countywide	Public Facilities	CDBG: \$750,000	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 25000 Persons Assisted
2	Public Infrastructure Improvements	2015	2019	Non-Housing Community Development	City of Plainfield City of Hillside Rahway Borough of Roselle Park Borough of Roselle City of Linden Countywide	Public Improvements	CDBG: \$1,500,000	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 26000 Persons Assisted

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
3	Public Services	2015	2019	Non-Housing Community Development	City of Plainfield City of Hillside Rahway Borough of Roselle Park Borough of Roselle City of Linden Countywide	Social Services	CDBG: \$582,500	Public service activities other than Low/Moderate Income Housing Benefit: 20000 Persons Assisted
4	Economic Development	2015	2019	Non-Housing Community Development	Countywide	Economic Development	CDBG: \$155,000	Jobs created/retained: 5 Jobs
5	Address Homelessness	2015	2019	Homeless	Countywide	Homeless	ESG: \$365,954	Tenant-based rental assistance / Rapid Rehousing: 30 Households Assisted Homeless Person Overnight Shelter: 400 Persons Assisted Homelessness Prevention: 80 Persons Assisted

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
6	Housing Rehabilitation	2015	2019	Affordable Housing	City of Plainfield City of Hillside Rahway Borough of Roselle Park Borough of Roselle City of Linden Countywide	Housing Rehabilitation	CDBG: \$1,500,000	Homeowner Housing Rehabilitated: 177 Household Housing Unit
7	Expand Affordable Housing	2015	2019	Affordable Housing	Countywide	Housing Development	HOME: \$720,333	Rental units constructed: 5 Household Housing Unit Homeowner Housing Added: 1 Household Housing Unit

**Table 56 – Goals Summary**

### Goal Descriptions

1	Goal Name	Public Facilities
	Goal Description	
2	Goal Name	Public Infrastructure Improvements
	Goal Description	
3	Goal Name	Public Services
	Goal Description	
4	Goal Name	Economic Development
	Goal Description	

<b>5</b>	<b>Goal Name</b>	Address Homelessness
	<b>Goal Description</b>	
<b>6</b>	<b>Goal Name</b>	Housing Rehabilitation
	<b>Goal Description</b>	
<b>7</b>	<b>Goal Name</b>	Expand Affordable Housing
	<b>Goal Description</b>	

## AP-35 Projects - 91.420, 91.220(d)

### Introduction

#	Project Name
1	Facilities
2	Housing
3	Infrastructure Improvements
4	Social Services
5	Social Services - United Way
7	CDBG Administration
8	CDBG Plainfield Admin & Program Delivery
9	CDBG Rahway Admin & Program Delivery
10	2015 HESG Homeless Funds
11	HOME Projects
12	Group Homes Improvement Project
13	Group Homes Improvement Project
14	Parking Lot Repaving Project
15	Multi-Purpose Center Cooling Units
16	Restroom Rehabilitation
17	Facility Improvements
18	Windows and Doors Replacement
19	Demolition
20	Playground Improvement
21	Facility Rehabilitation
22	YMCA Facility Improvement
23	Facility Rehabilitation
24	ADA Upgrades
25	Rehabilitation of Staircases
26	Heating Zone Valve & Fire Alarm Replacement
27	Senior Center Improvements
28	ADA Aquatic Lift Chair
29	Senior Citizen Center
30	ADA Ramp/ Curb Rehab
31	Roadway Rehabilitation
32	ADA Ramp/ Curb Rehab
33	Roadway Rehabilitation
34	ADA Improvement Parks & Buildings
35	Roadway Rehabilitation
36	Roadway Rehabilitation
37	Roadway Rehabilitation
38	Roadway Rehabilitation
39	Senior Citizen Social Program
40	Child Advocacy Training
41	Recreation & Therapy for Autistic Adults
42	Senior Citizen Social Program

#	Project Name
43	Recreation Programs for Disabled Adults
44	Bereavement Program
45	LIFE Center Program
46	Nutrition Program
47	Senior Citizen Social Program
48	Family Promise Van Driver Salary
49	Senior Citizen Social Program
50	Senior Citizen Transportation Program
51	Senior Citizen Social Program
52	Senior Health Care Program
53	Senior Citizen Social Program
54	Youth Recreation Program
55	Child Health Care Program
56	Chronic Illness Program
57	Senior Citizen Social Program
58	Food Pantry/ Nutrition Program
59	Senior Citizen Social Program
60	Senior Citizen Social Program
61	Senior Citizen High Risk Health Fair & Health Care Program
62	Afterschool Services
63	Teen Resources
64	Playground Monitor Mentoring Program
65	Plainfield Disable Care Services
66	Multi-Church Shelter Program
67	Bilingual Day Care Center
68	Senior Citizen Social Program
69	Neighborhood Health Services Corp
70	Day Care
71	Teen Program Activities
72	Age-Out Program
73	Youth & Feeding Program
74	Senior Citizen Social Program
75	Senior Citizen Social Program
76	Workforce Initiative
77	Senior Citizen Social Program
78	Senior Citizen Transportation Program
79	Housing Authority Project Independence
80	Summit - Youth Center
81	Summit - Senior Citizen Transportation Program
82	Early Childhood Education Support
83	Family Strengthening
84	Senior Citizen Social Program
85	Senior Citizen Handyman Program
86	Home Improvement Program

#	Project Name
87	Tools for Opportunity Program
88	Foreclosure Prevention and Intervention Initiative
89	Comprehensive Housing Counseling
90	Senior Citizen Handyman
91	Senior Citizen Handyman Program
92	Code Enforcement Program
93	Home Improvement Program
94	Senior Citizen Handyman Program
95	Senior Citizen Handyman Program
96	Plainfield Comprehensive Housing
97	Emergency Housing Program
98	Home Improvement Program
99	Code Enforcement Program
100	Senior Citizen Center Handyman Program
101	Housing Code Enforcement Program
102	Economic Development Corp.
103	Freeholder Initiative Project

**Table 57 – Project Information**

**Describe the reasons for allocation priorities and any obstacles to addressing underserved needs**

**AP-38 Project Summary**  
**Project Summary Information**

1	<b>Project Name</b>	Facilities
	<b>Target Area</b>	City of Plainfield Rahway City of Linden Countywide
	<b>Goals Supported</b>	Public Facilities
	<b>Needs Addressed</b>	Public Facilities
	<b>Funding</b>	CDBG: \$750,000
	<b>Description</b>	
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	Please refer to the appendix for detailed information on each facility project.
2	<b>Project Name</b>	Housing
	<b>Target Area</b>	City of Plainfield City of Hillside Rahway Borough of Roselle Park Borough of Roselle City of Linden Countywide
	<b>Goals Supported</b>	Housing Rehabilitation
	<b>Needs Addressed</b>	Housing Rehabilitation
	<b>Funding</b>	CDBG: \$1,500,000
	<b>Description</b>	
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	

	<b>Location Description</b>	
	<b>Planned Activities</b>	For detailed project information, please refer to the plan's appendix.
<b>3</b>	<b>Project Name</b>	Infrastructure Improvements
	<b>Target Area</b>	City of Plainfield City of Hillside Rahway Borough of Roselle Park Borough of Roselle City of Linden Countywide
	<b>Goals Supported</b>	Public Infrastructure Improvements
	<b>Needs Addressed</b>	Public Improvements
	<b>Funding</b>	CDBG: \$1,500,000
	<b>Description</b>	
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	For detailed information on each infrastructure project, please refer to the plan's appendix.
<b>4</b>	<b>Project Name</b>	Social Services
	<b>Target Area</b>	City of Plainfield City of Hillside Rahway Borough of Roselle Park Borough of Roselle City of Linden Countywide
	<b>Goals Supported</b>	Public Services
	<b>Needs Addressed</b>	Social Services
	<b>Funding</b>	CDBG: \$424,000
	<b>Description</b>	

	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	For detailed information on each project, please refer to the plan's appendix.
<b>5</b>	<b>Project Name</b>	Social Services - United Way
	<b>Target Area</b>	Countywide
	<b>Goals Supported</b>	Public Services
	<b>Needs Addressed</b>	Social Services
	<b>Funding</b>	CDBG: \$158,500
	<b>Description</b>	
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	For detailed project information, please refer to the plan's appendix.
<b>6</b>	<b>Project Name</b>	CDBG Administration
	<b>Target Area</b>	Countywide
	<b>Goals Supported</b>	Public Facilities Public Infrastructure Improvements Public Services Economic Development Address Homelessness Housing Rehabilitation Expand Affordable Housing

	<b>Needs Addressed</b>	Housing Rehabilitation Housing Development Public Improvements Public Facilities Social Services Economic Development Homeless Public Housing
	<b>Funding</b>	CDBG: \$803,252
	<b>Description</b>	
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	Planning, general administration, and program delivery.
7	<b>Project Name</b>	CDBG Plainfield Admin & Program Delivery
	<b>Target Area</b>	City of Plainfield
	<b>Goals Supported</b>	Public Facilities Public Infrastructure Improvements Public Services Economic Development Address Homelessness Housing Rehabilitation Expand Affordable Housing
	<b>Needs Addressed</b>	Housing Rehabilitation Housing Development Public Improvements Public Facilities Social Services Economic Development Homeless Public Housing
	<b>Funding</b>	CDBG: \$30,000
	<b>Description</b>	
	<b>Target Date</b>	

	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	Planning, administration, and program delivery
<b>8</b>	<b>Project Name</b>	CDBG Rahway Admin & Program Delivery
	<b>Target Area</b>	Rahway
	<b>Goals Supported</b>	Public Facilities Public Infrastructure Improvements Public Services Economic Development Address Homelessness Housing Rehabilitation Expand Affordable Housing
	<b>Needs Addressed</b>	Housing Rehabilitation Housing Development Public Improvements Public Facilities Social Services Economic Development Homeless
	<b>Funding</b>	CDBG: \$15,000
	<b>Description</b>	
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	Planning, general administration, and program delivery.
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
<b>9</b>	<b>Project Name</b>	2015 HESG Homeless Funds
	<b>Target Area</b>	Countywide
	<b>Goals Supported</b>	Address Homelessness
	<b>Needs Addressed</b>	Homeless

	<b>Funding</b>	ESG: \$365,954
	<b>Description</b>	
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	For detailed project information, please refer to the plan's appendix.
<b>10</b>	<b>Project Name</b>	HOME Projects
	<b>Target Area</b>	Countywide
	<b>Goals Supported</b>	Expand Affordable Housing
	<b>Needs Addressed</b>	Housing Development
	<b>Funding</b>	HOME: \$802,222
	<b>Description</b>	
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	HOME-eligible uses include acquisition, construction costs, and related soft costs.
<b>11</b>	<b>Project Name</b>	Group Homes Improvement Project
	<b>Target Area</b>	Countywide
	<b>Goals Supported</b>	Public Infrastructure Improvements
	<b>Needs Addressed</b>	Public Improvements
	<b>Funding</b>	:
	<b>Description</b>	Rehabilitation of Roof
	<b>Target Date</b>	

	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	
<b>12</b>	<b>Project Name</b>	Group Homes Improvement Project
	<b>Target Area</b>	Countywide
	<b>Goals Supported</b>	Public Infrastructure Improvements Housing Rehabilitation
	<b>Needs Addressed</b>	Housing Rehabilitation Public Improvements
	<b>Funding</b>	:
	<b>Description</b>	Rehabilitation of four group homes serving low income residents with Developmental disabilities.
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	
<b>13</b>	<b>Project Name</b>	Parking Lot Repaving Project
	<b>Target Area</b>	Countywide
	<b>Goals Supported</b>	Public Infrastructure Improvements
	<b>Needs Addressed</b>	Public Improvements
	<b>Funding</b>	:
	<b>Description</b>	Rehabilitation/Repave Parking Lot at Cerebral Palsy building
	<b>Target Date</b>	

	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	
<b>14</b>	<b>Project Name</b>	Multi-Purpose Center Cooling Units
	<b>Target Area</b>	City of Linden
	<b>Goals Supported</b>	Public Facilities Public Infrastructure Improvements
	<b>Needs Addressed</b>	Public Improvements
	<b>Funding</b>	:
	<b>Description</b>	Replacing two 18 Ton HVAC units for the Gymnasium.
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	
<b>15</b>	<b>Project Name</b>	Restroom Rehabilitation
	<b>Target Area</b>	City of Plainfield
	<b>Goals Supported</b>	Public Infrastructure Improvements
	<b>Needs Addressed</b>	Public Facilities
	<b>Funding</b>	:
	<b>Description</b>	Restroom Rehab at Senior Center
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	

	<b>Location Description</b>	
	<b>Planned Activities</b>	
<b>16</b>	<b>Project Name</b>	Facility Improvements
	<b>Target Area</b>	City of Plainfield
	<b>Goals Supported</b>	Public Facilities Public Infrastructure Improvements
	<b>Needs Addressed</b>	Public Facilities
	<b>Funding</b>	:
	<b>Description</b>	Purchase and Installation of commercial fencing
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	
	<b>Project Name</b>	Windows and Doors Replacement
	<b>Target Area</b>	City of Plainfield
<b>17</b>	<b>Goals Supported</b>	Public Facilities
	<b>Needs Addressed</b>	Public Improvements Public Facilities
	<b>Funding</b>	:
	<b>Description</b>	Replace windows and doors
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	
	<b>Project Name</b>	Demolition
	<b>Target Area</b>	City of Plainfield

	<b>Goals Supported</b>	Public Facilities Public Services
	<b>Needs Addressed</b>	Public Improvements Public Facilities
	<b>Funding</b>	:
	<b>Description</b>	Demolition of Elmwood Gardens Housing
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	
19	<b>Project Name</b>	Playground Improvement
	<b>Target Area</b>	City of Plainfield
	<b>Goals Supported</b>	Public Facilities Public Infrastructure Improvements Public Services
	<b>Needs Addressed</b>	Public Improvements
	<b>Funding</b>	:
	<b>Description</b>	City will use CDBG funds to install restrooms
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	
20	<b>Project Name</b>	Facility Rehabilitation
	<b>Target Area</b>	City of Plainfield
	<b>Goals Supported</b>	Public Facilities Public Infrastructure Improvements
	<b>Needs Addressed</b>	

	<b>Funding</b>	:
	<b>Description</b>	Facility improvements as needed i.e.HVAC system and structural masonry work
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	
21	<b>Project Name</b>	YMCA Facility Improvement
	<b>Target Area</b>	Rahway
	<b>Goals Supported</b>	Public Facilities Public Infrastructure Improvements
	<b>Needs Addressed</b>	Public Improvements
	<b>Funding</b>	:
	<b>Description</b>	Roof replacement and various other facility improvements
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	
22	<b>Project Name</b>	Facility Rehabilitation
	<b>Target Area</b>	Rahway
	<b>Goals Supported</b>	Public Facilities Public Infrastructure Improvements
	<b>Needs Addressed</b>	Public Improvements
	<b>Funding</b>	:
	<b>Description</b>	HVAC System
	<b>Target Date</b>	

	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	
23	<b>Project Name</b>	ADA Upgrades
	<b>Target Area</b>	Rahway
	<b>Goals Supported</b>	Public Infrastructure Improvements Public Services
	<b>Needs Addressed</b>	Public Improvements
	<b>Funding</b>	:
	<b>Description</b>	ADA Apartment upgrades
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	
24	<b>Project Name</b>	Rehabilitation of Staircases
	<b>Target Area</b>	
	<b>Goals Supported</b>	Public Facilities Public Infrastructure Improvements
	<b>Needs Addressed</b>	
	<b>Funding</b>	:
	<b>Description</b>	Facility improvement to senior housing complex including replacement of staircases
	<b>Target Date</b>	

	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	
25	<b>Project Name</b>	Heating Zone Valve & Fire Alarm Replacement
	<b>Target Area</b>	
	<b>Goals Supported</b>	Public Facilities Public Infrastructure Improvements
	<b>Needs Addressed</b>	Public Improvements
	<b>Funding</b>	:
	<b>Description</b>	Facility improvement as needed including Fire Alarm System
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	
26	<b>Project Name</b>	Senior Center Improvements
	<b>Target Area</b>	
	<b>Goals Supported</b>	Public Facilities Public Infrastructure Improvements
	<b>Needs Addressed</b>	Public Improvements Public Facilities
	<b>Funding</b>	:
	<b>Description</b>	Address drainage and flooding issues
	<b>Target Date</b>	

	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	
27	<b>Project Name</b>	ADA Aquatic Lift Chair
	<b>Target Area</b>	
	<b>Goals Supported</b>	Public Facilities Public Infrastructure Improvements
	<b>Needs Addressed</b>	Public Improvements Public Facilities
	<b>Funding</b>	:
	<b>Description</b>	Purchase of ADA Aquatic Life Chair
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	
28	<b>Project Name</b>	Senior Citizen Center
	<b>Target Area</b>	
	<b>Goals Supported</b>	Public Facilities Public Infrastructure Improvements
	<b>Needs Addressed</b>	Public Improvements
	<b>Funding</b>	:
	<b>Description</b>	Emergency Generators in Senior Center
	<b>Target Date</b>	

	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	
<b>29</b>	<b>Project Name</b>	ADA Ramp/ Curb Rehab
	<b>Target Area</b>	
	<b>Goals Supported</b>	Public Facilities Public Infrastructure Improvements Public Services
	<b>Needs Addressed</b>	Public Improvements
	<b>Funding</b>	:
	<b>Description</b>	Construction of ADA curbs cuts located at various locations
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	
<b>30</b>	<b>Project Name</b>	Roadway Rehabilitation
	<b>Target Area</b>	
	<b>Goals Supported</b>	Public Infrastructure Improvements
	<b>Needs Addressed</b>	Public Improvements
	<b>Funding</b>	:
	<b>Description</b>	Rehabilitation of roadway, curbs, and sidewalks
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	

	<b>Location Description</b>	
	<b>Planned Activities</b>	
<b>31</b>	<b>Project Name</b>	ADA Ramp/ Curb Rehab
	<b>Target Area</b>	
	<b>Goals Supported</b>	Public Infrastructure Improvements
	<b>Needs Addressed</b>	Public Improvements
	<b>Funding</b>	:
	<b>Description</b>	Construction of ADA curbs cuts located at various locations
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	
	<b>Project Name</b>	Roadway Rehabilitation
	<b>Target Area</b>	City of Linden
<b>32</b>	<b>Goals Supported</b>	Public Facilities Public Infrastructure Improvements
	<b>Needs Addressed</b>	Public Improvements
	<b>Funding</b>	:
	<b>Description</b>	Rehab of roadways, curbs, and sidewalks as needed on various streets
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	
	<b>Project Name</b>	ADA Improvement Parks & Buildings
	<b>Target Area</b>	Countywide

	<b>Goals Supported</b>	Public Facilities Public Infrastructure Improvements
	<b>Needs Addressed</b>	Public Facilities
	<b>Funding</b>	:
	<b>Description</b>	Construct ADA Accessible Sensory Awareness Hiking Trail at Trailside Nature and Science Center County Park in Mountainside
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	
34	<b>Project Name</b>	Roadway Rehabilitation
	<b>Target Area</b>	
	<b>Goals Supported</b>	Public Infrastructure Improvements
	<b>Needs Addressed</b>	Public Improvements
	<b>Funding</b>	:
	<b>Description</b>	Rehab of roadway, curbs and sidewalk
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
35	<b>Project Name</b>	Roadway Rehabilitation
	<b>Target Area</b>	Rahway
	<b>Goals Supported</b>	Public Facilities Public Infrastructure Improvements
	<b>Needs Addressed</b>	Public Improvements

	<b>Funding</b>	:
	<b>Description</b>	Rehab of roadway, curbs and sidewalk
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	
36	<b>Project Name</b>	Roadway Rehabilitation
	<b>Target Area</b>	Borough of Roselle
	<b>Goals Supported</b>	Public Facilities Public Infrastructure Improvements
	<b>Needs Addressed</b>	Public Improvements
	<b>Funding</b>	:
	<b>Description</b>	Rehab of roadway, curbs, and sidewalks
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	
37	<b>Project Name</b>	Roadway Rehabilitation
	<b>Target Area</b>	Borough of Roselle Park
	<b>Goals Supported</b>	Public Facilities
	<b>Needs Addressed</b>	Public Facilities
	<b>Funding</b>	:
	<b>Description</b>	Rehab of roadway, curbs, and sidewalks on Seaton Ave
	<b>Target Date</b>	

	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	
<b>38</b>	<b>Project Name</b>	Senior Citizen Social Program
	<b>Target Area</b>	
	<b>Goals Supported</b>	Public Services
	<b>Needs Addressed</b>	Social Services
	<b>Funding</b>	:
	<b>Description</b>	Funds will be used to pay a portion of rent at Mt. Carmel Hall which is the location of bi-weekly Senior Citizen meetings. Funds will also be used to pay a portion of bus driver salary.
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	
<b>39</b>	<b>Project Name</b>	Child Advocacy Training
	<b>Target Area</b>	
	<b>Goals Supported</b>	Public Services
	<b>Needs Addressed</b>	Social Services
	<b>Funding</b>	:
	<b>Description</b>	Plan methods of recruiting volunteers. Develop and distribute volunteer recruitment materials; including press releases and participation in various community based events. Coordinate overall program volunteer training and maintain volunteer application as they are received.
	<b>Target Date</b>	

	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	
<b>40</b>	<b>Project Name</b>	Recreation & Therapy for Autistic Adults
	<b>Target Area</b>	Countywide
	<b>Goals Supported</b>	Public Services
	<b>Needs Addressed</b>	Social Services
	<b>Funding</b>	:
	<b>Description</b>	CD funds would be used to pay for the contracted services of organizations engaged by Our House, INC. to provide music therapy and art therapy, as well as rental for pool facilities and rec (swim/yoga/soccer) coaches. All services to be provided for adults on the autism spectrum as part of a full-day, year-round life enhancement program
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	
<b>41</b>	<b>Project Name</b>	Senior Citizen Social Program
	<b>Target Area</b>	
	<b>Goals Supported</b>	Public Services
	<b>Needs Addressed</b>	Social Services
	<b>Funding</b>	:

	<b>Description</b>	Funds will be used to provide transportation services for the elderly, including payment of bus driver salaries and transportation related costs. Funds will be used to provide various cultural, educational, nutritional, medical, health related and recreational programs for seniors. Funds will be used to purchase supplies for programs as well as pay salaries.
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	
42	<b>Project Name</b>	Recreation Programs for Disabled Adults
	<b>Target Area</b>	Countywide
	<b>Goals Supported</b>	Public Services
	<b>Needs Addressed</b>	Social Services
	<b>Funding</b>	:
	<b>Description</b>	Funds will be used to pay salary of instructors hired to teach recreation programs for the disabled such as: Modified exercise, golf, karate, arts unbound. Funds will be used to pay social events such as a Barn Dance and Luau. This grant will allow the County to expand existing programs and serve additional individuals with disabilities.
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	
43	<b>Project Name</b>	Bereavement Program
	<b>Target Area</b>	Countywide
	<b>Goals Supported</b>	Public Services

	<b>Needs Addressed</b>	Social Services
	<b>Funding</b>	:
	<b>Description</b>	This bereavement counseling service consists of group and individual counseling and six (6) session lecture series given three times a year primarily addressed to senior citizens to decrease physical and emotional problems caused by being distraught and disorganized due to grief from loss of a spouse of loved one.
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	
44	<b>Project Name</b>	LIFE Center Program
	<b>Target Area</b>	Countywide
	<b>Goals Supported</b>	Public Services
	<b>Needs Addressed</b>	Social Services
	<b>Funding</b>	:
	<b>Description</b>	Designed to encourage lifelong learning, the LIFE Center was the first of its kind in the US and still considered a model program. Funds would be used to pay LIFE Center instructor salaries. The LIFE Center delivers off-campus classes to senior citizens throughout Union County.
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	
45	<b>Project Name</b>	Nutrition Program
	<b>Target Area</b>	

	<b>Goals Supported</b>	Public Services
	<b>Needs Addressed</b>	Social Services
	<b>Funding</b>	:
	<b>Description</b>	To provide a well rounded and supervised program with the main emphasis being nutrition, together with recreational, educational, health, social and cultural activities to enhance the quality of life for seniors. To provide a special environment to carry out these activities and services to meet the needs of seniors whose circumstances may not allow them to pursue these interests.
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	
46	<b>Project Name</b>	Senior Citizen Social Program
	<b>Target Area</b>	
	<b>Goals Supported</b>	Public Services
	<b>Needs Addressed</b>	Social Services
	<b>Funding</b>	:
	<b>Description</b>	Funds will be used to provide transportation services for the elderly, including payment of bus driver salaries and transportation related costs. Funds will be used to provide various cultural, educational, nutritional, medical, health related and recreational programs for seniors. Funds will be used to purchase supplies for programs as well as pay salaries.
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	

	<b>Planned Activities</b>	
<b>47</b>	<b>Project Name</b>	Family Promise Van Driver Salary
	<b>Target Area</b>	Countywide
	<b>Goals Supported</b>	Public Services
	<b>Needs Addressed</b>	Social Services
	<b>Funding</b>	:
	<b>Description</b>	Family Promise provides emergency shelter, meals and case management to homeless families. Funds will help support the salary of the van driver.
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	
<b>48</b>	<b>Project Name</b>	Senior Citizen Social Program
	<b>Target Area</b>	
	<b>Goals Supported</b>	Public Services
	<b>Needs Addressed</b>	Social Services
	<b>Funding</b>	:
	<b>Description</b>	Funds will be used to provide transportation services for the elderly, including payment of bus driver salaries and transportation related costs. Funds will be used to provide various cultural, educational, nutritional, medical, health related and recreational programs for seniors. Funds will be used to purchase supplies for programs as well as pay salaries.
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	

	<b>Planned Activities</b>	
<b>49</b>	<b>Project Name</b>	Senior Citizen Transportation Program
	<b>Target Area</b>	
	<b>Goals Supported</b>	Public Services
	<b>Needs Addressed</b>	Social Services
	<b>Funding</b>	:
	<b>Description</b>	
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	
<b>50</b>	<b>Project Name</b>	Senior Citizen Social Program
	<b>Target Area</b>	
	<b>Goals Supported</b>	Public Services
	<b>Needs Addressed</b>	Social Services
	<b>Funding</b>	:
	<b>Description</b>	Funds will be used to provide transportation services for the elderly, including payment of bus driver salaries and transportation related costs. Funds will be used to provide various cultural, educational, nutritional, medical, health related and recreational programs for seniors. Funds will be used to purchase supplies for programs as well as pay salaries.
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	
<b>51</b>	<b>Project Name</b>	Senior Health Care Program

	<b>Target Area</b>	City of Hillside
	<b>Goals Supported</b>	Public Services
	<b>Needs Addressed</b>	Social Services
	<b>Funding</b>	:
	<b>Description</b>	Funds will be used to provide various cultural, educational, nutritional, medical, health related and recreational programs for seniors. Funds will be used to purchase supplies for programs as well as pay salaries.
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	
52	<b>Project Name</b>	Senior Citizen Social Program
	<b>Target Area</b>	City of Hillside
	<b>Goals Supported</b>	Public Services
	<b>Needs Addressed</b>	Social Services
	<b>Funding</b>	:
	<b>Description</b>	Funds will be used to provide various cultural, educational, nutritional, medical, health related and recreational programs for seniors. Funds will be used to purchase supplies for programs as well as pay salaries.
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	
53	<b>Project Name</b>	Youth Recreation Program
	<b>Target Area</b>	City of Hillside

	<b>Goals Supported</b>	Public Services
	<b>Needs Addressed</b>	Social Services
	<b>Funding</b>	:
	<b>Description</b>	This grant provides recreation activities for the low and moderate income youth in the Township of Hillside and funding will be used for reimbursement of salaries, supplies and equipment. Township will perform intake functions to ensure proper documentation of low income compliance
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	
54	<b>Project Name</b>	Child Health Care Program
	<b>Target Area</b>	City of Hillside
	<b>Goals Supported</b>	Public Services
	<b>Needs Addressed</b>	Social Services
	<b>Funding</b>	:
	<b>Description</b>	This program address the primary health needs of the very young and provides important maternal and child health services by way of prenatal and post partum counseling and teaching. Hillside's project is an ongoing one, which has developed a modern health station and is providing nursing and physician services to low moderate income families with infants and children. Hillside will continue with the lead poisoning investigations services conducted as per NJDOH guidelines. Home visiting and nurse counseling are included in the investigations. Funds will be used for reimbursement of salaries, supplies and equipment for this program.
	<b>Target Date</b>	

	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	
55	<b>Project Name</b>	Chronic Illness Program
	<b>Target Area</b>	
	<b>Goals Supported</b>	Public Services
	<b>Needs Addressed</b>	Social Services
	<b>Funding</b>	:
	<b>Description</b>	The program includes a yearly Health Fair, Health Care Screening and continued education for Chronic illness. Program will provide free screening services to Kenilworth residents for 62 years of age or older senior citizens. Program is an ongoing program aimed at providing health care services to senior citizens of Kenilworth.
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	
56	<b>Project Name</b>	Senior Citizen Social Program
	<b>Target Area</b>	
	<b>Goals Supported</b>	Public Services
	<b>Needs Addressed</b>	Social Services
	<b>Funding</b>	:

	<b>Description</b>	Funds will be used to provide various cultural, educational, nutritional, medical, health related and recreational programs for seniors. Funds will be used to purchase supplies for programs as well as pay salaries. Funds will be used to provide transportation services for the elderly, including payment of bus driver salaries and transportation related costs.
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	
57	<b>Project Name</b>	Food Pantry/ Nutrition Program
	<b>Target Area</b>	City of Linden
	<b>Goals Supported</b>	Public Services
	<b>Needs Addressed</b>	Social Services
	<b>Funding</b>	:
	<b>Description</b>	LINCS food pantry distributes nutritional food & personal items, supplementing families monthly resources. There are many L/M families in the community who need assistance meeting minimal food & nutritional requirements. Funding is needed to reach people and provide service once they are registered.
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	
58	<b>Project Name</b>	Senior Citizen Social Program
	<b>Target Area</b>	
	<b>Goals Supported</b>	Public Services

	<b>Needs Addressed</b>	Social Services
	<b>Funding</b>	:
	<b>Description</b>	Funds will be used to provide transportation services for the elderly, including payment of bus driver salaries and transportation related costs. Funds will be used to provide various cultural, educational, nutritional, medical, health related and recreational programs for seniors. Funds will be used to purchase supplies for programs as well as pay salaries.
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	
<b>59</b>	<b>Project Name</b>	Senior Citizen Social Program
	<b>Target Area</b>	
	<b>Goals Supported</b>	Public Services
	<b>Needs Addressed</b>	Social Services
	<b>Funding</b>	:
	<b>Description</b>	: Funds will be used to provide transportation services for the elderly, including payment of bus driver salaries and transportation related costs. Funds will be used to provide various cultural, educational, nutritional, medical, health related and recreational programs for seniors. Funds will be used to purchase supplies for programs as well as pay salaries.
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	
<b>60</b>	<b>Project Name</b>	Senior Citizen High Risk Health Fair & Health Care Program

	<b>Target Area</b>	
	<b>Goals Supported</b>	Public Services
	<b>Needs Addressed</b>	Social Services
	<b>Funding</b>	:
	<b>Description</b>	The New Providence Health Department provides many programs & services for the residents of the community. In particular there are many services and screenings programs geared for the high risk senior population. These programs are developed with the Senior Coordinator and are given with the assistance of local professionals and organizations including hospitals. The programs are given year round mainly at the Senior Center, they are well publicized and attended. Funds will be spent on the health fair, cholesterol, blood glucose screenings, presentations, guest speakers, screenings, equipment, supplies, educational videos, and refreshments.
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	
61	<b>Project Name</b>	Afterschool Services
	<b>Target Area</b>	City of Plainfield
	<b>Goals Supported</b>	Public Services
	<b>Needs Addressed</b>	Social Services
	<b>Funding</b>	:
	<b>Description</b>	Funds will be used to pay salaries of qualified staff to provide after-school/summer camp services.
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	

	<b>Location Description</b>	
	<b>Planned Activities</b>	
<b>62</b>	<b>Project Name</b>	Teen Resources
	<b>Target Area</b>	City of Plainfield
	<b>Goals Supported</b>	Public Services
	<b>Needs Addressed</b>	Social Services
	<b>Funding</b>	:
	<b>Description</b>	The program is designed to promote the education and social development of teens in the community. Funds will be used to assist in the continued operation of programs.
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	
	<b>Project Name</b>	Playground Monitor Mentoring Program
	<b>Target Area</b>	City of Plainfield
<b>63</b>	<b>Goals Supported</b>	Public Services
	<b>Needs Addressed</b>	Social Services
	<b>Funding</b>	:
	<b>Description</b>	Funds will be used to pay salaries of seasonal workers at the following locations - Hannah Atkins Teen Center, Bryant Playground, Matthewson Playground, Milt Campbell Field, Rushmore Playground and Siedler Field.
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	
	<b>Project Name</b>	Playground Monitor Mentoring Program
	<b>Target Area</b>	City of Plainfield

64	<b>Project Name</b>	Plainfield Disable Care Services
	<b>Target Area</b>	City of Plainfield
	<b>Goals Supported</b>	Public Services
	<b>Needs Addressed</b>	Social Services
	<b>Funding</b>	:
	<b>Description</b>	: Shut in Council would accomplish the following with Community Development Block Grant funding: Provide home visits, phone calls, toiletries, basic clothing needs and other essentials to help a shut-in-adult or seniors; provide home visit, phone calls, basic clothing needs, educational items, and other essentials to shut-in children.
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	
65	<b>Project Name</b>	Multi-Chruch Shelter Program
	<b>Target Area</b>	City of Plainfield
	<b>Goals Supported</b>	Public Services
	<b>Needs Addressed</b>	Social Services
	<b>Funding</b>	:
	<b>Description</b>	Provides shelter, meals, case management, counseling, budget counseling, clothing and transportation for clients to become self sufficient. Funds will be used to pay project salaries for the Director and Social Worker.
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	

66	<b>Project Name</b>	Bilingual Day Care Center
	<b>Target Area</b>	City of Plainfield
	<b>Goals Supported</b>	Public Services
	<b>Needs Addressed</b>	Social Services
	<b>Funding</b>	:
	<b>Description</b>	: Will provide on-going child care services for 69-72 low income pre-school children (predominantly Hispanic) in a manner appropriate to their age and stage of development. Opportunities for parent involvement, provide recreational programming (English to Spanish) as well as allow for the parents to continue their employment and/or further their education. 100% participants (children) will obtain the development skills necessary to enter public school without limitations.
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	
67	<b>Project Name</b>	Senior Citizen Social Program
	<b>Target Area</b>	City of Plainfield
	<b>Goals Supported</b>	Public Services
	<b>Needs Addressed</b>	Social Services
	<b>Funding</b>	:
	<b>Description</b>	Funds will be used to provide various cultural, educational, nutritional, medical, health related and recreational programs for seniors. Funds will be used to purchase supplies for programs as well as pay salaries.
	<b>Target Date</b>	

	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	
<b>68</b>	<b>Project Name</b>	Neighborhood Health Services Corp
	<b>Target Area</b>	City of Plainfield
	<b>Goals Supported</b>	Public Services
	<b>Needs Addressed</b>	Social Services
	<b>Funding</b>	:
	<b>Description</b>	The funds will be used to offset the salary cost of the Social Worker who will devote approx. 25% of time to the Domestic Violence.
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	
<b>69</b>	<b>Project Name</b>	Day Care
	<b>Target Area</b>	City of Plainfield
	<b>Goals Supported</b>	Public Services
	<b>Needs Addressed</b>	Social Services
	<b>Funding</b>	:
	<b>Description</b>	To provide affordable day care so parents can go to work, school or job training. Funds will be used to help pay new instructors.
	<b>Target Date</b>	

	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	
<b>70</b>	<b>Project Name</b>	Teen Program Activities
	<b>Target Area</b>	City of Plainfield
	<b>Goals Supported</b>	Public Services
	<b>Needs Addressed</b>	Social Services
	<b>Funding</b>	:
	<b>Description</b>	Funds will cover salaries for the staff involved with this program. The Plainfield Club expects to serve 75 children, provide youth with awareness and skills to counter the problems of their community. Help them become independent thinkers, productive students and hopeful youth. Help them envision a plan for the future. Through comprehensive and varied program strategies that are designed to maximize opportunities for young people to acquire four basic "senses", help them build self-esteem and grow into responsible citizens.
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	
<b>71</b>	<b>Project Name</b>	Age-Out Program
	<b>Target Area</b>	City of Plainfield
	<b>Goals Supported</b>	Public Services
	<b>Needs Addressed</b>	Social Services
	<b>Funding</b>	:
	<b>Description</b>	
	<b>Target Date</b>	

	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	
72	<b>Project Name</b>	Youth & Feeding Program
	<b>Target Area</b>	City of Plainfield
	<b>Goals Supported</b>	Public Services
	<b>Needs Addressed</b>	Social Services
	<b>Funding</b>	:
	<b>Description</b>	Funds are designated to be used for food for the soup kitchen. The daily feeding program is year round and operates Monday thru Friday.
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	
73	<b>Project Name</b>	Senior Citizen Social Program
	<b>Target Area</b>	Rahway
	<b>Goals Supported</b>	Public Services
	<b>Needs Addressed</b>	Social Services
	<b>Funding</b>	:
	<b>Description</b>	Funds will be used to provide various cultural, educational, nutritional, medical, health related and recreational programs for seniors. Funds will be used to purchase supplies for programs as well as pay salaries.
	<b>Target Date</b>	

	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	
<b>74</b>	<b>Project Name</b>	Senior Citizen Social Program
	<b>Target Area</b>	
	<b>Goals Supported</b>	Public Services
	<b>Needs Addressed</b>	Social Services
	<b>Funding</b>	:
	<b>Description</b>	Funds will be used to provide transportation services for the elderly, including payment of bus driver salaries and transportation related costs. Funds will be used to provide various cultural, educational, nutritional, medical, health related and recreational programs for seniors.
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	
<b>75</b>	<b>Project Name</b>	Workforce Initiative
	<b>Target Area</b>	Borough of Roselle
	<b>Goals Supported</b>	Public Services
	<b>Needs Addressed</b>	Social Services
	<b>Funding</b>	:

	<b>Description</b>	Funding is used to pay the salary of the Case Manager/Program Coordinator for the Roselle 1st Initiative Youth Component. The program is designed to include all aspects of Career Exploration, job seeking, and overall improvement. Participants engage in work experience, job and workplace readiness training, tutoring, interviewing skills, personality enhancement, and drug and alcohol abuse prevention.
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	
76	<b>Project Name</b>	Senior Citizen Social Program
	<b>Target Area</b>	Borough of Roselle Park
	<b>Goals Supported</b>	Public Services
	<b>Needs Addressed</b>	Social Services
	<b>Funding</b>	:
	<b>Description</b>	Funds will be used to provide various cultural, educational, nutritional, medical, health related and recreational programs for seniors. Funds will be used to purchase supplies for programs as well as pay salaries.
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	
77	<b>Project Name</b>	Senior Citizen Transportation Program
	<b>Target Area</b>	
	<b>Goals Supported</b>	Public Services
	<b>Needs Addressed</b>	Social Services

	<b>Funding</b>	:
	<b>Description</b>	Funds will be used to provide transportation services for the elderly, including payment of bus driver salaries and transportation related costs.
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	
78	<b>Project Name</b>	Housing Authority Project Independence
	<b>Target Area</b>	
	<b>Goals Supported</b>	Public Services
	<b>Needs Addressed</b>	Social Services
	<b>Funding</b>	:
	<b>Description</b>	The funds will be spent on the salary for the social worker serving residents of low/moderate Housing site. Expected services to the Seniors and Families: Bilingual assistance and intervention for children and senior citizens in crisis. Referrals to PAAD; food stamps; LEAP; Medicaid; doctors and provide individual counseling.
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	
79	<b>Project Name</b>	Summit - Youth Center
	<b>Target Area</b>	
	<b>Goals Supported</b>	Public Services
	<b>Needs Addressed</b>	Social Services

	<b>Funding</b>	:
	<b>Description</b>	The Summit Youth Center is located at 2 Walnut Street, Summit, serves young people ages 11-18. There is a monthly calendar of events that includes recreation, homework assistance, volunteer activities, life skills development, music, art and sports programs. The Youth Center is open daily from 3 to 7 PM and Fridays until ( PM. Weekends include programming on Saturdays from 2 to 8 PM. Currently 100 children registered to participate and hope to see number grow to 135 with new outreach, marketing and program development. Center provides a safe nurturing environment for children with no cost to them and their families. City will provide written documentation that at least 51% of program participants are low income.
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	
80	<b>Project Name</b>	Summit - Senior Citizen Transportation Program
	<b>Target Area</b>	
	<b>Goals Supported</b>	Public Services
	<b>Needs Addressed</b>	Social Services
	<b>Funding</b>	:
	<b>Description</b>	Funds will be used to provide transportation services for the elderly, including payment of bus driver salaries and transportation related costs.
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	

	<b>Planned Activities</b>	
<b>81</b>	<b>Project Name</b>	Early Childhood Education Support
	<b>Target Area</b>	
	<b>Goals Supported</b>	Public Services
	<b>Needs Addressed</b>	Social Services
	<b>Funding</b>	:
	<b>Description</b>	: All funds will be used to provide salary support for the teacher of the program. The Learning Circle YMCA is a full day non-profit child care center caring for children 6 weeks to 6 years of age. This early intervention project has been ongoing since 1999 for the purpose of providing ten preschool children who have been indentified by their teachers as being at risk for achieving success once they reach public school.
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	
<b>82</b>	<b>Project Name</b>	Family Strengthening
	<b>Target Area</b>	Countywide
	<b>Goals Supported</b>	Public Services
	<b>Needs Addressed</b>	Social Services
	<b>Funding</b>	:
	<b>Description</b>	: United Way of Greater Union County has partnered with the County of Union to strategically deploy CDBG Funds. They have realigned their funding priorities to focus on the area of Family Strengthening with an emphasis on education, income and health. Resources are aligned in the most effective way to help people gain access to educational, economic and health related opportunities. Activities include mental health services, education - early childhood/childcare and after school youth services, health services, housing and fiscal support- career services.
	<b>Target Date</b>	

	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	
<b>83</b>	<b>Project Name</b>	Senior Citizen Social Program
	<b>Target Area</b>	
	<b>Goals Supported</b>	Public Services
	<b>Needs Addressed</b>	Social Services
	<b>Funding</b>	:
	<b>Description</b>	Funds will be used to provide various cultural, educational, nutritional, medical, health related and recreational programs for seniors. Funds will be used to purchase supplies for programs as well as pay salaries.
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	
<b>84</b>	<b>Project Name</b>	Senior Citizen Handyman Program
	<b>Target Area</b>	
	<b>Goals Supported</b>	Public Services
	<b>Needs Addressed</b>	Social Services
	<b>Funding</b>	:
	<b>Description</b>	: Provides section 8 eligible citizens with an effective and professional home repair and maintenance program. Improvements include minor carpentry, plumbing, electrical, masonry, installing and removal of seasonal items and many other minor repairs. Funds will be used to reimburse the salary of the handyman and some of the supplies that are needed to do such home improvements.

	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	
<b>85</b>	<b>Project Name</b>	Home Improvement Program
	<b>Target Area</b>	Countywide
	<b>Goals Supported</b>	Public Services
	<b>Needs Addressed</b>	Social Services
	<b>Funding</b>	:
	<b>Description</b>	The Union County Home Improvement Program provides for housing rehabilitation with Community Block Grant funding not to exceed \$24,999.00 per unit; this will allow 20 units to be served. Funds will assist owner occupied HUD Section 8 eligible income households. Participating municipalities are: Berkeley Heights, Clark, Cranford, Fanwood, Garwood, Hillside, Kenilworth, Mountainside, New Providence, Roselle, Roselle Park, Scotch Plains, Springfield, Summit, and Westfield.
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	
<b>86</b>	<b>Project Name</b>	Tools for Opportunity Program
	<b>Target Area</b>	Countywide
	<b>Goals Supported</b>	Housing Rehabilitation
	<b>Needs Addressed</b>	Housing Rehabilitation
	<b>Funding</b>	:

	<b>Description</b>	Housing Counseling- This agency is a Community Based Development Organization (CBDO) designed to increase economic opportunities for low income persons. Scope of services will include: activities needed to address a lack of affordable housing; provision of financial assistance for homebuyer services; peer support programs; counseling and other similar services. Funds will be used to compensate counselors.
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	
87	<b>Project Name</b>	Foreclosure Prevention and Intervention Initiative
	<b>Target Area</b>	Countywide
	<b>Goals Supported</b>	Housing Rehabilitation
	<b>Needs Addressed</b>	Housing Rehabilitation
	<b>Funding</b>	:
	<b>Description</b>	: Housing Counseling- This agency is a Community Based Development Organization (CBDO) designed to increase economic opportunities for low income persons. Scope of services will include: activities needed to address a lack of affordable housing; provision of financial assistance for homebuyer services; peer support programs; counseling and other similar services. Funds will be used to compensate counselors.
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	

88	<b>Project Name</b>	Comprehensive Housing Counseling
	<b>Target Area</b>	Countywide
	<b>Goals Supported</b>	Housing Rehabilitation
	<b>Needs Addressed</b>	Housing Rehabilitation
	<b>Funding</b>	:
	<b>Description</b>	Housing Counseling- This agency is a Community Based Development Organization (CBDO) designed to increase economic opportunities for low income persons. Scope of services will include: activities needed to address a lack of affordable housing; provision of financial assistance for homebuyer services; peer support programs; counseling and other similar services. Funds will be used to compensate counselors.
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	
89	<b>Project Name</b>	Senior Citizen Handyman
	<b>Target Area</b>	
	<b>Goals Supported</b>	Housing Rehabilitation
	<b>Needs Addressed</b>	Housing Rehabilitation
	<b>Funding</b>	:
	<b>Description</b>	: Provides section 8 eligible citizens with an effective and professional home repair and maintenance program. Improvements include minor carpentry, plumbing, electrical, masonry, installing and removal of seasonal items and many other minor repairs. Funds will be used to reimburse the salary of the handyman and some of the supplies that are needed to do such home improvements.
	<b>Target Date</b>	

	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	
<b>90</b>	<b>Project Name</b>	Senior Citizen Handyman Program
	<b>Target Area</b>	
	<b>Goals Supported</b>	Housing Rehabilitation
	<b>Needs Addressed</b>	Housing Rehabilitation
	<b>Funding</b>	:
	<b>Description</b>	Provides section 8 eligible citizens with an effective and professional home repair and maintenance program. Improvements include minor carpentry, plumbing, electrical, masonry, installing and removal of seasonal items and many other minor repairs. Funds will be used to reimburse the salary of the handyman and some of the supplies that are needed to do such home improvements.
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	
<b>91</b>	<b>Project Name</b>	Code Enforcement Program
	<b>Target Area</b>	City of Hillside
	<b>Goals Supported</b>	Housing Rehabilitation
	<b>Needs Addressed</b>	Housing Rehabilitation
	<b>Funding</b>	:

	<b>Description</b>	The Township of Hillside will reduce the number of violations by inspections throughout the CDBG eligible areas, thus improving the housing stock within the Township. Funds provided will be used to compensate two code enforcement officers and a secretary. Their tasks will include identifying violations and taking steps to abate them. Also, included in the project will be the property clean up and board up of vacant home, which have been vacant by bank foreclosures or legal matters. These homes will identified by the code officials and cost for the clean ups will be established as a lien against the property until the property is reestablished as a ratable and the revenues generated by the liens will go back into the project.
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	
92	<b>Project Name</b>	Home Improvement Program
	<b>Target Area</b>	City of Linden
	<b>Goals Supported</b>	Housing Rehabilitation
	<b>Needs Addressed</b>	Housing Rehabilitation
	<b>Funding</b>	:
	<b>Description</b>	: Project activity is designed to meet housing needs and correct conditions affecting thirty (30) Section 8 income eligible house-holds in the City of Linden. Project needs will be addressed by: determination of qualifications of applicants, provisions for building inspections relative to all applicable local and state health / building and occupancy codes. CDBG funds will be used for the Consultants fees and the project cost of the improvement to the individual homes.
	<b>Target Date</b>	

	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	
<b>93</b>	<b>Project Name</b>	Senior Citizen Handyman Program
	<b>Target Area</b>	
	<b>Goals Supported</b>	Housing Rehabilitation
	<b>Needs Addressed</b>	Housing Rehabilitation
	<b>Funding</b>	:
	<b>Description</b>	: Provides section 8 eligible citizens with an effective and professional home repair and maintenance program. Improvements include minor carpentry, plumbing, electrical, masonry, installing and removal of seasonal items and many other minor repairs. Funds will be used to reimburse the salary of the handyman and some of the supplies that are needed to do such home improvements.
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	
<b>94</b>	<b>Project Name</b>	Senior Citizen Handyman Program
	<b>Target Area</b>	
	<b>Goals Supported</b>	Housing Rehabilitation
	<b>Needs Addressed</b>	Housing Rehabilitation
	<b>Funding</b>	:

	<b>Description</b>	Provides section 8 eligible citizens with an effective and professional home repair and maintenance program. Improvements include minor carpentry, plumbing, electrical, masonry, installing and removal of seasonal items and many other minor repairs. Funds will be used to reimburse the salary of the handyman and some of the supplies that are needed to do such home improvements.
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	
<b>95</b>	<b>Project Name</b>	Plainfield Comprehensive Housing
	<b>Target Area</b>	City of Plainfield
	<b>Goals Supported</b>	Housing Rehabilitation
	<b>Needs Addressed</b>	Housing Rehabilitation
	<b>Funding</b>	:
	<b>Description</b>	
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	
<b>96</b>	<b>Project Name</b>	Emergency Housing Program
	<b>Target Area</b>	City of Plainfield
	<b>Goals Supported</b>	Housing Rehabilitation
	<b>Needs Addressed</b>	Housing Rehabilitation
	<b>Funding</b>	:

	<b>Description</b>	For the provision of Emergency Assistance for relocation or rental assistance at a maximum rate of \$500 per applicant. To stabilize the housing base and ensure the long term viability of the City.
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	
97	<b>Project Name</b>	Home Improvement Program
	<b>Target Area</b>	Rahway
	<b>Goals Supported</b>	Housing Rehabilitation
	<b>Needs Addressed</b>	Housing Rehabilitation
	<b>Funding</b>	:
	<b>Description</b>	Project activity is designed to meet housing needs and correct conditions affecting thirty (30) Section 8 income eligible house-holds in the City of Linden. Project needs will be addressed by: determination of qualifications of applicants, provisions for building inspections relative to all applicable local and state health / building and occupancy codes. CDBG funds will be used for the Consultants fees and the project cost of the improvement to the individual homes.
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	
98	<b>Project Name</b>	Code Enforcement Program
	<b>Target Area</b>	Rahway
	<b>Goals Supported</b>	Housing Rehabilitation

	<b>Needs Addressed</b>	Housing Rehabilitation
	<b>Funding</b>	:
	<b>Description</b>	This program provides code enforcement to protect the public health, safety, and welfare of residential structures. It funds the salary of one housing/code official who is responsible for the inspection of premises, the issuance of notices, enforcement of violations, and referrals to appropriate agencies or programs. Approximately 250 low/mod income housing units are inspected. Code enforcement is a valuable component in maintaining the overall condition of the housing stock in low/moderate income neighborhoods and helps in the elimination of blighting conditions in the community.
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	
99	<b>Project Name</b>	Senior Citizen Center Handyman Program
	<b>Target Area</b>	Borough of Roselle Park
	<b>Goals Supported</b>	Housing Rehabilitation
	<b>Needs Addressed</b>	Housing Rehabilitation
	<b>Funding</b>	:
	<b>Description</b>	Provides section 8 eligible citizens with an effective and professional home repair and maintenance program. Improvements include minor carpentry, plumbing, electrical, masonry, installing and removal of seasonal items and many other minor repairs. Funds will be used to reimburse the salary of the handyman and some of the supplies that are needed to do such home improvements.
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	

	<b>Location Description</b>	
	<b>Planned Activities</b>	
<b>100</b>	<b>Project Name</b>	Housing Code Enforcement Program
	<b>Target Area</b>	Borough of Roselle
	<b>Goals Supported</b>	Housing Rehabilitation
	<b>Needs Addressed</b>	Housing Rehabilitation
	<b>Funding</b>	:
	<b>Description</b>	This project is designed to issuer that residences/business comply with the Board of Ordinances. These Ordinances address Quality of Life Issues that promote/maintain clean environment for all citizens. The funds will be used to pay the Code Enforcement Officer. Presently, the allocated funds are not sufficient to cover the amount of time needed to fulfill the mission of promoting/maintaining safe/desirable living/working conditions on a 12 month year long basis.
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	
<b>101</b>	<b>Project Name</b>	Economic Development Corp.
	<b>Target Area</b>	Countywide
	<b>Goals Supported</b>	Economic Development
	<b>Needs Addressed</b>	Economic Development
	<b>Funding</b>	:

	<b>Description</b>	CDBG Funds are provided to the Union County Economic Development Corporation, a 501(C)(3) organization to: (A)- Provide technical assistance to business. (B)-administer loan program. The total budget for UCEDC is \$155,000.00 with \$93,000 for technical assistance component and \$62,000 for loan administration. The UCEDC must ensure compliance with the public benefits tests delineated at 24CFR570.209(b); which include a "CDBG cost per job" standard. The provision of the technical and financial assistance by the UCEDC is designed to stimulate business retention, expansion and attraction, as well as the employment of low and moderate-income persons.
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	
<b>102</b>	<b>Project Name</b>	Freeholder Initiative Project
	<b>Target Area</b>	Countywide
	<b>Goals Supported</b>	
	<b>Needs Addressed</b>	
	<b>Funding</b>	:
	<b>Description</b>	
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	

## **AP-50 Geographic Distribution - 91.420, 91.220(f)**

### **Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed**

Funds targeting affordable housing and homelessness will be used throughout the County. Some Community Development funds will serve the entire County while others target specific municipalities. The Table below provides a summary of investments by area showing the percentage of CDBG funds going to each area.

#### **Geographic Distribution**

<b>Target Area</b>	<b>Percentage of Funds</b>
City of Plainfield	26
City of Hillside	6
Rahway	15
Borough of Roselle Park	4
Borough of Roselle	5
City of Linden	12
Countywide	24

**Table 58 - Geographic Distribution**

### **Rationale for the priorities for allocating investments geographically**

The affordable housing strategies will not be focused on a specific geography. The data shows that the need for affordable housing is spread across the county. A common concern in community revitalization efforts is the effect of concentrations of subsidized units within one neighborhood. To promote increased housing choice and opportunity, efforts will be made to increase the number of assisted housing units located outside areas of minority and low/moderate income concentration.

Homeless and special needs assistance will be directed to agencies that can best serve target populations regardless of location. The County will balance efforts to integrate transitional and permanent housing for homeless and special needs populations throughout the County and the need to site special needs facilities where supportive services are easily accessible.

The community development strategies will focus on areas with high concentrations of low-income households. This decision is based on the input received in community meetings and the regulatory restrictions that govern the use of CDBG funds. The CDBG regulations limit investment to areas where at least 51% of the households earn less than 80% of the area median income.

At the time of the development of this plan, Union County qualifies as an exception grantee under the CDBG Program. This means the County can serve areas where 45.9 percent of the population qualifies as low or moderate income (as opposed to the traditional threshold of 51%).

There are 73 Census Block Groups within the CDBG jurisdiction that meet this threshold. 9 of the 10 block groups with the highest concentrations of low and moderate income populations are located in Plainfield.

## **Discussion**

## Affordable Housing

### AP-55 Affordable Housing - 91.420, 91.220(g)

#### Introduction

One Year Goals for the Number of Households to be Supported	
Special-Needs	6
Total	6

Table 59 - One Year Goals for Affordable Housing by Support Requirement

One Year Goals for the Number of Households Supported Through
Rental Assistance
The Production of New Units
Rehab of Existing Units
Acquisition of Existing Units
Total

Table 60 - One Year Goals for Affordable Housing by Support Type

#### Discussion

## **AP-60 Public Housing - 91.420, 91.220(h)**

### **Introduction**

The County wishes to maintain an excellent quality of life and living environment for its public housing tenants. To achieve that end the County allocates CDBG funds in support of programs and activities to enhance the lives of these households. Physical improvements such as modernization of kitchens and baths, upgrading heating systems, exterior renovations, and site work (sidewalks, landscaping, paving) represent on-going efforts in that direction. In addition window replacement and energy efficiency improvements are all required on a continuing basis even though individual units are themselves in good condition. These operating subsidies help to offset the operating deficits associated with public housing units and to carry out modernization and capital improvement projects. The County also supports the housing authorities' efforts to develop Senior Citizen only housing in response to the increasing number of elderly residents in the County. The County also recognizes the need for additional handicapped units, and supports the renovation and construction programs intended to create more handicapped units. The County also supports the Family Self-Sufficiency Program and other Section 8 programs. None of the public housing authorities or the eight Section 8 programs operating in Union County are designated as "troubled" or otherwise are performing poorly.

### **Actions planned during the next year to address the needs to public housing**

The County will use CDBG funds to make ADA improvements at Clifford Case Apartments in Rahway and the replacement of staircases at a property administered by the Summit Housing Authority.

With the exception of the Union County Section 8 Housing Assistance Program, the public housing agencies located within the County are separate and independent entities with no formal relationship with the County. Each is governed by an independent board responsible for its operations. The County will seek to coordinate with each of the PHAs when such coordination will prove beneficial to both of the agencies.

### **Actions to encourage public housing residents to become more involved in management and participate in homeownership**

The Housing Authority administrative staff meets with the resident associations monthly to encourage residents to become more involved in management. Potential opportunities for residents and any problems the residents are encountering are discussed. At every board meeting the agenda includes a scheduled time for the resident associations to meet and discuss items with the board members. Each Housing Authority within the County has positions on their board for Public Housing residents.

### **If the PHA is designated as troubled, describe the manner in which financial assistance will**

**be provided or other assistance**

None of the Public Housing Authorities within the County are designated as troubled.

**Discussion**

## **AP-65 Homeless and Other Special Needs Activities - 91.420, 91.220(i)**

### **Introduction**

The County will focus its Emergency Solutions Grant (ESG) funds to assist the homeless in a number of ways, as directed by the local Continuum of Care. Approximately 60% of available funding will be used to support the operations and services of shelters. Approximately one third of funds will be used for homeless prevention and rapid re-housing while the remainder will be used for administration and oversight.

### **Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including**

#### **Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs**

Outreach services to persons living on the streets are primarily provided by Bridgeway, Inc. Targeting the two large urban areas of Elizabeth and Plainfield, workers from Bridgeway meet with homeless individuals wherever they are. Chronic homeless persons who are mentally ill and those with substance abuse issues are provided ongoing case management services. These individuals are provided early linkages to temporary and permanent housing and referral and advocacy for mainstream services such as Social Security, Supplemental Security Income (SSI), welfare assistance and employment services. Others served by this program are referred to appropriate services if they do not suffer from mental illness or substance abuse.

During the winter months, the Elizabeth Coalition to House the Homeless and City of Elizabeth actively provides outreach to individuals living on the street. They provide transportation and immediate shelter, warm clothing and hot meals to all homeless persons. If a particular client is in danger due to health related illness/disability, it will be addressed immediately and appropriately. If the client's primary immediate need is shelter he/she will be transported to an available shelter or hotel/motel.

Outreach to other homeless persons is conducted by individual homeless providers which conduct extensive outreach and constantly interface with private and public entities to obtain and/or receive referrals. Currently, six emergency shelters and municipal and county welfare offices perform outreach.

This process reviews the current status of the client, identifies needed services, and forms the basis of the individual client's overall case service plan. Service plans developed as a result of the assessment process specifically address the issues pertinent to the client, and serve as a case management roadmap that measures progress and vital points of focus. Services are provided by the organizations listed above and the following organizations and agencies.

Union County recognizes it is through effective outreach that homeless persons enter the CoC and are directed to the component most likely to assure their success in permanent housing.

Outreach is planned for persons living on the streets.

### **Addressing the emergency shelter and transitional housing needs of homeless persons**

Emergency shelters and transitional housing form the core of the continuum of the homeless service system. Through the Homeless Coalition, the County will continue to support the development of new facilities and the operation of existing emergency shelters and transitional housing facilities to move homeless families and individuals to permanent supportive housing and independent living.

**Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again**

Permanent supportive housing (PSH) is a combination of permanent affordable housing with voluntary services that helps people live more stable, productive lives. When developed and implemented well, PSH can be an exceptionally cost-effective way to serve those homeless persons with the greatest challenges. Not only is PSH a humane and compassionate way to provide permanent affordable housing for disabled homeless persons, but it costs no more to operate than it does to serve homeless persons through the traditional, informal network of hospital emergency rooms, jails, and emergency shelters. Beyond the simple monetary savings for communities, PSH has also been shown to contribute to significant positive outcomes for the people it houses. For example, research indicates that when homeless persons reside in PSH they experience decreases of more than 50% in emergency room visits and hospital inpatient days, decreases in use of emergency detoxification services by more than 80%, and increases in the use of preventative health care services. In addition, PSH tenants experience increases of 50% of earned income and 40% in the rate of participant employment when employment services are provided in supportive housing. In sum, PSH is a humane way to provide permanent affordable housing to homeless persons with the greatest needs.

**Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.**

The risk of homelessness is more prevalent than ever as a result of today's economic conditions and housing market. Households that lost jobs in the sagging construction, manufacturing, and retail sectors and those who have not been able to secure full-time employment are among those facing homelessness. One of the best methods for addressing homelessness is to prevent the

household from losing their housing in the first place.

The Union County Continuum of Care Committee has prepared a list of the services in place for the prevention of homelessness in Union County. Rent and mortgage vouchers are available to eligible persons/families to assist them in maintaining permanent housing by preventing displacement, eviction, or foreclosure. Assistance is contingent upon the availability of funds, and eligibility criteria set by the funding sources. This assistance assures action is not taken against the client once the one-time payment is provided, and the client can reasonably maintain future payments. Assistance is provided by the following groups.

- Catholic Charities of the Archdiocese of Newark
- Community Access Unlimited
- Community Initiatives—Trinitas Hospital
- Elizabeth Coalition to House the Homeless
- Homeless Prevention Program
- Interfaith Council for the Homeless
- Plainfield Action Services
- PROCEED, Inc.
- Urban League of Union County

Utility assistance provides direct payment to a utility company or vendor to prevent a shut-off of utilities. The assistance is contingent upon the availability of funds, and the eligibility criteria set by the funding source. Service providers include those listed below.

- American Red Cross Tri-County Chapter
- Catholic Charities of the Archdiocese of Newark
- Community Initiatives—Trinitas Hospital
- Home Energy Assistance Program (HEAP)
- N.J. Shares
- Plainfield Action Services
- PROCEED, Inc.
- Rose Garden Home
- Urban League of Union County

The County developed and implements a Discharge Coordination Policy to prevent the discharge of persons from medical institutions or other systems of care resulting in homelessness. Discharge policies and programs are in place for the Union County Department of Social Services contract with Catholic Community Services, American Friends Service Committee Life Skills Project and the Bridgeway joint discharge plan with hospital and jail social workers. The County will continue to coordinate consultation between the agencies and institutions to assure viable and realistic policies and programs. The lack of affordable housing in Union County causes the failure of many individuals who are released from institutions and results in increased

recidivism.

## **Discussion**

## **AP-75 Barriers to affordable housing - 91.420, 91.220(j)**

### **Introduction**

The national goal of decent, safe and sanitary housing for every American is the basis of the National Affordable Housing Act. In this section, this goal is addressed from the perspective of public policy and its impact on the provision of affordable housing. The programs, regulations and conditions discussed below affect land and housing cost. Some of these policies have their origin in a higher governmental authority than Union County.

The most important impediment revolves around the lack of Federal and State resources for affordable housing initiatives. The lack of programs and resources to reduce excessive rent or mortgage burdens to qualified persons is a key factor.

Union County and its municipalities do not put any limitations on growth. Through vehicles such as zoning ordinances, subdivision controls, permit systems, housing codes and standards, new construction restrictions and rent control, Union County has attempted to minimize the barriers that may impede the development of affordable housing.

### **Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment**

The County Consortium has identified the public policies that impact the cost of housing and the incentives to develop, maintain and improve affordable housing. Many of these policies fall beyond the Consortium, which has no legal or regulatory authority of its own. Indeed, some of the issues described above are beyond the authority of any single agency or level of government.

Issues that can be addressed at the municipal level include local tax policy, land use controls, building codes fees and charges, growth limits, zoning ordinances and policies that affect the return on residential investment. To varying degrees the Consortium municipalities each have addressed their zoning and land use regulations in an attempt to make them as equitable and open as possible.

Development standards, though they sometimes add costs to construction or rehabilitation, are necessary for the safety and health of residents and are in place in most of the participating jurisdictions. Efforts have been made to streamline and facilitate the permitting process locally by most of the municipalities. Several municipalities employ impact and linkage fees for new development in an attempt to pay for the construction of roads, sewers and other infrastructure improvements required by new development.

### **Discussion**

## **AP-85 Other Actions - 91.420, 91.220(k)**

### **Introduction**

In addition to outlining projects that the County will actively pursue with available federal resources, the plan must also describe “other actions” outlined below, as required by the federal regulations.

### **Actions planned to address obstacles to meeting underserved needs**

- The county will attempt to increase the capacity and coordination of lead-based paint screening and rehabilitation programs.
- The large number of vacant and abandoned properties has a blighting effect on neighborhoods and prevents neighborhood revitalization. To address this, the County will coordinate with municipalities and housing professionals through the Union County Foreclosure Task Force.
- The current credit market makes it difficult for low and moderate income homebuyers to qualify for financing. The County will ensure its homebuyer programs provide counseling assistance to maximize success for potential buyers using federally-funded programs.
- Development costs, such as builder insurance, are higher in low-income neighborhoods. The County will work with developers to determine the appropriate amount of development subsidy for each potential project by conducting a subsidy layering analysis.
- Permanent supportive housing is the largest under-served homeless need. The County will coordinate its resources to continue the development of additional supportive housing units.
- Additional funds needed for capital improvements in neighborhoods. In response, the County will seek to combine limited CDBG funds with other funding sources to increase the sustainability of low-income neighborhoods.

### **Actions planned to foster and maintain affordable housing**

The HUD Section 8 Program provides a variety of financial assistance to developers and owners of rental properties to provide affordable housing opportunities. The units developed under this program are not administered by the County. The developers and property managers of assisted properties have contractual agreements directly with HUD. In exchange for mortgage assistance, the rental properties pledge to make a certain number of units affordable for contract period. Once the contract period is over, the project owner has no obligation to maintain the units as affordable and can rent the units at the market rate which would result in a loss of housing affordability within the County. Of the 2,723 units currently assisted, the contractual affordability periods on 1,411 of those units will expire by 2020. The County will monitor the situation of each assisted property and work with owners interested in extending the affordability

of the properties.

In addition, a total of 2,683 Low Income Housing Tax Credit (LIHTC) units have been placed in service within the County. Most LIHTC properties in New Jersey are subject to a minimum 30 year affordability period, which is composed of a 15 year compliance period plus a 15 year extended use period. During the extended use period, the property owner may request a termination of the affordability period. The New Jersey HMFA has the opportunity to find a buyer who is willing to maintain the property as affordable housing. If they cannot find a buyer, the extended period is over and the housing is no longer subject to the affordability requirements of the LIHTC program. There are approximately 1,062 LIHTC units in the County's jurisdiction that were placed into service before 2005 that may be eligible for termination of the affordability requirements. The County will coordinate with the state to ensure these properties remain affordable.

### **Actions planned to reduce lead-based paint hazards**

Lead-based paint poses a particular hazard to children under the age of six, and is the focus of efforts by HUD to raise awareness of the problem and mitigate or eliminate the hazard. Lead-based paint was banned in 1975, but housing constructed prior to that time typically contains lead-based paint to some degree.

In the Union County Consortium 92,011 owner-occupied units (90%) were constructed before 1980. Eighty-two percent of all rental units, numbering 35,300, were built before 1980. The threat of lead-based paint hazard increasing based on the age of the unit. That is, a unit constructed between 1960 and 1979 has a 62 percent chance of having this hazard; units built from 1940 to 1959 have an eighty (80) percent chance; units built prior to 1940 have a ninety (90) percent chance. The areas with the highest percentage of pre-1960 housing (over 83 percent of units) are census tracts in Hillside, Union Township, Cranford, Linden, Winfield, Westfield, and Plainfield. Many other tracts contain over 66 percent of units that are pre-1960 construction. Only parts of Scotch Plains, Clark and all of Berkeley Heights have less than one-third of units built before 1960.

Children under six are the persons most severely affected by lead poisoning. Based on 2011 CHAS data, there are 2,071 owner units and 1,530 rental units with children present that are at risk of lead paint. There is an overlap between the high concentration of pre-1960 housing and the presence of children under the age of 5 in two census tracts in Westfield – 371.00 and 367.00. These overlap areas are ones that should receive priority in lead hazard mitigation efforts, both in terms of education and public awareness, and rehabilitation of older structures.

The County is addressing the problem through the Union County Home Improvement Program by providing funds to both evaluate and reduce lead-based paint hazards in private housing owned or rented by lower income families. Activities undertaken include the inspection and testing of homes for lead-based hazards, re-mediation of lead hazards, blood testing of young children, providing for the temporary relocation of families during the lead abatement process,

and post hazard testing. In addition, community education and outreach activities are undertaken as well as providing training for contractors to become State certified for lead safe practices.

### **Actions planned to reduce the number of poverty-level families**

Poverty reduction requires coordination of programming across broad areas including job training and placement, public services, education, and basic skills development. The County's anti-poverty strategy is linked to economic and educational efforts that have been implemented for several years. It is essential to provide the basic skills, training, and education necessary to make a person employable in today's competitive job market. The County works with the Boards of Education to assist persons to obtain high school diplomas or the GED certificate. The County facilitates and supports programs to coordinate training programs provided by public institutions with the needs of employers.

The County also supports the job creation efforts in several of the municipalities (Hillside Township, Plainfield City and Roselle Borough) is the Urban Enterprise Zones (UEZ). The UEZ programs create new employment and capital investment by providing tax incentives and support to new and existing businesses. UEZ provides direct benefits to businesses. Zone resources are placed in a fund specifically for economic and community development projects.

Other education and training programs contribute to reducing poverty. Examples of these include job training and job placement activities sponsored by the Workforce Investment Board, The Welfare to Work Program, day care funding throughout the County, and long-term employment opportunities for severely disabled adults, and life skills development programs. The Vo-tech schools, the community college, and Continuing Education Programs also provide important training and educational opportunities for local residents.

When feasible, Union County will provide job training, employment, and contract opportunities for public housing residents and other low- and moderate-income residents in connection with construction projects funded under the Consolidated Plan. This provision helps foster local economic development, neighborhood economic improvement, and individual self-sufficiency. In this way, the County will comply with Section 3 of the Housing and Urban Development Act of 1968. It is expected that a number of projects selected for Consolidated Plan funding will focus on assisting households in poverty.

Employment programs reach only a part of the poverty population. Many people living in poverty are not employable. The County works cooperatively with public, social, and civic service organizations to develop and implement direct assistance and service delivery programs to improve the quality of life of these persons. This first step in providing health and social services is necessary to enable an unemployed person to become employable.

### **Actions planned to develop institutional structure**

The County of Union will implement the Consolidated Plan and Annual Action Plan through the

combined efforts of the County CDBG staff and the County's Community Development Revenue Sharing Committee, the various sub-committees of the Community Development Revenue Sharing Committee and, private, non-profit, and for-profit organizations.

The County's housing and community development programs are administered by the Union County Department of Economic Development – Division of Planning and Community Development and the Union County Department of Human Services. The Department of Economic Development works with the Union County Alliance, an organization of business, education, government, and civic leaders that works for legislative change in the areas of economic and community development; with the Union County Improvement Authority, a public authority working to provide lower cost financing and other incentives for economic development and acquisitions; the Union County College Small Business Institute and Center for Advancement, which develops workforce training, continuing education and curriculum to address the needs of the County workforce, the Union County Economic Development Corporation, a private, non-profit organization specializing in business retention and expansion activities; and the Workforce Investment Board, which reviews and approves all applications for government financing of workforce training programs.

The Union County Department of Human Services delivers programs and services that recognize and respond to the quality of life needs of the County's elderly, poor, unemployed, underemployed and youth populations. The Department serves as the facilitator of the Homeless Continuum of Care System.

The Department's Division of Planning is the coordinator and advisor to the County's Comprehensive Emergency Assistance System (CEAS) Committee, the County's primary planning, coordination and advocacy mechanism relating to homelessness. The composition of the Committee includes county and municipal welfare agency directors, homeless advocates and service providers, public sector representatives, government officials and concerned citizens. It is a standing sub-committee of the Union County Human Services Advisory Council (HSAC), a board appointed by the Board of Chosen Freeholders that consolidates data pertinent to homeless services and housing – data that is used to develop both

Union County has worked closely with local non-profit organizations to actively encourage housing programs for very-low, low- and moderate-income persons. The County has been successful in qualifying the following organizations as Community Housing Development Organizations (CHDO's): The Interfaith Council for the Homeless of Union County; the Puerto Rican Organization for Cultural, Economic, and Educational Development (PROCEED); Faith, Bricks and Mortar, Partnerships for People; and the Association of Retarded Citizens of Union County.

Though these entities work well together, there are opportunities for improved coordination and communication. All agencies involved in these efforts are seeking new ways to better serve their

target populations and the general public.

**Actions planned to enhance coordination between public and private housing and social service agencies**

The County will continue to work with the partners and stakeholders listed above to insure funds are flowing to needed areas of investment.

**Discussion**

## Program Specific Requirements

### AP-90 Program Specific Requirements - 91.420, 91.220(l)(1,2,4)

#### Introduction

#### Community Development Block Grant Program (CDBG)

##### Reference 24 CFR 91.220(l)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed	400,000
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan.	0
3. The amount of surplus funds from urban renewal settlements	0
4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan	0
5. The amount of income from float-funded activities	0
<b>Total Program Income:</b>	<b>400,000</b>

#### Other CDBG Requirements

1. The amount of urgent need activities	0
2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan.	90.00%

#### HOME Investment Partnership Program (HOME)

##### Reference 24 CFR 91.220(l)(2)

1. A description of other forms of investment being used beyond those identified in Section 92.205 is as follows:

HOME funds will only be used per section 92.205.

2. A description of the guidelines that will be used for resale or recapture of HOME funds when used for homebuyer activities as required in 92.254, is as follows:

#### RESALE

If the property is sold during the affordability period, the new homebuyer must be low income 60% to 80% of the median income paying no more than 30% of their income for principal interest and property taxes and insurance. The property must be the new homebuyer's principal residence. The maximum resale price will be set to provide a fair return to the original owner and is affordable to a household at 60% to 80% of the median income paying no more than 30 percent of income for principal, interest, property taxes, and insurance (PITI). The resale price will not be based upon what is affordable to the buyer. The original homebuyer will be entitled to a fair return on his investment for initial downpayment (capital) and capital improvements. The value of the improvements would be multiplied by the consumer price index and added to the initial downpayment for the total return to the homebuyer. The homebuyer must produce receipts.

#### RECAPTURE

The County will recapture the direct subsidy provided to the homebuyer if the housing does not continue to be a principal residence of the family for the duration of the period of affordability. The recaptured amount will be prorated, based on the period of time the owner has owned the house. There will be a ten year affordability period. Each year, 10% will be forgiven. If the net proceeds are less than the prorated amount due, the County of Union will accept the net proceeds. A mortgage and note will be placed on the property.

Homebuyer to be determined \$120,333.30 will be using the above mentioned Recapture Guidelines.

3. A description of the guidelines for resale or recapture that ensures the affordability of units acquired with HOME funds? See 24 CFR 92.254(a)(4) are as follows:

Please see above.

4. Plans for using HOME funds to refinance existing debt secured by multifamily housing that is rehabilitated with HOME funds along with a description of the refinancing guidelines required that will be used under 24 CFR 92.206(b), are as follows:

HOME funds will not be used to refinance existing debt.

### **Emergency Solutions Grant (ESG)**

### **Reference 91.220(l)(4)**

1. Include written standards for providing ESG assistance (may include as attachment)

Before providing assistance to a client with ESG funds, the SERVICE PROVIDER must conduct an in-take process to determine client meets HUD's definition of homelessness. The SERVICE PROVIDER will use the Participation Eligibility Worksheet or comparable form. In general, an individual or family is considered homeless if:

- It lacks a fixed, regular, and adequate nighttime residence, or It will imminently lose their primary nighttime residence within 14 days, no subsequent residence has been identified, and lacks the resources or support networks (e.g. family, friends, or other social networks) needed to obtain other permanent housing, or It is fleeing, or is attempting to flee, domestic violence, dating violence, sexual assault, or stalking, or Meets the other definitions of homelessness at 24 CFR 576.2.

When required, the SERVICE PROVIDER will also document the household's income is less than 30% of the area median income, adjusted for household size. The SERVICE PROVIDER shall not discriminate based on the following classes protected under the Fair Housing Act: race, color, national origin, religion, familial status, and disability. The SERVICE PROVIDER shall not express a preference based on religious belief. The SERVICE PROVIDER may deny service to any client if the client is under the influence of drugs or alcohol OR is behaving in a way that is a danger to their self or others.

At the time of admission, the SERVICE PROVIDER must evaluate the client's opportunities to divert to other viable housing situations, including (1) the potential resolution of any issues with the current housing situation through case management, mediation, or financial assistance, and (2) the evaluation of other viable housing options where the client could potentially safely stay. If the SERVICE PROVIDER determines the client is able to sustain permanent housing, the client shall be referred to the rapid re-housing program. If the SERVICE PROVIDER denies service for any reason, the SERVICE PROVIDER must attempt to divert the client to other viable housing options or refer clients to more appropriate service providers. Clients should be referred to the other shelters based on service priorities. All diversions and referrals must be documented and submitted to the grantee on a periodic basis.

2. If the Continuum of Care has established centralized or coordinated assessment system that meets HUD requirements, describe that centralized or coordinated assessment system.

Currently, the Continuum does not have a centralized or coordinated assessment system. The Coordinated Assessment Work Group meets bi-monthly or more frequently to discuss the development of a Coordinated Assessment Tool and System. The group has reviewed information currently collected in HMIS in an effort to utilize the HMIS system for the purpose of initial assessment and coordination of services and case management.

Most homeless people enter the system via a referral from Union County Division of Social Services (UCDSS), the county's welfare office. Individuals and families apply for Temporary Assistance to Needy Families (TANF), General Assistance (GA), Medicaid and the Supplemental Nutrition Assistance Program (SNAP) at Union County Division of Social Services offices located in Elizabeth and Plainfield. Applicants supply required documentation and are to be approved or denied within 30 days of application. According to the New Jersey Work First Manual, homeless individuals and families may be deemed eligible for Immediate Need and Emergency Assistance.

3. Identify the process for making sub-awards and describe how the ESG allocation available to private nonprofit organizations (including community and faith-based organizations).

The Planning/CoC Subcommittee addresses issues with regard to homelessness, including, emergency shelter, transitional housing, permanent housing, update of the Ten Year Action Plan, advocacy, funding applications and allocations. This committee oversees the CoC HUD/HEARTH Application process and conducts project ranking for the CoC.

4. If the jurisdiction is unable to meet the homeless participation requirement in 24 CFR 576.405(a), the jurisdiction must specify its plan for reaching out to and consulting with homeless or formerly homeless individuals in considering policies and funding decisions regarding facilities and services funded under ESG.

The Continuum of Care provides homeless and formerly homeless persons opportunities to participate in the organization by acting as an Advisor, Community Advocate, and in some cases as an employee for one of the member agencies.

5. Describe performance standards for evaluating ESG.

The Continuum of Care has a number of Strategic Goals and performance standards used to measure progress toward meeting those goals:

- Increase Progress Towards Ending Chronic Homelessness. Creating new dedicated permanent supportive housing is one way to achieve this goals. Making more space available by moving people into independent living with programs such as PHA housing vouchers is another.
- Increase Housing Stability.
- Increase project participants income.
- Increase the number of participants obtaining mainstream benefits.
- Use Rapid Rehousing as a method to reduce family homelessness.

## Appendix - Alternate/Local Data Sources

<b>1</b>	<b>Data Source Name</b> Union County
	<b>List the name of the organization or individual who originated the data set.</b> ...
	<b>Provide a brief summary of the data set.</b> ...
	<b>What was the purpose for developing this data set?</b> ...
	<b>How comprehensive is the coverage of this administrative data? Is data collection concentrated in one geographic area or among a certain population?</b> ...
	<b>What time period (provide the year, and optionally month, or month and day) is covered by this data set?</b> ..
	<b>What is the status of the data set (complete, in progress, or planned)?</b> ...
<b>2</b>	<b>Data Source Name</b> maplebrook
	<b>List the name of the organization or individual who originated the data set.</b> ...
	<b>Provide a brief summary of the data set.</b> ...
	<b>What was the purpose for developing this data set?</b> ...
	<b>How comprehensive is the coverage of this administrative data? Is data collection concentrated in one geographic area or among a certain population?</b> ...
	<b>What time period (provide the year, and optionally month, or month and day) is covered by this data set?</b> ...

	<p><b>What is the status of the data set (complete, in progress, or planned)?</b></p> <p>...</p>
3	<p><b>Data Source Name</b></p> <p>ACS Data</p> <p><b>List the name of the organization or individual who originated the data set.</b></p> <p>US Census Bureau</p> <p><b>Provide a brief summary of the data set.</b></p> <p>For more information, see <a href="http://www.census.gov/acs/www/">http://www.census.gov/acs/www/</a></p> <p><b>What was the purpose for developing this data set?</b></p> <p>For more information, see <a href="http://www.census.gov/acs/www/">http://www.census.gov/acs/www/</a></p> <p><b>Provide the year (and optionally month, or month and day) for when the data was collected.</b></p> <p>For this plan, most data is based on 2007-2011 5 Year Estimates.</p> <p><b>Briefly describe the methodology for the data collection.</b></p> <p>For more information, see <a href="http://www.census.gov/acs/www/">http://www.census.gov/acs/www/</a></p> <p><b>Describe the total population from which the sample was taken.</b></p> <p>For more information, see <a href="http://www.census.gov/acs/www/">http://www.census.gov/acs/www/</a></p> <p><b>Describe the demographics of the respondents or characteristics of the unit of measure, and the number of respondents or units surveyed.</b></p> <p>For more information, see <a href="http://www.census.gov/acs/www/">http://www.census.gov/acs/www/</a></p>
4	<p><b>Data Source Name</b></p> <p>Continuum of Care Consultation</p> <p><b>List the name of the organization or individual who originated the data set.</b></p> <p>Union County Department of Human Services - Continuum of Care/Homeless Unit</p> <p><b>Provide a brief summary of the data set.</b></p> <p>Information is based on Point in Time survey results and CoC records of available inventory and services.</p> <p><b>What was the purpose for developing this data set?</b></p> <p>To develop sound planning and strategies to address homelessness in Union County</p> <p><b>How comprehensive is the coverage of this administrative data? Is data collection concentrated in one geographic area or among a certain population?</b></p> <p>Data coverage is for the entire county</p>

	<b>What time period (provide the year, and optionally month, or month and day) is covered by this data set?</b> The information is updated on an annual basis
	<b>What is the status of the data set (complete, in progress, or planned)?</b> The information is current (complete)

TOWNSHIP OF UNION  
UNION NEW JERSEY

2015-2019 FIVE YEAR CONSOLIDATED PLAN  
AND  
2015 ANNUAL ACTION PLAN

SUBMITTED TO:  
US DEPARTMENT OF HOUSING AND URBAN  
DEVELOPMENT

JUNE 2015

## **Executive Summary**

### **ES-05 Executive Summary – 24 CFR 91.200(c), 91.220(b)**

#### **1. Introduction**

The Consolidated Plan for the Township of Union, New Jersey has been prepared in response to the consolidated process developed by the US Department of Housing and Urban Development (HUD). The Consolidated Plan is a collaborative process in which the community can develop a unified and coherent vision for community development actions for a five-year planning period. The community, with the active participation of its citizens and community organizations, can shape its housing and development programs, prepare comprehensive and coordinated programs, and reduce duplication of effort, both in planning and in program execution.

This planning effort provides an opportunity to analyze programs in the context of the total local effort, and in relation to linkages and relations with state and regional programs. The nature of the process requires that economic, physical, environmental, community, and human development plans and programs be integrated and coordinated. Further, the requirements of this process force the establishment of specific, measurable goals and objectives and the creation of project monitoring processes so that progress can be measured and lessons learned over time.

The Consolidated Plan also meets the application requirements for the Community Development Block Grant (CDBG), and HOME Investment Partnerships (HOME). This process replaces prior Community Planning and Development (CPD) planning and an application requirement with a single document, and satisfies the minimum statutory requirements of the four CPD formula programs for local jurisdictions.

Although the Township is a CDBG entitlement jurisdiction it also participates as Consortium member to Union County HOME program. It is as a CDBG entitlement though that the Township is required to prepare and submit a Consolidated Plan to HUD in order to receive CDBG funds.

#### **2. Summary of the objectives and outcomes identified in the Plan Needs Assessment Overview**

Historically and during the next five years, the Township's top priority continues to be the improvement of the quality of life for its low to moderate income residents. To that end the objectives of the Township in this Consolidated Plan period are as follows.

- Stabilization and improvement of neighborhoods;
- Continued support for provision of services to those individuals and groups with special needs, such as the elderly and the disabled;
- Execution of anti-poverty efforts that support and build on existing programs, relate to economic development efforts, and integrate job training and placement, welfare to work initiatives, and other programs aimed at improving opportunities for economic self-sufficiency;
- Continued support of key public service programs, the improvement of public facilities and infrastructure;
- Maintenance and improvement of the existing housing stock;

In terms of outcomes, the Township expects to achieve progress in the areas listed below.

- Suitable Living Environment - *Outcomes*
- Maintain and improve housing stock for low and moderate income households including seniors; Improved quality of life for youth; Improved quality of life through improved conditions for children with special needs; Improved quality of life through improved facility conditions; Improved quality of life for poverty level terminally ill patients; Improved quality of life for low-income elderly and disabled citizens; Improved quality of life for frail elderly residents by providing home assistance to prevent health and safety concerns and to help maintain self-sufficiency; and Improved quality of life for functionally impaired residents of the Township who are age fifty and over.
- Provide Decent and Affordable Housing - *Outcomes*
- Maintain and improve housing stock for low and moderate income households including senior citizens.

### **3. Evaluation of past performance**

During the prior five year Consolidated Plan period, the Township identified specific goals in the categories of housing, non housing, and special needs. Throughout this prior period, the Township has either exceeded or been on target in meeting the goals established for the prior plan particularly in the areas of housing and non housing community development. As a result, residents are now experiencing decent and affordable housing arrangements, as well as suitable living environments though improved access to high quality public services and public facilities. This success has significantly informed Township's efforts in moving forward.

### **4. Summary of citizen participation process and consultation process**

The Township complied with the citizen participation and consultation requirements of the regulations by doing the following:

- Publishing informational notices about the plan prior to public hearings on the plan;

- Holding two or more public meetings in accessible places at convenient times after providing reasonable notice;
- Received non profit feedback concerning community needs based on detailed survey;
- Publishing a summary of the Consolidated Plan, describing its contents and purpose and a listing of locations where the entire plan could be examined;
- Making the Consolidated Plan available for public examination and comment for a period of thirty (30) days before submission to HUD
- Providing citizens, public agencies, and other interested parties reasonable access to records regarding any uses of any assistance for affordable and supportive housing that the Township may have received during the preceding five years; and
- Considering the views and comments of citizens, and preparing a summary of those views for consideration with the Consolidated Plan submission

## **5. Summary of public comments**

No comments to date.

## **6. Summary of comments or views not accepted and the reasons for not accepting them**

No comments to date.

## **7. Summary**

## The Process

### PR-05 Lead & Responsible Agencies - 91.200(b)

**1. Describe agency/entity responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source**

The following are the agencies/entities responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Agency Role	Name	Department/Agency
CDBG Administrator		Community Development Agency

Table 61– Responsible Agencies

### Narrative

#### Consolidated Plan Public Contact Information

Director of Community Development

Municipal Building  
1976 Morris Ave.  
Union, NJ 07083  
Office: 908-810-7071

## **PR-10 Consultation - 91.100, 91.110, 91.200(b), 91.300(b), 91.215(l) and 91.315(l)**

### **1. Introduction**

The Township recognizes that the preparation of the plan requires discussion and consultation with many diverse groups, organizations, and agencies. Meetings and discussions were held between the staffs of the Township Community Development Block Grant Program Office and the Township Division of Planning, the Township Board of Health, and the Union County Division of Planning and Community Development. The Public Housing Agency was also consulted.

**Provide a concise summary of the jurisdiction's activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(I)).**

The Township has predetermined meetings that are conducted with appropriate housing and social service agencies regarding the needs of children, elderly persons, persons with disabilities, and homeless persons. The Township also has a Community Development Citizens Advisory Committee, made up of two persons each from the Township's ten census tracts, as well as a special task force representing special needs. The committee acts in an advisory capacity. These organized events are the principle way that the Township engages local stakeholders.

**Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness**

Throughout the new five year Consolidated Plan period, the Township's strategy for implementing its homelessness program will be a multiple approach to the problem, focusing upon assisting the homeless and then upon preventing homelessness. Treating the homeless and providing the means and support necessary to make the transition to permanent housing and independent living are all a part of the efforts and programs in place in the Township and/or the County Home Consortium.

**Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards and evaluate outcomes, and develop funding, policies and procedures for the administration of HMIS**

Most of the efforts to provide continuum of care is coordinated via the County Home Consortium. In September 2009, New Jersey's County Homelessness Trust Fund Act, P.L. 2009, c. 123, became law which permits counties to establish a Homelessness Trust Fund for the purpose of moving the homeless and formerly homeless into permanent affordable housing. In order to fund this initiative, those counties that establish such a fund may add a \$3 surcharge to recording fees. Union County's start date was May 1, 2010.

The Township's internal strategy for eliminating chronic homelessness has been to focus on a specific housing emphasis identified in the five-year consolidate plan and annual action plans under the Housing strategy category. They included: (1) First time homebuyer program; (2) Rental assistance; and (3) Programs offered via the County Home Consortium.

**2. Describe Agencies, groups, organizations and others who participated in the process and describe the jurisdictions consultations with housing, social service agencies and other entities**

**Table 62– Agencies, groups, organizations who participated**

1	<b>Agency/Group/Organization</b>	CENTER FOR HOPE HOSPICE
	<b>Agency/Group/Organization Type</b>	Services-Elderly Persons Services-Persons with Disabilities
	<b>What section of the Plan was addressed by Consultation?</b>	Non-Homeless Special Needs
	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	Organization is part of regular committee group that contributes to plan development annually and each five year submission. Anticipated outcome is continued hospice care to terminally ill patients.
2	<b>Agency/Group/Organization</b>	JEWISH FAMILY AGENCY- HOMEMAKER SERVICES
	<b>Agency/Group/Organization Type</b>	Services-Elderly Persons
	<b>What section of the Plan was addressed by Consultation?</b>	Non-Homeless Special Needs
	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	Organization is part of regular committee group that contributes to plan development annually and each five year submission. Outcome is to help keep the frail elderly out of a nursing home and enable them to live in the dignity of their own home.
3	<b>Agency/Group/Organization</b>	UNION TOWNSHIP COMMUNITY ACTION ORGANIZATION
	<b>Agency/Group/Organization Type</b>	Services-Children Services-Elderly Persons
	<b>What section of the Plan was addressed by Consultation?</b>	Non-Homeless Special Needs
	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	Organization is part of regular committee group that contributes to plan development annually and each five year submission. Anticipated outcome is continued facilitation of independent living for seniors and safe, educational, environment for children in childcare services.
4	<b>Agency/Group/Organization</b>	YMCA of Eastern Union County
	<b>Agency/Group/Organization Type</b>	Services-Elderly Persons Services-Persons with Disabilities

	<b>What section of the Plan was addressed by Consultation?</b>	Non-Homeless Special Needs
	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	Organization is part of regular committee group that contributes to plan development annually and each five year submission. Anticipated outcome is continued support of persons with dementia.
5	<b>Agency/Group/Organization</b>	YM-YWHA OF UNION COUNTY
	<b>Agency/Group/Organization Type</b>	Services-Children
	<b>What section of the Plan was addressed by Consultation?</b>	Non-Homeless Special Needs
	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	Organization is part of regular committee group that contributes to plan development annually and each five year submission. Anticipated outcome is full day childcare and extended hours.
6	<b>Agency/Group/Organization</b>	Union Township Housing Authority
	<b>Agency/Group/Organization Type</b>	PHA
	<b>What section of the Plan was addressed by Consultation?</b>	Public Housing Needs
	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	Organization is part of regular committee group that contributes to plan development annually and each five year submission. Anticipated outcome is movement of families from wait lists to actual units.
7	<b>Agency/Group/Organization</b>	Community Health Center
	<b>Agency/Group/Organization Type</b>	Services-Children Services-Elderly Persons
	<b>What section of the Plan was addressed by Consultation?</b>	Non-Homeless Special Needs
	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	Anticipated outcome is getting eligible persons into rental units.
8	<b>Agency/Group/Organization</b>	Affordable Housing Developments (COAH)
	<b>Agency/Group/Organization Type</b>	Housing Services - Housing

<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment
<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	Representatives are part of regular committee group that contributes to plan development annually and each five year submission. Anticipated outcome is getting households into homeownership.

**Identify any Agency Types not consulted and provide rationale for not consulting**

Not applicable.

**Other local/regional/state/federal planning efforts considered when preparing the Plan**

<b>Name of Plan</b>	<b>Lead Organization</b>	<b>How do the goals of your Strategic Plan overlap with the goals of each plan?</b>
Continuum of Care	Union County Human Services	Our goals do not overlap as Township grant funds are not spent on homelessness. Nevertheless, the Township assists with temporary shelter and bed support as needed via the County Home Consortium.

**Table 63– Other local / regional / federal planning efforts**

**Describe cooperation and coordination with other public entities, including the State and any adjacent units of general local government, in the implementation of the Consolidated Plan (91.215(l))**

Union Township is a member of the Union County Home Consortium. The county is responsible for developing the housing needs and market analysis for the consortium. As such, the Township's housing profile and subsequent strategy to address needs is influenced by their plan.

**Narrative**

## **PR-15 Citizen Participation - 91.105, 91.115, 91.200(c) and 91.300(c)**

### **1. Summary of citizen participation process/Efforts made to broaden citizen participation Summarize citizen participation process and how it impacted goal-setting**

This Consolidated Plan results from a process of consultation and citizen participation, building upon existing participation mechanisms and venues. Jurisdictions have the flexibility to choose the participation process that works best for the residents of low- and moderate-income areas. Citizens, not-for-profit organizations, and interested parties were afforded a variety of opportunities to provide input on the plan.

In addition to citizen participation mechanisms and open public hearings, Union Township utilized the Union Township Community Development Citizens Advisory Committee. This Committee consists of two representatives from each of the Township's ten census tracts as well as representatives from special needs populations. This group acts in an advisory capacity. The Township also participates in the Union County Home Consortium meetings.

All participation efforts resulted in determining goals for Township priority need areas for housing, public services and public improvements.

### Citizen Participation Outreach

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
1	Newspaper Ad	<p>Minorities</p> <p>Persons with disabilities</p> <p>Non-targeted/broad community</p> <p>Residents of Public and Assisted Housing</p>	Not applicable	None received.	Not applicable.	

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
2	Public Meeting	<p>Minorities</p> <p>Non-English Speaking - Specify other language: Spanish</p> <p>Persons with disabilities</p> <p>Non-targeted/broad community</p> <p>Residents of Public and Assisted Housing</p>	Advisory meeting was most fruitful as participants are regular contributors to community development plans.	None received from open public meetings at Township office but final plan generated from advisory board consultations.	Not applicable.	

**Table 64– Citizen Participation Outreach**

## **Needs Assessment**

### **NA-05 Overview**

#### **Needs Assessment Overview**

Although Union County is responsible for the development of the housing plan as the lead consortium member, the Township offers a summary perspective on its housing needs assessment.

#### **Housing**

Similar to the 2010 – 2014 priority needs, the Township’s three priorities over the 2015 – 2019 period will be to continue preserving and maintaining the current housing stock, assist households, especially very low- and low-income households in becoming homeowners and continue assisting very low-income households facing housing problems.

#### **Homeless**

The Township continues to observe that the best possible approach to homelessness is one that treats the root causes of the problem, including employment, transportation, special physical and mental health needs, and affordable housing. Programs and assistance must be provided that prevents homelessness from occurring. Assistance must result in new employment opportunities and the acquisition of basic life skills and the elimination of health problems. Of primary importance is the preservation and availability of affordable, safe shelter for individuals and families.

#### **Public Housing**

The Township of Union does not have any public housing units but it does have a Public Housing Agency (PHA), which administers the Township’s Section 8 Housing Voucher Program. The mission of the PHA is “To provide safe, decent, affordable housing to eligible residents of the Township of Union”. The PHA has four (4) Strategic Goals are (1) Increase the availability of decent, safe, and affordable housing (2) Improve community quality of life and economic vitality, (3) Promote self-sufficiency and asset development of families and individuals, and (4) Ensure equal opportunity in housing for all americans.

#### **Non-Housing Community Development**

The primary objective of the Township’s non-housing community development activities is the provision of a suitable living environment and the expansion of economic opportunity for low

and moderate-income persons. This definition includes a wide range of programs and activities.

Non-housing Community Development needs and priorities were identified and re-considered in the course of preparing this Consolidated Plan through the input of community leaders, citizen participation, and requests and ideas from a wide range of service providers and public agencies. These inputs were provided in a series of meetings and public hearings, described in the public participation section of this Plan. The Township has been in touch with agency officials and organization heads, forwarding program information to them prior to meetings and hearings as required. The Community Development Office is in contact with other Township and county offices and agencies that often raise issues and concerns or make requests about improvements or conditions in the low/mod neighborhoods. As in prior Consolidated Plan processes the Township continues to consider the many and varied needs, and the funding and project selection process reflect the input and weighing of needs and requests in light of the overall objective.



## **NA-50 Non-Housing Community Development Needs - 91.415, 91.215 (f)**

### **Describe the jurisdiction's need for Public Facilities:**

As was the case for the 2010 Consolidated Plan, the most frequently mentioned item during consultation both on the forms and in the discussions was the necessity to provide new or upgraded, public facilities to residents of the low/mod neighborhoods. These needs ranged from improvements to facilities to assistance to specific organizations and functions, as listed below. The overall objective, and the reason for a high priority ranking, is to improve the living conditions and environment for the 7,570 low- and moderate-income households in the Township.

### **How were these needs determined?**

The Office of Community Development solicited input from public and local officials by disseminating information about this effort and conducting needs assessment meetings. In addition to program information, forms asking for ideas and priorities were distributed to this group for discussion at the meetings.

### **Describe the jurisdiction's need for Public Improvements:**

Similarly to public facilities, public improvements were also identified for upgrade or new construction.

### **How were these needs determined?**

Determined during consultation via public meetings and survey instruments.

### **Describe the jurisdiction's need for Public Services:**

The commonly referenced areas of public service need were assistance for childcare, housing counseling, and elderly services. Of particular note was that health-related services were listed as areas of special concern. Feedback from respondents noted that many of the top concerns revolved around the elderly, and children in low- and moderate-income households.

### **How were these needs determined?**

The survey information and needs assessment meetings among local and public officials and Community Based Organizations.

### **Based on the needs analysis above, describe the State's needs in Colonias**

## **Housing Market Analysis**

### **MA-05 Overview**

#### **Housing Market Analysis Overview:**

The Township's analysis in this section is mostly limited to non housing community development concerns since Union County provides the housing market analysis for consortium members. The primary objective of the Township's non-housing community development activities is the provision of a suitable living environment and the expansion of economic opportunity for low and moderate-income persons. This definition includes a wide range of programs and activities. Generally, upgraded and new public facilities as well as assistance for child care, and elderly support were prominently identified by multiple agencies and service providers.



## MA-45 Non-Housing Community Development Assets - 91.410, 91.210(f)

### Introduction

Economic development has been a particular challenge in both the Township and northeastern New Jersey since the economic turndown. Nevertheless, during this peirod the Township has been able to direct its limited resources towards supporting job training and preparedness programs as well as investments in public infrastructure improvements. These two areas are essential for economic revitalization as new and current businesses require navigable transportation access for both goods and services and for associated workforce needs. These efforts will continue during the new consolidated plan period.

### Economic Development Market Analysis

#### Business Activity

Business by Sector	Number of Workers	Number of Jobs	Share of Workers %	Share of Jobs %	Jobs less workers %
Agriculture, Mining, Oil & Gas Extraction	21	0	0	0	0
Arts, Entertainment, Accommodations	2,319	2,093	9	8	-2
Construction	1,040	1,117	4	4	0
Education and Health Care Services	5,407	3,192	21	12	-10
Finance, Insurance, and Real Estate	1,979	1,118	8	4	-4
Information	669	650	3	2	0
Manufacturing	1,553	2,137	6	8	2
Other Services	1,080	1,602	4	6	2
Professional, Scientific, Management Services	2,745	3,162	11	11	1
Public Administration	0	0	0	0	0
Retail Trade	3,333	5,921	13	22	8
Transportation and Warehousing	1,573	936	6	3	-3
Wholesale Trade	1,477	2,112	6	8	2
Total	23,196	24,040	--	--	--

**Table 65 - Business Activity**

Data 2011-2015 ACS (Workers), 2015 Longitudinal Employer-Household Dynamics (Jobs)

Source:

### Labor Force

Total Population in the Civilian Labor Force	31,755
Civilian Employed Population 16 years and over	28,655
Unemployment Rate	9.77
Unemployment Rate for Ages 16-24	28.02
Unemployment Rate for Ages 25-65	6.53

Table 66 - Labor Force

Data Source: 2011-2015 ACS

Occupations by Sector		Number of People
Management, business and financial	7,305	
Farming, fisheries and forestry occupations	1,400	
Service	2,475	
Sales and office	7,750	
Construction, extraction, maintenance and repair	1,760	
Production, transportation and material moving	1,305	

Table 67 – Occupations by Sector

Data Source: 2011-2015 ACS

### Travel Time

Travel Time	Number	Percentage
< 30 Minutes	14,570	53%
30-59 Minutes	8,830	32%
60 or More Minutes	4,035	15%
<b>Total</b>	<b>27,435</b>	<b>100%</b>

Table 68 - Travel Time

Data Source: 2011-2015 ACS

**Education:****Educational Attainment by Employment Status (Population 16 and Older)**

<b>Educational Attainment</b>	<b>In Labor Force</b>		<b>Not in Labor Force</b>
	<b>Civilian Employed</b>	<b>Unemployed</b>	
Less than high school graduate	1,725	165	860
High school graduate (includes equivalency)	5,400	765	1,880
Some college or Associate's degree	7,400	665	1,425
Bachelor's degree or higher	9,730	470	1,145

**Table 69 - Educational Attainment by Employment Status****Data Source:** 2011-2015 ACS**Educational Attainment by Age**

	<b>Age</b>				
	<b>18–24 yrs</b>	<b>25–34 yrs</b>	<b>35–44 yrs</b>	<b>45–65 yrs</b>	<b>65+ yrs</b>
Less than 9th grade	4	70	220	880	1,065
9th to 12th grade, no diploma	255	190	295	1,095	790
High school graduate, GED, or alternative	1,455	1,470	1,795	4,780	3,785
Some college, no degree	3,090	1,400	2,125	3,805	1,080
Associate's degree	260	570	530	1,055	280
Bachelor's degree	735	2,110	2,055	3,740	1,030
Graduate or professional degree	35	755	630	2,045	670

**Table 70 - Educational Attainment by Age****Data Source:** 2011-2015 ACS**Educational Attainment – Median Earnings in the Past 12 Months**

<b>Educational Attainment</b>	<b>Median Earnings in the Past 12 Months</b>
Less than high school graduate	33,640
High school graduate (includes equivalency)	37,422
Some college or Associate's degree	44,361
Bachelor's degree	61,889
Graduate or professional degree	69,240

**Table 71 – Median Earnings in the Past 12 Months****Data Source:** 2011-2015 ACS

**Based on the Business Activity table above, what are the major employment sectors within your jurisdiction?**

In terms of workers, education and health care services is first at 23% followed by retail trade at 15%, professional, scientific, management services at 12% and arts, and finally entertainment, accommodations at 10%. For jobs, retail trade heads the list at 23%, followed by education and health care services at 14%, professional, scientific, management services at 13% and manufacturing at 10%.

**Describe the workforce and infrastructure needs of the business community:**

Relative to the overall business sector it appears that in terms of growth the following sectors appear in need: (1) Information; (2) construction; (3) public information; and agriculture, mining, oil & gas extraction. The most needy in the workforce appears to be the 16 -24 age range with a very large unemployment rate of 24.58 %. Clearly this population is a candidate to fill the gap between jobs and workers evidenced in the education, and health care services as well the finance, insurance and real estate sectors. But of course these special skill jobs require some form of advanced training and/or two to four years of college at a minimum.

**Describe any major changes that may have an economic impact, such as planned local or regional public or private sector investments or initiatives that have affected or may affect job and business growth opportunities during the planning period. Describe any needs for workforce development, business support or infrastructure these changes may create.**

In 2008 and 2009 the Township of Union had a period of economic downturn after many years of substantial growth in commercial, industrial and residential properties. Many large and medium scale commercial and residential approved projects have been either delayed or cancelled during this period. Values of residential and industrial properties have stabilized, but commercial properties may not have yet reached bottom. As the U.S. economy attempts to stabilize growth will remain difficult.

**How do the skills and education of the current workforce correspond to employment opportunities in the jurisdiction?**

Generally, the relationship between skills and education of the current workforce is compatible except in the case of the unemployed or those no longer in the labor force. Proportionally, the higher skilled jobs employ 79% of persons in the Township. Comparatively, the higher skilled jobs are occupied by 67% of persons who have some college or have a degree.

**Describe any current workforce training initiatives, including those supported by Workforce Investment Boards, community colleges and other organizations. Describe how these efforts will support the jurisdiction's Consolidated Plan.**

During the consolidated planning period the Township anticipates continued support of program involving Welfare to Work, job training, and placement programs and youth opportunity and work preparedness efforts as applicable. Through these efforts future jobs that are created in the Township will have be supported by program training via Consortium efforts.

**Does your jurisdiction participate in a Comprehensive Economic Development Strategy (CEDS)?**

No

**If so, what economic development initiatives are you undertaking that may be coordinated with the Consolidated Plan? If not, describe other local/regional plans or initiatives that impact economic growth.**

The Township of Union's Department of Economic Development has begun an effort to improve its ability for future development. The township has begun a review of its Master Plan in order to change existing outdated regulations. New projects must now be viewed differently than in the past. We have relaxed parking requirements and will be making changes in existing zones. The township must become more aggressive in attracting new business and retaining existing businesses.

The short term goals are to assist approved stalled projects to move forward and guide them through completions. Continued efforts will be made to fill vacancies in existing retail, commercial and industrial properties. There are several previously approved residential developments on vacant industrial site. The completion of these developments will help our affordable housing obligations for COAH.

The township will continue with infrastructure road improvement and work with both county and state offices to improve our major highways and connecting roads. The Township of Union acknowledges that our access to RT 22, RT 82, RT 78 and the Garden State Parkway are major assets for its continued economic growth.

Union Station along NJ Transit's Raritan Valley Line opened in May 2003. The station's growth has been consistent since its inception, which had originally been targeted for 500-600 rides per day after 5 years. Ridership has now reached over 1200 daily passengers. The commute to NYC includes a stop at Newark's Penn Station for a 35 minute ride. A new tunnel that has been funded and designed is scheduled to open in 7 years. This would mean a direct commute to NYC and both the potential for commercial and residential growth in the township. Plans are underway to establish a new Union Station zone to attract retail, commercial and

residential development around the station. The Township of Union is in a position for economic growth as we return to a more stable economy.

### **Discussion**

The Township recognizes the need for job development and economic growth. To that end, changes in zoning, more relaxed parking arrangements, infrastructure improvements, and stimulants for retail, commercial and industrial development are being encouraged.

## **MA-50 Needs and Market Analysis Discussion**

### **Are there areas where households with multiple housing problems are concentrated? (include a definition of "concentration")**

Per the lead consortium agency, Union County, no determination was made regarding concentration of housing problems within the Township. Their analysis did not provide a discussion of housing problems particular to local jurisdictions generally and Union Township specifically. In summary though, the County concluded that the most common housing problems involved aging housing stock and cost burden to both homeowners and renters and all low to moderate income levels.

Township's review of CHAS data reveals that there are approximately 73 units in the Township that lack complete plumbing and/or a complete kitchen. This represents 0.3% of housing units in the Township. Also there are approximately 1620 units (0.1%) in which no fuel are used, which is another indication of substandard housing. Although CHAS data was not reviewed on a census tract level by the County, the Township's inspections of housing units in the Vauxhall neighborhood tend to reflect either single or multiple housing problems.

### **Are there any areas in the jurisdiction where racial or ethnic minorities or low-income families are concentrated? (include a definition of "concentration")**

The Township's definition for concentration is any minority population greater than 50% of households in census tracts and 60% or more persons at the low to moderate income level is considered a concentration.

In terms of a general minority concentration, five of the eleven Township census tracts have greater than 50% minority households which is an aggregate of all minority groups. They are households in census tracts 326 (70.67%), 327 (60.28%), 328 (82.56%), 329.01 (53.16%), and 332 (52.33%). African Americans households make up the majority of this minority population at 24% followed by Hispanics at 12%. African Americans are greater than 50% of households in tracts 326 (52.97%) and 328 (70.13%) and are the only minority group at the 50% level or higher in the Township. Geographically, minority households are located in the north to northeast neighborhood of the Township.

In terms of low income households, only a single census area met the Township criterion for low income concentration and that was tract 330 block group 4. This neighborhood is located in the southwest most section of the Township.

See associated maps depicting race and income.

### **What are the characteristics of the market in these areas/neighborhoods?**

In these neighborhoods and across the Township generally, housing stock is older with 67.3 percent of the units having been constructed prior to 1960. The median year of the units in the Township continues to be approximately 1953. Half of the housing units in the Township are

sixty or more years old. This implies that rehabilitation and upgrading of these older units continues to be a priority for the Township. The supply of housing is not increasing rapidly in Union County according to New Jersey Department of Codes and Standard figures. As a matter of fact, building permits have generally declined in New Jersey since 2006 though few areas have seen an minor uptick over the last two years. Over the 2009 - 2013 period, the Township realized a issuance of a total of forty three building permits the majority in 1-4 family unit structures.

The demand for affordable housing for low- and moderate-income households has been persistent throughout the decade. The public housing agency continues to have substantial waiting list for Section 8 vouchers. Housing Market data shows that the overall vacancy rate for rental units continues to hover around 1% indicating a tight housing market that remains robust. Similarly, housing on that market also continues at nearly 1%. Among rental units affordable to very-low income households per 2009 CHAS, only 48.2 percent of units were occupied by persons to whom these units were affordable, indicating a shortfall of some 295 affordable units at this income level. The 2009 CHAS documented that 42.3% of the Township's renter-occupied households (1,870) were cost burdened which has remained constant during the decade. This means that renters have been paying greater than 30% of monthly income for housing costs. Again, without some type of rental assistance, this portion of the population is in danger of homelessness.

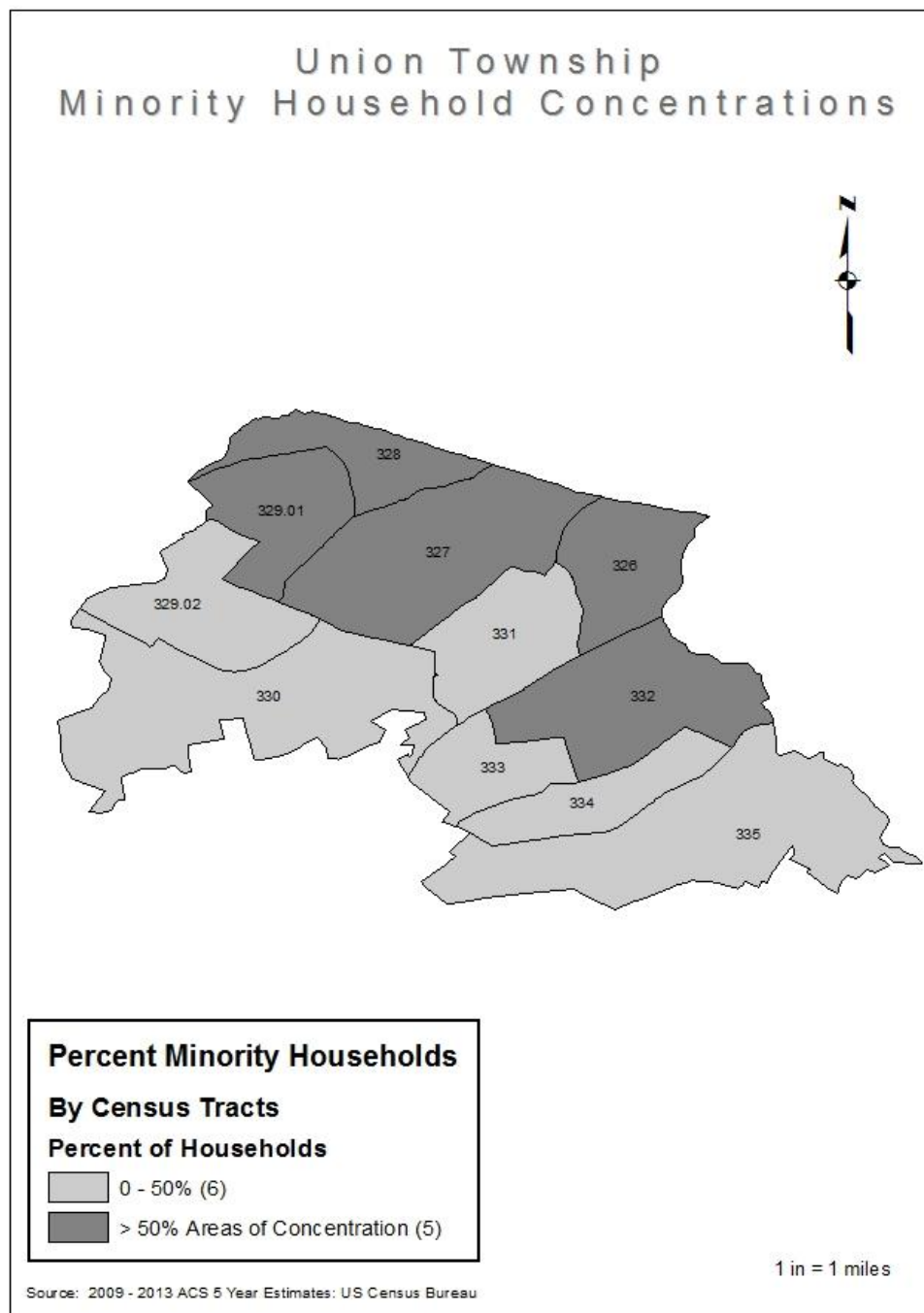
As indicated previously, the areas of concentration involve higher percentage of low to moderate income households which translates typically into lower resources for home improvement for homeowners and limited choices for better than substandard housing for both renters, homeowners and potential homebuyers. Through the planning process, housing advocates and services agencies indicated that current market needs include housing units for the elderly, small related households, and large related households. More specifically units are needed in the following low to moderate income ranges for these identified housing types: Elderly - <30% (20), 30-50% (15), and 50-80% (6); small related households - <30% (44), 30-50% (17), 50-80% (1); and large related households - <30% (20), 30-50% (13), 50-80% (20).

#### **Are there any community assets in these areas/neighborhoods?**

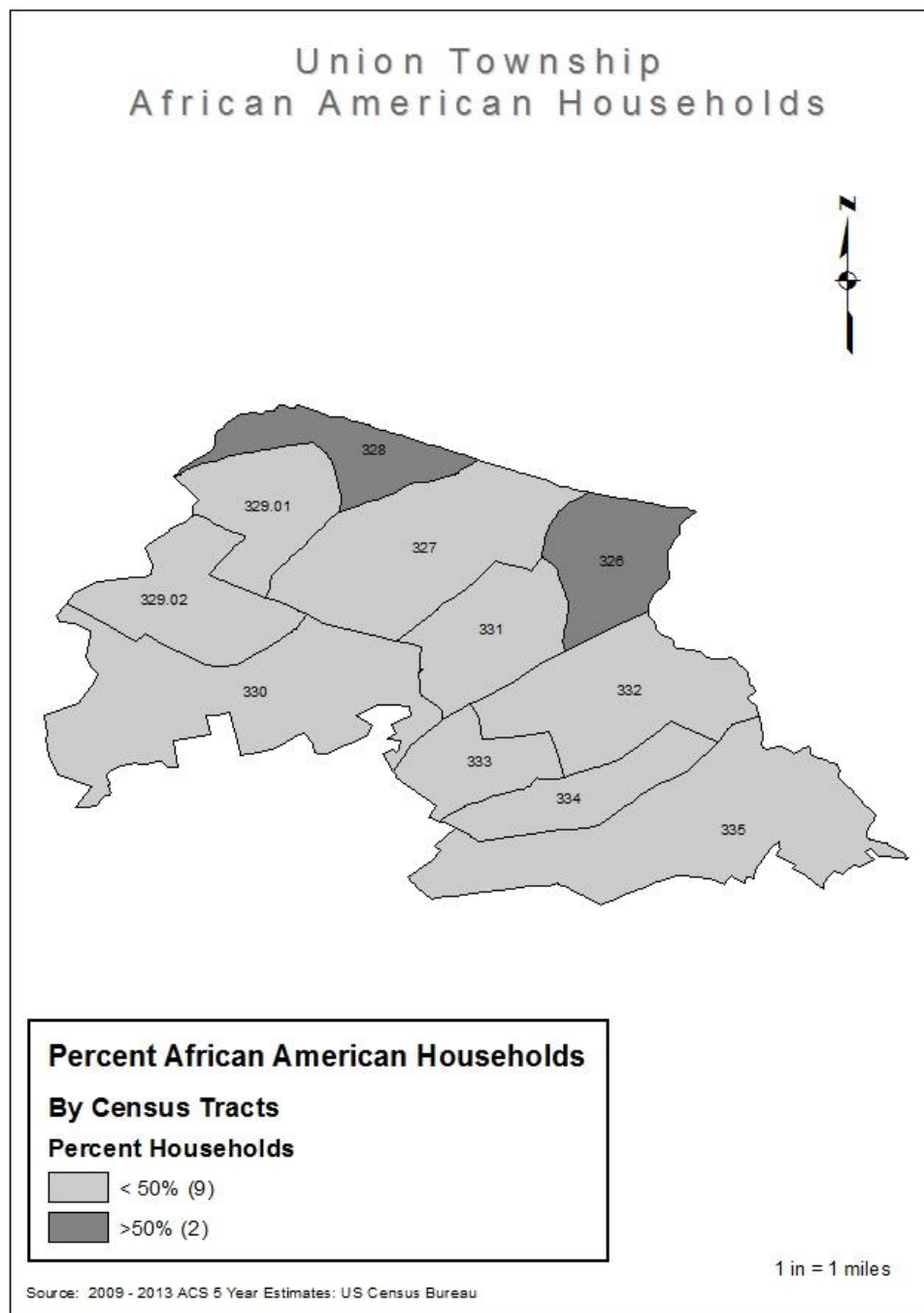
Community assests include the Union Township Community Action Organization, playgrounds, Vauxhall Branch Library, Vauxhall Branch Post Office, schools, churches and Health Center.

#### **Are there other strategic opportunities in any of these areas?**

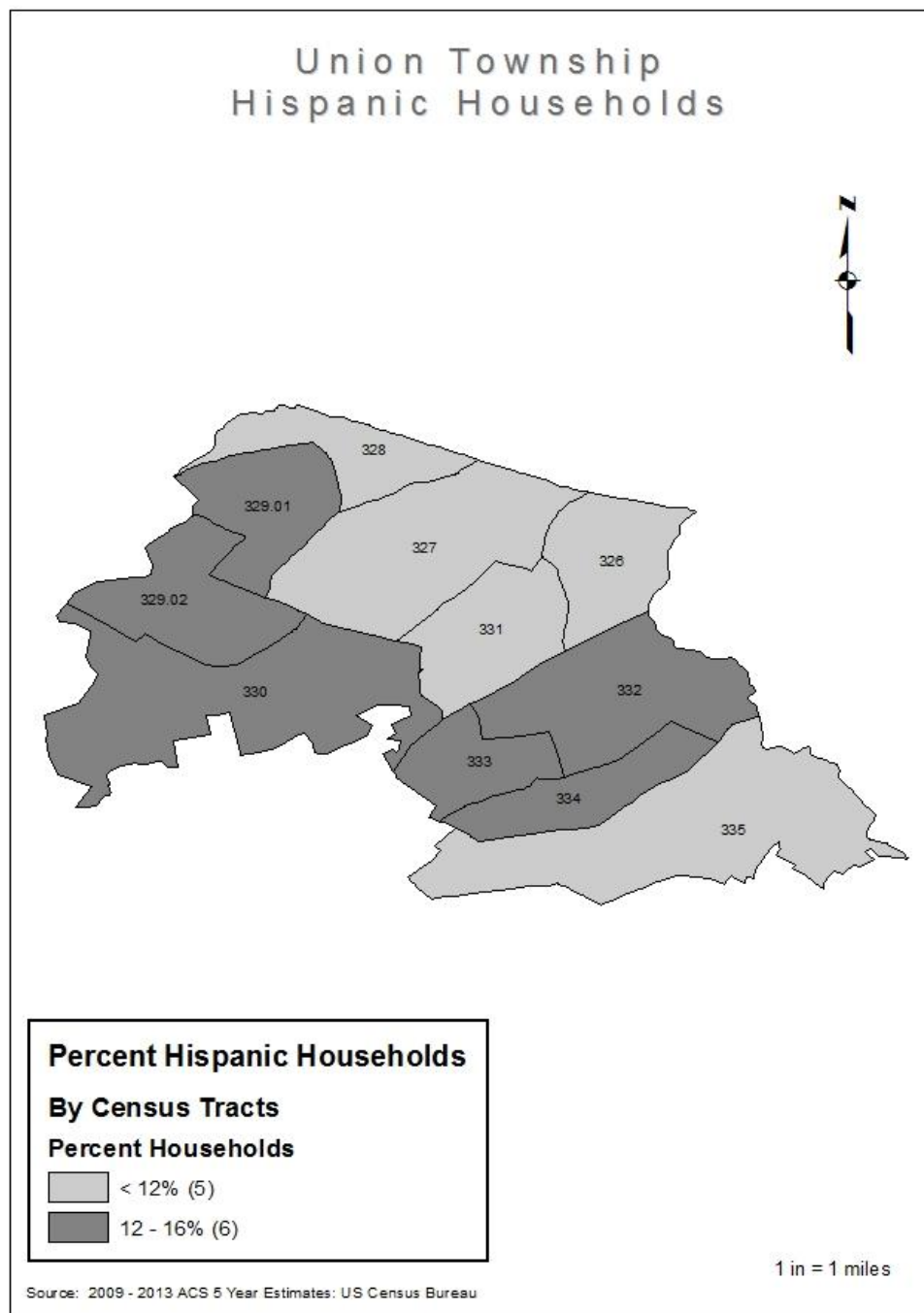
Assist the municipality in the development and maintenance of public Buildings, parks and centers that benefit the residents, but especially those in low/mod income areas. Continue and enhance the provision of public services to low and moderate income residents as well as Infrastructure Improvement Programs.



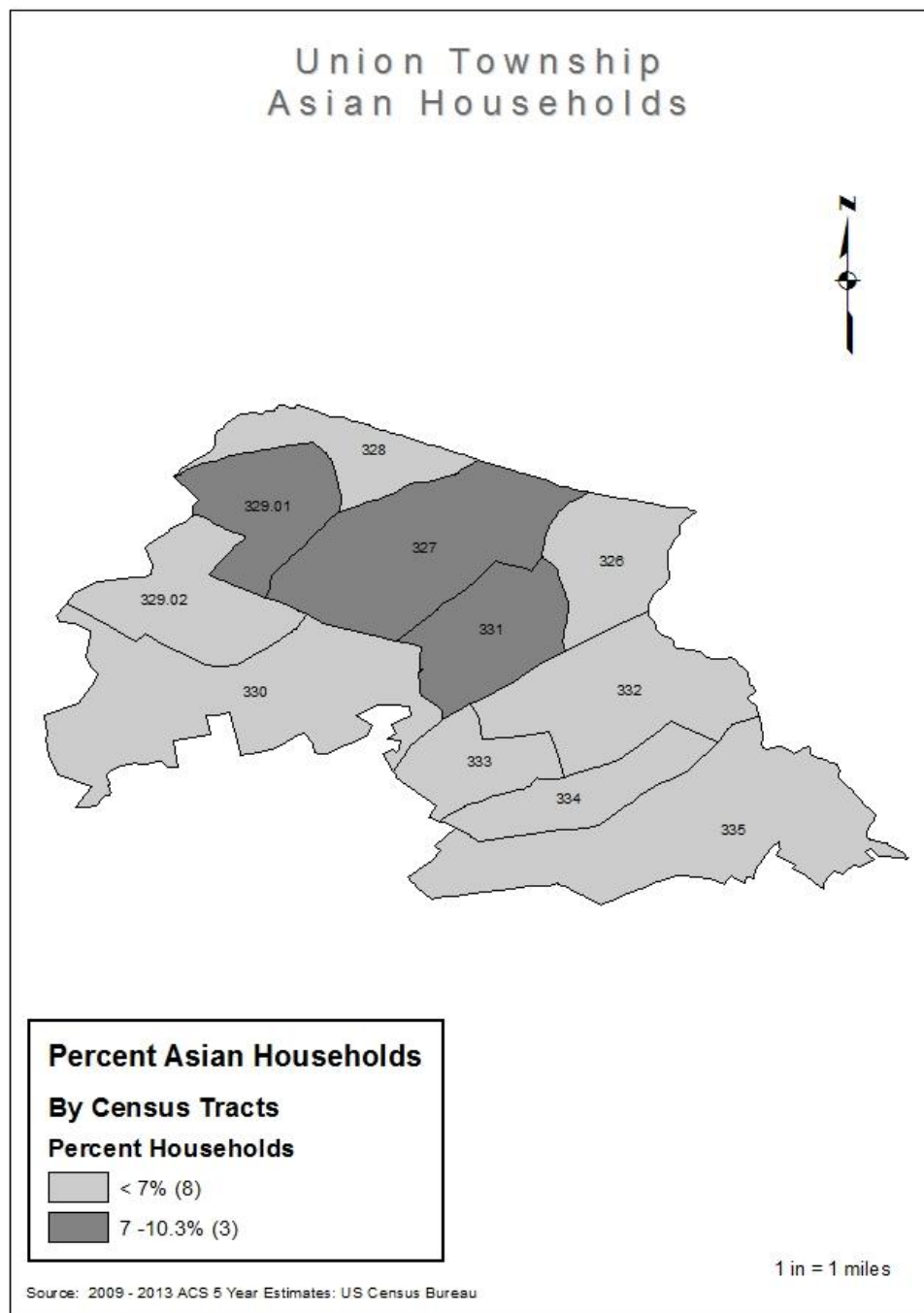
## Minority Concentrations



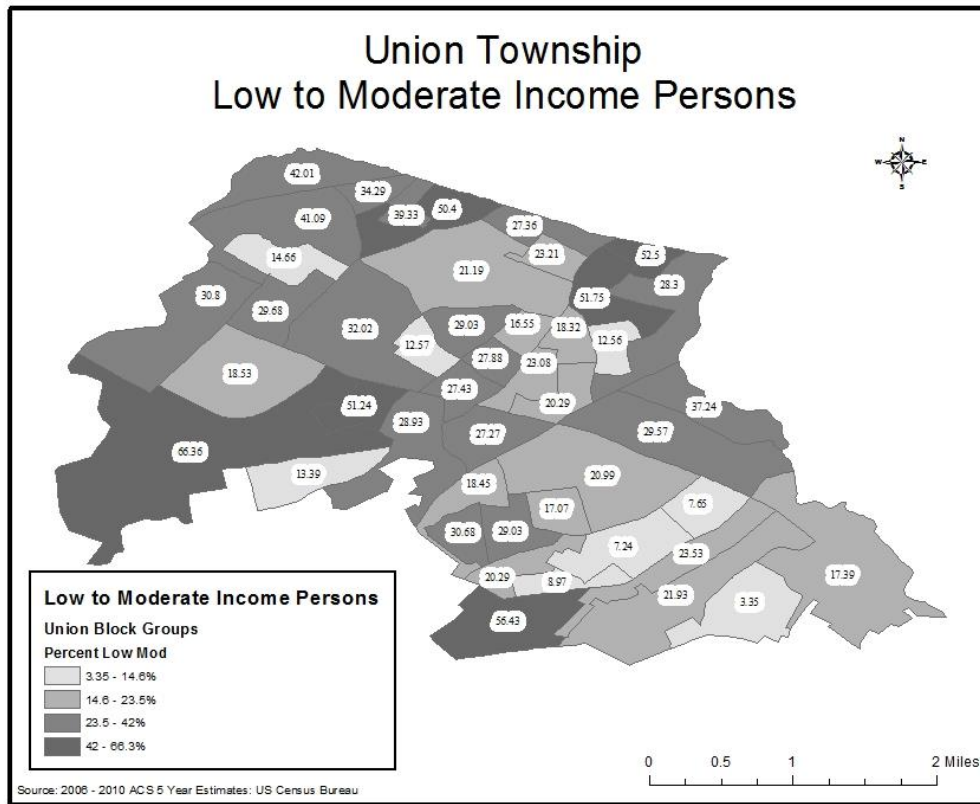
## African American Households



## Hispanic Households



## Asian Households



## Low to Moderate Income

**MA-60 Broadband Needs of Housing occupied by Low- and Moderate-Income Households - 91.210(a)(4), 91.310(a)(2)**

**Describe the need for broadband wiring and connections for households, including low- and moderate-income households and neighborhoods.**

**Describe the need for increased competition by having more than one broadband Internet service provider serve the jurisdiction.**

## **MA-65 Hazard Mitigation - 91.210(a)(5), 91.310(a)(3)**

**Describe the jurisdiction's increased natural hazard risks associated with climate change. Describe the vulnerability to these risks of housing occupied by low- and moderate-income households based on an analysis of data, findings, and methods.**

## **Strategic Plan**

### **SP-05 Overview**

#### **Strategic Plan Overview**

Each of the objectives, issues, and concerns described in this plan has been reviewed carefully by the local officials and the public to obtain consensus on the relative importance of each. Further, efforts were made to ensure that all topics of concern were fairly included and presented in this plan.

Please note that not all topics suggested in the regulations and plan guidelines are priority elements in the Township. The Township has identified 3 areas of priority need (1) Decent and Affordable Housing; (2); Enhanced Public Services and (3) Improved Public Facilities and Improvements.

## SP-10 Geographic Priorities - 91.415, 91.215(a)(1)

### Geographic Area

Table 72 - Geographic Priority Areas

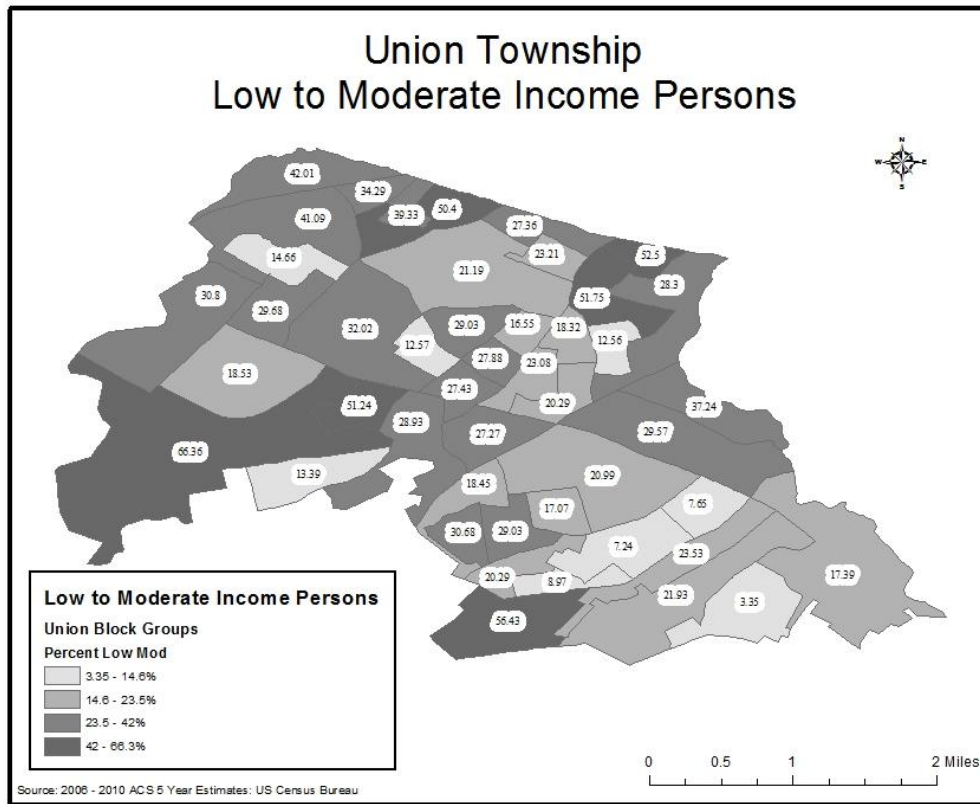
1	<b>Area Name:</b>	Vauxhall CT 328
	<b>Area Type:</b>	Local Target area
	<b>Other Target Area Description:</b>	
	<b>HUD Approval Date:</b>	
	<b>% of Low/ Mod:</b>	
	<b>Revital Type:</b>	Comprehensive
	<b>Other Revital Description:</b>	
	<b>Identify the neighborhood boundaries for this target area.</b>	North of I78 and west of Stuyvesant Avenue with its own ZIP code 07088.
	<b>Include specific housing and commercial characteristics of this target area.</b>	Comprised of census tract 328. Has a total of 1356 housing units with a total of 1,289 occupied. Approximately 65.8% of the housing structures were built pre 1978. There is no major industry and only limited retail services.
	<b>How did your consultation and citizen participation process help you to identify this neighborhood as a target area?</b>	Citizens, non-profit organizations, and interested parties were afforded a variety of opportunities to contribute during meetings and planning sessions, review and comment, received information about the meetings, the plan, and comments made, participate in public hearings. In addition, Union Township utilized the Community Development Citizens Advisory Committee. This group acts in an advisory capacity to the Township.
	<b>Identify the needs in this target area.</b>	There are many needs in all of the areas: Public Facilities and Infrastructure, Public Services, and Economic Development. The development of more and better jobs for low and moderate income persons would help reduce the scale and scope of need as well. Much of the housing stock contains lead and requires abatement or remediation and structural improvements.

	<b>What are the opportunities for improvement in this target area?</b>	Provide educational information, Companion Aide services, assist Adult Day Care programs, assist with Utility Payments Programs, help fund in home assistanc for the elderly, finance Adolescent Health Service Programs, offer affordable Infant/Toddler Care, and offer Hospic Care.
	<b>Are there barriers to improvement in this target area?</b>	The primary obstacle to meeting needs is funding. Due to local budget constraints, economic downturns and limited federal resources all housing, public services and publiv facilities needs can not be met via the township's CDBG grant.

### **General Allocation Priorities**

Describe the basis for allocating investments geographically within the state

In terms of geography only public facilities and improvements will be assisted on this basis. The Township has identified CDBG eligible areas (see map) based on low mod populations where investments can be made. The Vauxhall neighborhood continues to be a focus of infrastructure efforts and will continue to be so during this consolidated plan period. The Vauxhall neighborhood has a low mod percentages of 42.01 which exceeds the exception criterion of 32.02% and will have a focus of capital improvements and child care and senior services. it is located in the Northwest section of the Township.



## CDBG Eligible Areas

## SP-25 Priority Needs - 91.415, 91.215(a)(2)

### Priority Needs

Table 73 – Priority Needs Summary

1	<b>Priority Need Name</b>	Decent and Affordable Housing
	<b>Priority Level</b>	High
	<b>Population</b>	Extremely Low Low Moderate Large Families Families with Children Elderly Families with Children Elderly
	<b>Geographic Areas Affected</b>	Vauxhall CT 328
	<b>Associated Goals</b>	Rehabilitate Owner Occupied Housing
	<b>Description</b>	<p>There continues to be very little land available for housing construction in the Township, and it has been well documented that property costs for most households is mostly unaffordable but this is particularly true for many first-time homebuyers. Figures on persons in the housing market who are discouraged by costs are not currently available. There are no figures on the number of individuals who would like to buy a home, but are unable to do so. Nevertheless, in 2009 - 2013 the Median Household Income in the township was \$75,164, and the median sale price of a home was \$326,000. Thus, using the “rule of thumb” of two and one-half times income as a measure of affordability, there was a gap of \$180,000 between what the typical family could afford and the mean price. The gap is necessarily greater for low and moderate-income households.</p> <p>The Township anticipates providing assistance to those seeking to acquire a home through the County Consortium First-Time Homebuyers Program. The consortium program is time tested and very successful in assistance to potential homebuyers through its program expertise and consistent availability of funding.</p>
	<b>Basis for Relative Priority</b>	As mentioned previously housing stock in the Township is very old and subject to lead so these conditions are extremely important for families with children.
2	<b>Priority Need Name</b>	Public Services

	<b>Priority Level</b>	High
	<b>Population</b>	Extremely Low Low Moderate Large Families Families with Children Elderly Chronic Homelessness Individuals Families with Children Mentally Ill Chronic Substance Abuse veterans Persons with HIV/AIDS Victims of Domestic Violence Unaccompanied Youth Elderly Frail Elderly Persons with Mental Disabilities Persons with Physical Disabilities Persons with Developmental Disabilities
	<b>Geographic Areas Affected</b>	Vauxhall CT 328
	<b>Associated Goals</b>	Continuation of High Quality Public Services
	<b>Description</b>	The survey information and needs assessment meetings among local and public officials echoed concerns from the 2010 period that certain services provided by the Township were not adequate to level of need. In particular, assistance for childcare, housing counseling, elderly services and health-related services were listed as areas of special concern. Feedback from respondents noted that many of the top concerns revolved around the elderly, and children in low- and moderate-income households. Fortunately, the Township has maintained an annual funding commitment to services for the elderly via our elderly service providers. These programs will benefit the 1,035 low- and moderate-income elderly renter households and the 2,790 low- and moderate-income elderly owner households.
	<b>Basis for Relative Priority</b>	Township consultation indicated that public services have been inadequate to the needs of the community across a number of areas including seniors, youth, and health care.
<b>3</b>	<b>Priority Need Name</b>	Public Facilities and Improvements

<b>Priority Level</b>	High
<b>Population</b>	Extremely Low Low Moderate Middle Large Families Families with Children Elderly Elderly Frail Elderly Persons with Mental Disabilities Persons with Physical Disabilities Persons with Developmental Disabilities Victims of Domestic Violence Non-housing Community Development
<b>Geographic Areas Affected</b>	Vauxhall CT 328
<b>Associated Goals</b>	Enhanced Public Facilities and Improvements
<b>Description</b>	<p>The Office of Community Development solicited input from public and local officials by disseminating information about this effort and conducting needs assessment meetings. In addition to program information, forms asking for ideas and priorities were distributed to this group for discussion at the meetings.</p> <p>As was the case for the 2010 Consolidated Plan, the most frequently mentioned item both on the forms and in the discussions was the necessity to provide new or upgraded, public facilities to residents of the low/mod neighborhoods. These needs ranged from improvements to facilities to assistance to specific organizations and functions, as listed below. The overall objective, and the reason for a high priority ranking, is to improve the living conditions and environment for the 7,570 low- and moderate-income households in the Township.</p>
<b>Basis for Relative Priority</b>	Consultation identified public facilities and improvements as high priority.

### Narrative (Optional)

## SP-35 Anticipated Resources - 91.420(b), 91.215(a)(4), 91.220(c)(1,2)

### Introduction

The Township's grant resources have fluctuated over recent years and don't anticipate significant increases in future federal allocations. With that in mind, the Township depends on the primary resources secured by community stakeholders to effectively address financial requirements of there programs.

### Anticipated Resources

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	public - federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	459,487	110,000	0	569,487	2,847,435	Entitlement Grant and program income.

Table 74 - Anticipated Resources

**Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied**

CDBG in most cases is a very small portion of the available resources for public service providers, as well as funding investments for downpayment assistance. CDBG will in most cases be the sole funding resources for housing rehabilitation.

**If appropriate, describe publically owned land or property located within the state that may be used to address the needs identified in the plan**

Not applicable.

### **Discussion**

Again, with limited resources the Township will continue to assist homeowners, homebuyers, public service providers and its public works department at funding levels consistent with recent allocation levels.

### SP-40 Institutional Delivery Structure - 91.415, 91.215(k)

Explain the institutional structure through which the jurisdiction will carry out its consolidated plan including private industry, non-profit organizations, and public institutions.

Responsible Entity	Responsible Entity Type	Role	Geographic Area Served
CENTER FOR HOPE HOSPICE	Non-profit organizations	public services	Jurisdiction
JEWISH FAMILY SERVICES, INC.	Non-profit organizations	public services	Jurisdiction
UNION TOWNSHIP COMMUNITY ACTION ORGANIZATION	Non-profit organizations	Rental public services	Jurisdiction
YMCA of Eastern Union County	Non-profit organizations	public services	Region
Union Township Public Housing Agency	Other	Public Housing	Jurisdiction
Community Health Center	Non-profit organizations	public services	Jurisdiction

**Table 75 - Institutional Delivery Structure**

### Assess of Strengths and Gaps in the Institutional Delivery System

The strengths of the delivery system are consistent leveraging of CDBG funds by partnership agencies as well as the extensive outreach and support for seniors, disabled persons and youth seniors.

The Township maintains a working relationship with social service agencies that address various needs including services for youth, elderly and disabled persons. Agencies such as Center for Hope Inc., Community Health Center, Jewish Family Services, WISE, Community Action Organization, and YMCA of Eastern NJ and YM-YWHA of Union County provide a stable social service infrastructure for the Township.

The Township also maintains a close relationship with the Union County Division of Planning and Community Development, and coordinates efforts with that agency, which administers the County CDBG programs. Depending upon the situation and the need, Township officials coordinate with or call upon County offices, such as the Department of Health and Human Services, or programs for information or assistance.

Although not specifically a gap the Township has had limited involvement with non profit housing corporations in the past but has formally incorporated these agencies into the conplan consultation process.

### Availability of services targeted to homeless persons and persons with HIV and mainstream services

Homelessness Prevention Services	Available in the Community	Targeted to Homeless	Targeted to People with HIV
<b>Homelessness Prevention Services</b>			
Counseling/Advocacy	X	X	X
Legal Assistance			
Mortgage Assistance			
Rental Assistance	X	X	
Utilities Assistance			
<b>Street Outreach Services</b>			
Law Enforcement			
Mobile Clinics			
Other Street Outreach Services	X		
<b>Supportive Services</b>			
Alcohol & Drug Abuse			
Child Care	X		
Education			
Employment and Employment Training	X		
Healthcare	X		
HIV/AIDS	X		
Life Skills			
Mental Health Counseling			
Transportation	X		
<b>Other</b>			

**Table 76 - Homeless Prevention Services Summary**

**Describe how the service delivery system including, but not limited to, the services listed above meet the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth)**

### **Housing Services**

There are agencies within the county trying to develop permanent housing opportunities for the homeless and the near homeless.

There are two government supported traditional programs, e.g., public housing and Section 8. Eight municipalities in the County have their own public housing and/or Section 8 programs, usually run by a municipal housing authority or agency. The New Jersey Department of Community Affairs also operates a Section 8 program.

### **Traditional Housing Services**

The Township of Union provides referral for transitional housing service needs by utilization of four resource centers. These include the Interfaith Council for the Homeless in Plainfield, the

Elizabeth Coalition to House the Homeless in Elizabeth, Homes for the Homeless in New Providence, Proceed in Elizabeth, and Community Access Unlimited in Elizabeth.

### **Emergency Shelter**

The New Jersey DCA approved emergency shelters in Union County. These include the Elizabeth YMCA, the Plainfield YMCA, the Interfaith Council for the Homeless in Plainfield and the Salvation Army in Elizabeth.

### **Preventative Services**

DCA's Homeless Prevention Program is funded each fiscal year. Due to limited resources and staff, it has been forced to suspend operation intake at different times throughout the year; therefore, there has not been continuity of services.

### **Describe the strengths and gaps of the service delivery system for special needs population and persons experiencing homelessness, including, but not limited to, the services listed above**

The Township does not directly oversee the delivery system for persons experiencing homelessness and is a member of the County Home Consortium. In terms of special needs, the Township considers its strength as the continuation of funding and oversight through the social service agencies that serves this population. Again, at this point, any discernible gap is attributable to the declining availability of federal funds available to support all Township programs from the stand point of CDBG funds.

### **Provide a summary of the strategy for overcoming gaps in the institutional structure and service delivery system for carrying out a strategy to address priority needs**

This is evidenced by a greater role played by these agencies during the consultation process for the consolidated plan. Local housing agencies play a greater role during the consolidated process for the Consolidated Plan.

## SP-45 Goals - 91.415, 91.215(a)(4)

### Goals Summary Information

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	Rehabilitate Owner Occupied Housing	2015	2019	Affordable Housing	Vauxhall CT 328	Decent and Affordable Housing	CDBG: \$1,440,000	Homeowner Housing Rehabilitated: 65 Household Housing Unit
2	Continuation of High Quality Public Services	2015	2019	Non-Homeless Special Needs Non-Housing Community Development	Vauxhall CT 328	Public Services	CDBG: \$347,450	Public service activities other than Low/Moderate Income Housing Benefit: 1965 Persons Assisted
3	Enhanced Public Facilities and Improvements	2015	2019	Non-Housing Community Development	Vauxhall CT 328	Public Facilities and Improvements	CDBG: \$490,500	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 9000 Persons Assisted

Table 77 – Goals Summary

### Goal Descriptions

1	Goal Name	Rehabilitate Owner Occupied Housing
	Goal Description	The Housing Rehabilitation Program allows the township to direct housing funds to one family owner occupied properties. These homeowners are cost burdened and/or have no funds to contribute to maintaining or repairing their homes. Providing this assistance ensures that these homeowners can continue to occupy their homes. As an older community, many of the housing units may contain lead based paint. This program also makes it possible to evaluate and reduce lead based paint

<b>2</b>	<b>Goal Name</b>	Continuation of High Quality Public Services
	<b>Goal Description</b>	Services to the elderly with assistance in housing rehabilitation and emergency repairs, providing transportation and meals, and providing respite care services. Youth services such as recreation programs, after school programs and day care to assist in the proper development of children and young adults in low and moderate income neighborhoods are also supported through this program.
<b>3</b>	<b>Goal Name</b>	Enhanced Public Facilities and Improvements
	<b>Goal Description</b>	To provide high quality public facilities, such as parks and community centers to low and moderate income persons and to provide adequate public improvements, such as streets, sidewalks and sewer, in low and moderate income neighborhoods.

**Estimate the number of extremely low-income, low-income, and moderate-income families to whom the jurisdiction will provide affordable housing as defined by HOME 91.315(b)(2)**

Extremely low: 20; Low: 25; Moderate: 20



## **SP-65 Lead-based Paint Hazards - 91.415, 91.215(i)**

### **Actions to address LBP hazards and increase access to housing without LBP hazards**

To combat lead based paint hazards the Township's Health Department has established the following initiatives and activities:

- (1) Lead screening of children provided at CHC
- (2) Environmental (Dwellings and Soil) Lead Investigations as required
- (3) Continuation of educational programs on Lead Hazards, Hygiene and Diet
- (4) New State of the Art Lead Analyzer made available to qualified local inspectors

### **How are the actions listed above integrated into housing policies and procedures?**

Typically children under six are the persons most severely affected by lead poisoning. These children typically constitute about seven (7) percent of the population in an area. An examination of the census data indicates that many census tracts, especially in the northern portions of the Township have a concentration of young children. Census Tract 333 in particular has a concentration of young children and a high percentage of pre-1960 housing.

None of the census tracts has a concentration of children under the age of five above the norm. The potential hazard then is focused upon the census tracts with concentrations of pre-1960 housing and the one tract (333) that does have both a high number of children and houses likely to have lead paint.

## **SP-70 Anti-Poverty Strategy - 91.415, 91.215(j)**

### **Jurisdiction Goals, Programs and Policies for reducing the number of Poverty-Level Families**

Eliminating this poverty continues to be a primary concern for the Township and various efforts are under way to improve the quality of life and economic well-being of Union residents. To that end, these programs cover a wide range of topics and measures to improve the lives of residents. These include:

- Education and Job Training
- Job Placement
- Day Care
- Family Counseling
- Energy Management and Weatherization
- Small Business Development
- Budget/Credit Counseling
- Food Resources and Nutrition Services

### **How are the Jurisdiction poverty reducing goals, programs, and policies coordinated with this affordable housing plan**

The Township's anti-poverty strategy is inextricably linked to the Economic Programs that have been implemented and operated for several years. The objective of poverty reduction requires programming from broad areas including job training and placement, public services, education, and basic skills development. The overriding principle however is to create new jobs and opportunities for households with incomes below the poverty level. It is only through comprehensive, coordinated strategies that nurture skills and provide opportunities to gain and retain employment and thus improve the quality of life that people can improve their situation.

One cornerstone of the Township's antipoverty efforts is the work of the Union County Comprehensive Economic Development Strategy (CEDS) committee, which in particular recommends or endorses grants applications to the US Department of Commerce, Economic Development Administration. This organization, composed of a broad range of County stakeholders, meets regularly to discuss and analyze economic development and economic development projects across the County and to facilitate the sharing of information and ideas to support economic growth.

It is essential to provide the basic skills, training, and education necessary to make a person employable in today's competitive job market. The Township works with the Boards of Education to assist persons obtain high school diplomas or the GED certificate. The Township facilitates and supports programs to coordinate training programs provided by public institutions with the needs of employers.

However, other education and training programs contribute to achieving the objective of reducing poverty. Examples of these include job training and job placement activities sponsored by the Workforce Investment Board, the Welfare to Work Program, day care funding throughout

the County, long-term employment opportunities for severely disabled adults, and life skills development programs. The Vo-tech schools and Continuing Education Programs also provide important training and educational opportunities for local residents.

Employment programs reach only a part of the poverty population. Many of the people in living in poverty are not employable and thus the Township works cooperatively with numerous public, social, and civic service organizations to develop and implement direct assistance and service delivery programs to improve the quality of life of these persons. This first step in providing health and social services is necessary to enable an unemployed person to become employable.

## **SP-80 Monitoring - 91.230**

**Describe the standards and procedures that the jurisdiction will use to monitor activities carried out in furtherance of the plan and will use to ensure long-term compliance with requirements of the programs involved, including minority business outreach and the comprehensive planning requirements**

Performance monitoring is an important component in the long-term success of this program in this Consolidated Plan. The Township will be responsible for developing standards and procedures for ensuring that the recipients of housing funds meet the purposes of the appropriate legislation and regulations, and that funds are disbursed in a timely fashion.

The Division of Housing and Community Development administers the Township's housing programs, and will be responsible for most performance measurement activities. The Division will incorporate measurement standards and methods into the process of awarding funds, allocating resources to programs and agencies, and obtaining progress and completion reports from those programs and agencies. The monitoring requirements and procedures under this Consolidated Plan will build upon existing monitoring systems and experience in administering federal and state programs and funds.

The Division administers the Block Grant Program using federal funds. The Division executes a housing rehabilitation program for houses owned by low- and moderate-income persons. The Division is also responsible for the implementation of public improvement and facilities projects in targeted areas of the community.

The Township's standards and procedures for monitoring are designed to ensure that:

- 1) objectives of the National Affordable Housing Act are met,
- 2) program activities are progressing in compliance with the specifications and schedule for each program, and
- 3) recipients are in compliance with other applicable laws, implementing regulations, and with the requirements to affirmatively further fair housing and minimize displacement of low-income households.

The Division will review all proposed activities for eligibility under statutory and regulatory requirements, and for meeting identified needs in this plan.

Both the Action Plan and the Consolidated Plan will be monitored through the use of checklists and forms that are currently used to facilitate uniform monitoring of program activity. The Division will identify performance measures in advance of allocating funds. Each description of projects and activities will contain the specific measures by which the project will be evaluated. The strategies presented earlier each present measures that can or may be employed. Measures will be kept as simple and direct as possible.

Fiscal monitoring will include review and approval of budgets, compliance with executed Grant Agreements, review and approval of vouchers, review of fiscal reports from the Treasurer's Office on a monthly basis, and a review of municipal and non-profit audits on an annual basis.

Monitoring will occur through regular telephone and on-site monitoring visits. These visits will occur as necessary, but will be conducted at least once a year.

All sub-recipients must identify the personnel working on the project, keep accurate records and filing systems to document program benefits and compliance, maintain an appropriate financial management system, submit to an audit, and submit a final report as a closeout procedure.

There are monitoring responsibilities that go beyond the time of completion of various activities. For Community Development public facilities and infrastructure projects, site visits will be conducted at least twice a year to assure benefit to low-income residents.

In accordance with HUD's Community Planning and Development Notice 03-09, the Township will utilize HUD's Performance Measurement System designed to measure both the productivity and impact of the Township's Community Development Block Grant Program.

## Expected Resources

### AP-15 Expected Resources - 91.420(b), 91.220(c)(1,2)

#### Introduction

The Township's grant resources have fluctuated over recent years and don't anticipate significant increases in future federal allocations. With that in mind, the Township depends on the primary resources secured by community stakeholders to effectively address financial requirements of there programs.

#### Anticipated Resources

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	public - federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	459,487	110,000	0	569,487	2,847,435	Entitlement Grant and program income.

Table 78 - Expected Resources – Priority Table

**Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied**

CDBG in most cases is a very small portion of the available resources for public service providers, as well as funding investments for downpayment assistance. CDBG will in most cases be the sole funding resources for housing rehabilitation.

**If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan**

Not applicable.

### **Discussion**

Again, with limited resources the Township will continue to assist homeowners, homebuyers, public service providers and its public works department at funding levels consistent with recent allocation levels.

## Annual Goals and Objectives

### AP-20 Annual Goals and Objectives - 91.420, 91.220(c)(3)&(e)

#### Goals Summary Information

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	Rehabilitate Owner Occupied Housing	2015	2019	Affordable Housing	Vauxhall CT 328	Decent and Affordable Housing	CDBG: \$288,000	Homeowner Housing Rehabilitated: 13 Household Housing Unit
2	Continuation of High Quality Public Services	2015	2019	Non-Homeless Special Needs Non-Housing Community Development	Vauxhall CT 328	Public Services	CDBG: \$68,923	Public service activities other than Low/Moderate Income Housing Benefit: 293 Persons Assisted
3	Enhanced Public Facilities and Improvements	2015	2019	Non-Housing Community Development	Vauxhall CT 328	Public Facilities and Improvements	CDBG: \$98,667	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 1800 Persons Assisted

**Table 79 – Goals Summary**

#### Goal Descriptions

1	Goal Name	Rehabilitate Owner Occupied Housing
	Goal Description	Goal will address diverse rehabilitation construction needs throughout the Township's eligible low mod population.
2	Goal Name	Continuation of High Quality Public Services
	Goal Description	The Township is committed to supporting its elderly, youth and low mod populations with high quality public services.

<b>3</b>	<b>Goal Name</b>	Enhanced Public Facilities and Improvements
	<b>Goal Description</b>	Improved public infrastructure is a high priority during the next five year period.

## **AP-35 Projects - 91.420, 91.220(d)**

### **Introduction**

The formula allocation for the Community Development Block Grant program is \$459,487 with approximately \$110,000 in anticipated program income available during the program year. The activities to be undertaken include housing rehabilitation, public facilities, infrastructure improvements and services.

#	Project Name
1	Administration
2	Housing Rehabilitation
3	Roads Program
4	Childcare & Senior Services Refrigeration Unit
5	Adult Day Care Services
6	Infant/Toddler Daycare
7	Companion Aide
8	Homemaker Service
9	Hospice Care

**Table 80 – Project Information**

### **Describe the reasons for allocation priorities and any obstacles to addressing underserved needs**

The allocation priorities are a function of the decision made via the consultation and citizen participation process. Again, the priorities are the maintenance of decent and affordable housing, and suitable living environments including the provision of multiple social services and access to public facilities and infrastructure improvements.

## AP-38 Project Summary

### Project Summary Information

1	<b>Project Name</b>	Administration
	<b>Target Area</b>	Vauxhall CT 328
	<b>Goals Supported</b>	Rehabilitate Owner Occupied Housing Continuation of High Quality Public Services Enhanced Public Facilities and Improvements
	<b>Needs Addressed</b>	Decent and Affordable Housing Public Services Public Facilities and Improvements
	<b>Funding</b>	CDBG: \$113,897
	<b>Description</b>	Program administration.
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	
2	<b>Project Name</b>	Housing Rehabilitation
	<b>Target Area</b>	Vauxhall CT 328
	<b>Goals Supported</b>	Rehabilitate Owner Occupied Housing
	<b>Needs Addressed</b>	Decent and Affordable Housing
	<b>Funding</b>	CDBG: \$288,000

	<b>Description</b>	Program includes staff costs as well hard costs associated with rehabilitation construction and lead based hazard removal.
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	Substantial, minor and emergency rehabilitation.
<b>3</b>	<b>Project Name</b>	Roads Program
	<b>Target Area</b>	Vauxhall CT 328
	<b>Goals Supported</b>	Enhanced Public Facilities and Improvements
	<b>Needs Addressed</b>	Public Facilities and Improvements
	<b>Funding</b>	CDBG: \$98,100
	<b>Description</b>	Street Improvements.
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	Street improvements.
<b>4</b>	<b>Project Name</b>	Childcare & Senior Services Refrigeration Unit
	<b>Target Area</b>	Vauxhall CT 328
	<b>Goals Supported</b>	Enhanced Public Facilities and Improvements
	<b>Needs Addressed</b>	Public Facilities and Improvements
	<b>Funding</b>	CDBG: \$567

	<b>Description</b>	The YM-YWHA chest freezer will be used to store packaged leftovers for seniors on off days for the Meals on Wheels Program. The Milk Cooler will be used to properly store approximately 500 milk containers for the seniors and the child care program.
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	Chest freezer.
<b>5</b>	<b>Project Name</b>	Adult Day Care Services
	<b>Target Area</b>	Vauxhall CT 328
	<b>Goals Supported</b>	Continuation of High Quality Public Services
	<b>Needs Addressed</b>	Public Services
	<b>Funding</b>	CDBG: \$5,993
	<b>Description</b>	The WISE Adult Day Services Program provides services for the elderly including daily supervision and stimulation to functionally impaired low and moderate income clients/residents who are age 50 and over and have difficulty paying for the program.
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	Multiple services to the elderly and low mod persons.
<b>6</b>	<b>Project Name</b>	Infant/Toddler Daycare
	<b>Target Area</b>	Vauxhall CT 328
	<b>Goals Supported</b>	Continuation of High Quality Public Services

	<b>Needs Addressed</b>	Public Services
	<b>Funding</b>	CDBG: \$43,430
	<b>Description</b>	The Union Township Community Action Organization Infant/ Toddler Program provides subsidized day care services to infants and toddlers of low and moderate income parents to allow them to work or attend school.
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	Child care services.
7	<b>Project Name</b>	Companion Aide
	<b>Target Area</b>	Vauxhall CT 328
	<b>Goals Supported</b>	Continuation of High Quality Public Services
	<b>Needs Addressed</b>	Public Services
	<b>Funding</b>	CDBG: \$10,000
	<b>Description</b>	The Union Township Community Action Organization Companion Aide Program provides services to the frail, elderly, or disabled residents of Union Township on a monthly basis.
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	Services to elderly, frail, and disabled.
8	<b>Project Name</b>	Homemaker Service

	<b>Target Area</b>	Vauxhall CT 328
	<b>Goals Supported</b>	Continuation of High Quality Public Services
	<b>Needs Addressed</b>	Public Services
	<b>Funding</b>	CDBG: \$4,500
	<b>Description</b>	The Homemaker Services provide homemaker services to the frail and elderly in Union Township. These services include light house keeping, laundry, shopping, personal grooming and companionship.
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	Services to seniors and frail.
9	<b>Project Name</b>	Hospice Care
	<b>Target Area</b>	Vauxhall CT 328
	<b>Goals Supported</b>	Continuation of High Quality Public Services
	<b>Needs Addressed</b>	Public Services
	<b>Funding</b>	CDBG: \$5,000
	<b>Description</b>	Hospice for the terminally ill. Provides services to patients who are terminally and at the poverty level. Services include physician, nurse, home health aide, social worker, therapist, volunteer, spiritual counselor as well as necessary drugs and medical equipment as needed.
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	

	<b>Planned Activities</b>	Services for the terminally ill.
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## **AP-50 Geographic Distribution - 91.420, 91.220(f)**

### **Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed**

Twelve of the Township's census tract/block group combinations qualify under the low mod threshold of 32.02%. They are 330.00/3,4; 335.00/4; 326.00/1,2; 328.00/1,2,3,4 (Vauxhall); 329.01/3; 332.00/1; 327.00/6. These census areas are generally the target for housing rehabilitation and public facility improvements but not exclusively so. Minority concentrations at the aggregate level for all minority groups is located in northern half of the Township and includes tracts 326, 327, 328, 329.01, and 332. Here minority households are greater than 50% of all households. African American households are the only individual minority group that exceeds 50% of households in a census tract. These are tracts 326 & 328 (Vauxhall)

Public service programs run by UTCA including Companion Aid and Infant Toddler operate out of the agency locations which are in the Vauxhall neighborhood. These programs generally serve Vauxhall residents. In addition, the road improvement program starting with 2015 will also concentrate on the Vauxhall neighborhood.

#### **Geographic Distribution**

<b>Target Area</b>	<b>Percentage of Funds</b>
Vauxhall CT 328	26

**Table 81 - Geographic Distribution**

### **Rationale for the priorities for allocating investments geographically**

Again, these are the high minority concentration populations which statistically speaking are those neighborhoods with higher priority needs.

#### **Discussion**

As a high minority low income area, Vauxhall will be the principle target area for CDBG funds throughout the 2015-2019 conplan period. As previously stated, public service funds for child care and senior services as well as road improvements will be directed towards the neighborhood.

## **AP-85 Other Actions - 91.420, 91.220(k)**

### **Introduction**

#### **Actions planned to address obstacles to meeting underserved needs**

##### Foster and maintain affordable housing

The Township will continue its efforts to foster and maintain affordable housing through its housing rehabilitation program, its Housing Program (now providing for rental units), the Section 8 Housing Assistance Payments program administered by the Housing Program (now providing for rental units), the Section 8 Housing Assistance Payments program administered by the Public Housing Agency.

#### **Actions planned to foster and maintain affordable housing**

During 2015 the Township proposes to rehabilitate thirteen home owner occupied units as the keystone of its housing plan. Additionally through referrals to housing agencies, both first time home buyer candidates and homeless persons, will be encouraged to access opportunities available through those resources via the County Consortium.

#### **Actions planned to reduce lead-based paint hazards**

The Township of Union Department of Health's 2014 lead based paint activities will include the following:

- Perform State mandated childhood lead poisoning environmental investigations.
- Monitor Welligent (State web-based lead patient tracking program) and responds to NJDOHSS blood lead analysis result notifications.
- Maintain state of the art XRF testing equipment and has the capacity to take physical test samples (e.g. paint chip, dust, soil, and water) for outsourced analysis.
- Partner with professional associations to meet mandatory Lead Inspector/Risk Assessor licensure requirements.
- Provide guidance to renovators, remodeling contractors, and painters looking to meet Federal RRP certification requirements.
- Lead based paint abatement, stabilization, and remediation

#### **Actions planned to reduce the number of poverty-level families**

##### Antipoverty Strategy

Not unlike any urban area, poverty remains a concern in the Township of Union. Similar to growing levels of unemployment at the national and state levels, Union continues to have relatively high unemployment, and the latest poverty figures indicate that 5.1 percent of the Township's population, concentrated primarily in several pockets, lives in poverty. This is an

increase of 1 percentage point from 2005 – approximately 450 additional persons in poverty.

Eliminating this poverty continues to be a primary concern for the Township and County. Various efforts are under way to improve the quality of life and economic well-being of Union residents. To that end, these programs cover a wide range of topics and measures to improve the lives of residents. This includes:

- Education and Job Training
- Job Placement
- Day Care
- Family Counseling
- Energy Management and Weatherization
- Small Business Development
- Budget/Credit Counseling
- Food Resources and Nutrition Services

#### **Actions planned to develop institutional structure**

New initiatives will be discussed at the regular annual meetings involving all community stakeholders.

#### **Actions planned to enhance coordination between public and private housing and social service agencies**

Will be discussed at the regular annual meetings involving all community stakeholders.

#### **Discussion**

The Township has been engaged in addressing all needs either directly or otherwise across the spectrum of community development and housing each program year. There are many success stories that have materialized from the efforts of the varied community stakeholders and from Township efforts. Nevertheless much work remains to be done and the Township will be active in supporting and participating in both current and future programs in and around the jurisdiction during the current Action Plan year and subsequent years.

## Program Specific Requirements

### AP-90 Program Specific Requirements - 91.420, 91.220(1)(1,2,4)

#### Introduction

The Township anticipates \$110,000 in program income during PY 2015. These funds are expected to be available throughout the Action Plan Year and will be applied to program activities requiring immediate cash payouts in conjunction with requesting US Treasury account funds for CDBG.

#### Community Development Block Grant Program (CDBG)

##### Reference 24 CFR 91.220(1)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed	110,000
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan.	0
3. The amount of surplus funds from urban renewal settlements	0
4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan	0
5. The amount of income from float-funded activities	0
<b>Total Program Income:</b>	<b>110,000</b>

#### Other CDBG Requirements

1. The amount of urgent need activities	0
2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan.	80.00%

## **Discussion**

## **Appendix - Alternate/Local Data Sources**